Relief, and Special Action in the Superior Court of Coconino County, entitled *Montelongo-Morales, et al. v. James Driscoll, et al*, Case No. CV2019-00012 (the "Superior Court Action"). A true and accurate copy of the Complaint filed in the Superior Court Action is attached hereto as **Exhibit "A"**. Plaintiff seeks to challenge Coconino County Sheriff James Driscoll's policy of holding inmates accused of state charges for up to 48 hours after their release in order to comply with ICE immigration detention requests and a warrant of removal/deportation.

Plaintiff, as an individual, and on behalf of all others similarly situated, also filed a Motion for Class Certification in the Coconino County Superior Court. A true and accurate copy of the Motion for Class Certification is attached hereto as **Exhibit "B"**. Defendants are filing the Response to the Motion for Class Certification simultaneously with this Notice of Removal. Based on the filing of this Notice of Removal, the Superior Court is divested of any power, authority, or jurisdiction to hear and decide Plaintiff's motion pursuant to 28 U.S.C. §1446(d).

II. <u>JURISDICTION.</u>

This Court has original jurisdiction over "civil actions arising under the Constitution, laws, or treaties of the United States." 28 U.S.C. § 1331. As a general matter, a claim falls within that grant of jurisdiction "only [in] those cases in which a well-pleaded complaint establishes either that federal law creates the cause of action or that the plaintiff's right to relief necessarily depends on resolution of a substantial question of federal law." *Franchise Tax Bd. v. Constr. Laborers Vacation Trust for S. Cal.*, 463 U.S. 1, 27–28, 103 S.Ct. 2841, 77 L.Ed.2d 420 (1983). A corollary of the "well-pleaded complaint" rule, however, is the "artful pleading rule," which provides that a plaintiff cannot avoid removal by declining to plead "necessary federal questions." *See Rivet v. Regions Bank*, 522 U.S. 470, 475, 118 S.Ct. 921, 139 L.Ed.2d 912 (1998). "A federal court may exercise removal jurisdiction under the 'artful pleading' doctrine, even if a federal question does not appear on the face of a well-pleaded complaint, in three circumstances: (1) where federal law completely pre-empts state law; (2) where the claim ^{7331992.1}

is necessarily federal in character; or (3) where the right to relief depends on the resolution of a substantial, disputed federal question." *T & E Pastorino Nursery v. Duke Energy Trading and Marketing, L.L.C.*, 268 F.Supp.2d 1240, 1247 (S.D.Cal. 2003).

Plaintiff's Complaint in this action is crafted to "artfully" avoid federal question jurisdiction and achieve an end run around a previous decision issued by Judge David G. Campbell in *Tenorio-Serrano v. Driscoll*, 324 F. Supp. 3d 1053, 1062 (D. Ariz. 2018). In that action, an inmate under many of the same conditions as Plaintiff in this case sought to challenge the constitutionality of the exact same policy at issue in this action under both Federal and Arizona state law. Judge Campbell, when ruling on Plaintiff's motion for preliminary injunction, determined under both Arizona and federal law that Plaintiff failed to show a substantial likelihood of success on the merits, *id.* at 1060-64, and that the balance of hardship did not demonstrate that injunctive relief was proper in Plaintiff's favor. *Id.* at 1067. Following this preliminary determination, the plaintiff in *Tenorio-Serrano* voluntarily dismissed his case.

Plaintiff has artfully drafted his Complaint in an attempt to allege only violations of Arizona state law, and frame the question of injunctive relief on whether Defendants have "exceed[ed] their state warrantless arrest authority granted [] by the [Arizona] state legislature" in order to avoid federal question jurisdiction. [Complaint at ¶ 82]. However, what Plaintiff's Complaint really seeks to challenge is an Arizona's Sheriff's compliance with the Federal government's request for assistance in the enforcement of federal immigration law through the use of an immigration detainer Form I-247A and a warrant of removal Form I-205. [See Complaint at ¶¶ 39-49 (attacking the validity of

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¹ Counsel for Plaintiff appears to have given an interview to a local Flagstaff, AZ paper regarding the Complaint filed in this lawsuit. Therein, he intimates that the current Complaint was filed in order to escape federal jurisdiction and the ruling issued by the Federal Court in a previous, related matter. *See* Arizona Daily Sun, New Lawsuit Filed Against Sheriff's Office ICE Detainer Policy, attached as **Exhibit C** ("But Lee Phillips, a local lawyer representing Montelongo-Morales ... explains that this lawsuit is looking at the same issue from a different angle. Phillips explained that their new lawsuit alleges that Driscoll exceeded his authority under state law, while last year's suit focused on the violation of a person's civil rights under the federal constitution.").

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immigration detainer form I-247A); id. at ¶¶ 50-60 (attacking the validity of warrant of removal/deportation form I-205); id. at ¶ 85 (seeking "a declaration that Defendants' policy and practice of preventing individuals from being released from custody because of a request by immigration officials, and without a judicial warrant or probable cause of a crime is contrary to Arizona law."); see also id. at p. 13, ¶ G (requesting the Arizona Superior Court to preliminarily and permanently enjoin Defendants from "notifying or in any way communicating with ICE regarding the predicated or anticipated release date and release time of Plaintiff"); id. at p.15, ¶ K(b) (same). In other words, the core question posed by Plaintiffs' Complaint is whether state law enforcement officers have any authority to arrest, detain, or prolong the detention of individuals of civil immigration violations at the request of the federal government. Under the artful pleading doctrine, this Court has federal question jurisdiction for three reasons:

1. Federal law completely pre-empts state law in this action.

"Complete preemption" applies where "the federal statutes at issue provide[] the exclusive cause of action for the claim asserted and also set forth procedures and remedies governing that cause of action." Where this case differs from *Tenorio* is that Plaintiff is not subject to an I-200 Warrant for Arrest of Alien, but rather, an I-205 Warrant of Removal/Deportation. [See Complaint, Ex 4]. An I-205 Warrant, by necessity, already includes a previous adjudication that Plaintiff is subject to removal/deportation from the United States by a final order issued by an immigration judge. [Id.]. At least two courts have recognized that a state's refusal to comply with an order of removal issued by ICE could be constitutionally preempted. See Miranda-Olivares v. Clackamas Cty., No. 3:12-CV-02317-ST, 2014 WL 1414305, at *4, n.4 (D. Or. Apr. 11, 2014) ("Had ICE issued an order of removal or deportation for Miranda-Olivares, then a refusal by the County to comply could be constitutionally preempted."); *People v. Xirum*, 45 Misc. 3d 785, n.1 (Sup. Ct. 2014) (same). The Miranda-Olivares court acknowledged that had an I-205 Warrant existed, the doctrine of field-preemption, "based on the implied 'federal power to determine immigration policy," " would have controlled and the County presumably 7331992.1

would not have been able to exercise any discretion in its enforcement of the order. *Id.* (citing *Arizona v United States*, 567 US 387, 394-95 (2012)).² Because of the I-205 warrant in this action, federal law completely pre-empts any state law question of whether compliance with ICE's detainer request is constitutional, thereby providing federal question jurisdiction under 28 U.S.C. § 1331.

2. Plaintiff's requested injunctive relief is necessarily federal in character.

"A claim is necessarily federal when it falls within the express terms of a statute granting federal courts exclusive jurisdiction over the subject matter of the claim." *T & E Pastorino Nursery v. Duke Energy Trading & Mktg., L.L.C.*, 268 F. Supp. 2d 1240, 1248 (S.D. Cal. 2003); *Brennan v. Sw. Airlines Co.*, 134 F.3d 1405, 1409 (9th Cir.), amended sub nom. *Brennan v. Sw. Airlines*, 140 F.3d 849 (9th Cir. 1998). 8 U.S.C. § 1357(g)(8) provides that "[a]n officer or employee of a State ... acting under color of federal authority ... *shall be* considered to be acting under color of Federal authority for purposes of determining the liability, and immunity from suit, of the officer or employee in a civil action" regardless of whether it is "brought under Federal or State law." Here, Defendants were acting under color and authority of federal law by "cooperate[ing] with the Attorney General in the identification, apprehension, detention, or removal of aliens not lawfully present in the United States" when they complied with ICE's detainer request and I-205 warrant. 8 U.S.C. § 1357(g)(10). As such, under 8 U.S.C. § 1357(g)(8), federal law controls whether Defendants have any liability in this action, making Plaintiffs' request for injunctive and declaratory relief necessarily federal in character.

In addition, Plaintiff also ambiguously pleads in his Complaint that Defendants' actions are in violation of his "rights" under Arizona law. [See e.g., Complaint at ¶ 1 (alleging Defendants' policy deprives persons of their liberty); ¶ 82 (alleging Defendants acts exceed their state warrantless arrest authority); ¶ 85 (alleging generally that

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² Indeed, Justice Alito in *Arizona* noted that "one of the Federal Government's highest priorities is the apprehension and removal of aliens who have failed to comply with a final order of removal." *Arizona v. United States*, 567 U.S. 387, 444 (2012) (Alito concurrence).

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Defendants' policy and practice of preventing individuals from being released from custody is contrary to "Arizona law"). To the extent this refers to certain rights under the Arizona Constitution, however, Arizona has not recognized a private right of action for alleged violations of the Arizona Constitution or the arrest statutes referred to in Plaintiff's Complaint. [A.R.S. § 13-3898, A.R.S. § 13-3907, A.R.S. § 1-215 and the Arizona Rules of Criminal Procedure.] Rather, such an allegation is only cognizable as a violation of federal constitutional rights under 42 U.S.C. § 1983. By way of example, due process damage claims pursuant to the United States Constitution are permitted under federal law pursuant to 42 U.S.C. § 1983, which authorizes a private right of action 42 U.S.C. § against persons who deprive individuals of constitutional rights. 1983. However, the Arizona Legislature has never enacted a state counterpart to § 1983, nor is there a published Arizona decision that has created a damage remedy for general violations of state constitutional rights. Such an enabling statute is necessary to convey a private cause of action under the Arizona Constitution. See Ferrer v. State, 172 Misc.2d 1, 6-7, 655 N.Y.S.2d 900, 903-04 (Ct. Cl. 1996) (finding no private right of action under State Constitution); Thibault v. Barkhamsted Fire Dist., 2013 WL 6038259 *4 (Conn. Super. Ct. 2013); Bandoni v. State, 715 A.2d 580, 601 (R.I. 1998) ("we hold that article 1, section 23, is not self-executing and that in order for a cause of action for damages to resonate from the deprivation of a crime victim's rights, the Legislature must create specific provisions or mechanisms as mandated by the framers.") Accordingly, in this case, to the extent Plaintiff seeks injunctive or declaratory relief to vindicate Arizona law constitutional or criminal statute violations, such requested injunctive relief, by definition, is federal in character as such a claim can only be brought under 42 U.S.C. § 1983.

3. Plaintiff's right to relief depends on the resolution of substantial, disputed federal questions.

As to the third option under the artful pleading doctrine—the substantial federal question doctrine—the Supreme Court has specified that where a claim is based on state rather than federal law, there may be federal jurisdiction only where the "state-law claim"

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necessarily raise[s] a stated federal issue, actually disputed and substantial, which a federal forum may entertain without disturbing any congressionally approved balance of federal and state judicial responsibilities." *Grable & Sons Metal Products, Inc. v. Darue Engineering & Mfg.*, 545 U.S. 308, 314 (2005). Here, several substantial federal questions are raised in Plaintiff's complaint.

First, as identified by Judge Campbell in *Tenorio*, the Court will also need to address whether 8 U.S.C. § 1357(g)(10) permits "cooperation" with "detention" in order to determine if declaratory and injunctive relief is proper under Arizona law. *Tenorio-*Serrano, 324 F. Supp. 3d at 1064. Under A.R.S. § 11-1051(A) "No official or agency of this state or a county, city, town or other political subdivision of this state may limit or restrict the enforcement of federal immigration laws to less than the full extent permitted by federal law." (emphasis added). This provision was upheld in Arizona v. United States, 567 U.S. 387, 411-15 (2012). Accordingly, in order to answer whether law enforcement is permitted to cooperate with an ICE detainer request, per A.R.S. § 11-1051, this Court must explore the full extent that cooperation with federal immigration is permitted by federal law. Thus, in order to answer this question, the Court will, by necessity, need to examine various federal statutes and regulations regarding the federal government's ability to request assistance from state or local governments in the enforcement of federal immigration law³ as well as decisions by the United States Supreme Court and other federal courts addressing the same⁴, and determine whether these authorities sufficiently confer on a state actor the legal authority to hold an

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³ See e.g., 8 U.S.C. § 1357(g)(10) (authorizing state and local governments to "communicate with the [Secretary] regarding the immigration status of any individual" or "cooperate with the [Secretary] in the identification, apprehension, detention, or removal of aliens not lawfully present in the United States," when that cooperation is pursuant to a "request, approval, or other instruction from the Federal Government."); see also 8 U.S.C. § 1226(a); 8 U.S.C. § 1231(a)(1)(A), (2); 8 U.S.C. § 1357(a)(1), (2).

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⁴ See e.g., Arizona v. United States, 567 U.S. 387 (2012); see also See Chung Young Chew v. Boyd, 309 F.2d 857, 865 (9th Cir. 1962) (holding detainer filed on the basis of a warrant sufficient to establish "technical custody ... until the individual is released from the institution at which time actual custody is obtained.").

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individual for ICE. This review and analysis, by necessity, involves substantial federal questions regarding the scope of cooperation permitted between local governments and the federal government in the enforcement of federal immigration law.

Second, as identified by Judge Campbell in *Tenorio*, this Court will need to determine whether state officers act with federal authority when they hold persons on behalf of the federal government. See 8 U.S.C. § 1357(g)(8). If the measure of Defendants authority to detain is based on a federal immigration officer's authority, then that clearly implicates a federal question on the scope of a federal immigration officer's authority to arrest and detain individuals subject to an I-205 warrant.

Third, as identified by Judge Campbell in *Tenorio*, federal law regarding whether state officials could detain an individual based on a federal warrant would weigh on the constitutionality of the policy at issue in this action. *Tenorio-Serrano v. Driscoll*, 324 F. Supp. 3d 1053, 1065 (D. Ariz. 2018) ("future briefing should consider and address the differences between unilateral arrests and continued detentions on the basis of federal warrants.").

Thus, because this Court must squarely resolve intertwined federal questions in order to determine whether Plaintiff is entitled to the relief requested in his Complaint, Plaintiff cannot escape the federal questions by framing his Complaint as an attack on Defendants' authority under Arizona law to comply with ICE detainer/warrant requests. See Grable & Sons Metal Prod., Inc. v. Darue Eng'g & Mfg., 545 U.S. 308, 308 (2005) ("Federal-question jurisdiction is usually invoked by plaintiff's pleading a cause of action created by federal law, but this Court has also long recognized that such jurisdiction will lie over some state-law claims that implicate significant federal issues.... These considerations have kept the Court from adopting a single test for jurisdiction over federal issues embedded in state-law claims between nondiverse parties."); see also Rivet v. Regions Bank of Louisiana, 522 U.S. 470, 475 (1998) ("Allied as an 'independent corollary' to the well-pleaded complaint rule is the further principle that 'a plaintiff may not defeat removal by omitting to plead necessary federal questions.' If a court concludes 7331992.1 8

that a plaintiff has 'artfully pleaded' claims in this fashion, it may uphold removal even though no federal question appears on the face of the plaintiff's complaint. The artful pleading doctrine allows removal where federal law completely preempts a plaintiff's state-law claim."); *Sacks v. Dietrich*, 663 F.3d 1065, 1069 (9th Cir. 2011) (holding that federal district court correctly found federal question jurisdiction "because application of federal law is necessary to resolve each of the state law theories" despite the Complaint being framed entirely under state law).

Based on the foregoing, this Court has original jurisdiction, and the Superior Court Action must be removed to the United States District Court, for the District of Arizona.

III. <u>VENUE.</u>

Venue is proper in this district under 28 U.S.C. § 1441(a) because the District and the division embrace Coconino County, Arizona, the place where the Superior Court Action was filed.

IV. COMPLIANCE WITH 28 U.S.C. § 1446

Defendants James Driscoll and Matt Figueroa were served with the Complaint for Declaratory Relief, Injunctive Relief and Special Action; and Plaintiff's Motion for Class Action Certification on January 15, 2019. (Service Affidavit Attached as **Exhibit "D"**.

In accordance with 28 U.S.C. § 1446(b), this Notice of Removal has been filed within thirty (30) days of receipt of Plaintiffs' Complaint, and within one year of the commencement of the Superior Court Action.

Copies of all remaining pleadings currently on file with the Coconino County Superior Court are attached as **Exhibit "E"**.

Notice of Removal to United States District Court, a true and correct copy of which is attached as **Exhibit "F"**, will be filed in the Superior Court for the State of Arizona, in the County of Coconino, Case No. CV2018-00144, on behalf of Defendants James Driscoll and Matt Figueroa.

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V. <u>CONCLUSION</u>

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Removal of this action is proper under 28 U.S.C. § 1441(a) because this Court has original jurisdiction pursuant to 28 U.S.C. § 1331. All defendants have consented to removal, and Defendants hereby submit the subject notice of removal, a Notice of which has also been filed with the Coconino County Superior Court.

DATED this 25th day of January 2019.

JONES, SKELTON & HOCHULI, P.L.C.

By /s/ Michele Molinario

Michele Molinario
John T. Masterson
Derek R. Graffious
Justin M. Ackerman
40 North Central Avenue, Suite 2700
Phoenix, Arizona 85004
Attorneys for Defendants Sheriff James
Driscoll and Commander Matt Figueroa

CERTIFICATE OF SERVICE

I hereby certify that on this 25th day of January 2019, I caused the foregoing document to be filed electronically with the Clerk of Court through the CM/ECF System for filing; and served on counsel of record via the Court's CM/ECF system.

I further certify that some of the participants in the case are not registered CM/ECF users. I have mailed the foregoing document to the following non-CM/ECF participants:

Lee Phillips
Robert S. Malone
Law Office of Lee Phillips, P.C.
209 N. Elden Street
Flagstaff, AZ 86001
Attorneys for Plaintiff

Kathleen E. Brody William B. Peard ACLU Foundation of Arizona 3707 North 7th Street, Suite 235 Phoenix, AZ 8501 Attorneys for Plaintiff

/s/ Cindy Castro

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UNITED STATES DISTRICT COURT DISTRICT OF ARIZONA

Civil Cover Sheet

This automated JS-44 conforms generally to the manual JS-44 approved by the Judicial Conference of the United States in September 1974. The data is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. The information contained herein neither replaces nor supplements the filing and service of pleadings or other papers as required by law. This form is authorized for use <u>only</u> in the District of Arizona.

The completed cover sheet must be printed directly to PDF and filed as an attachment to the Complaint or Notice of Removal.

Plaintiff Jose Montelongo-Morales

Defendant James Driscoll, Sheriff; Matt (s): Figueroa, Commander

(s):

County of Residence: Coconino County of Residence: Coconino

County Where Claim For Relief Arose: Coconino

Plaintiff's Atty(s):

Defendant's Atty(s):

Lee Phillips Law Office of Lee Phillips, P.C. 209 N. Elden Street Flagstaff, Arizona 86001 (928) 779-1560 Michele Molinario Jones, Skelton & Hochuli, PLC 40 N Central Avenue, Suite 2700 Phoenix, Arizona 85004

(602) 263-1746

REMOVAL FROM COCONINO COUNTY, CASE #S0300-CV201900012

II. Basis of Jurisdiction: 3. Federal Question (U.S. not a party)

III. Citizenship of Principal

Parties (Diversity Cases Only)

Plaintiff:- **N/A**Defendant:- **N/A**

IV. Origin: 2. Removed From State Court

V. Nature of Suit: 440 Other Civil Rights

VI. Cause of Action: United States Constitution

VII. Requested in Complaint

Class Action: Yes

Dollar Demand: **None**Jury Demand: **No**

VIII. This case is not related to another case.

Signature: Michele Molinario

Date: 01/25/2019

If any of this information is incorrect, please go back to the Civil Cover Sheet Input form using the *Back* button in your browser and change it. Once correct, save this form as a PDF and include it as an attachment to your case opening documents.

Revised: 01/2014

Case 3:19-cv-08025-ROS--DMF Document 1-2 Filed 01/25/19 Page 1 of 2 SUPPLEMENTAL CIVIL COVER SHEET

FOR CASES REMOVED FROM ANOTHER JURISDICTION

This form must be attached to the Civil Cover Sheet at the time the case is filed in the United States District Clerk's Office

Additional sheets may be used as necessary.

1.	Style	of the	Case:

Please include all Plaintiff(s), Defendant(s), Intervenor(s), Counterclaimant(s), Crossclaimant(s) and Third Party Claimant(s) still remaining in the case and indicate their party type. Also, please list the attorney(s) of record for each party named and include their bar number, firm name, correct mailing address, and phone number (including area code).

<u>Party</u>	Party Type	Attorney(s)
Jose Montelongo-Morales	Plaintiff	Lee Phillips Robert S. Malone Law Office of Lee Phillips, P.C. 209 N. Elden Street Flagstaff, AZ 86001
Sheriff James Driscoll	Defendant	Michele Molinario, Bar #020594 John T. Masterson, Bar #007447 Derek R. Graffious, Bar #033486 Justin M. Ackerman, Bar #030726 Jones, Skelton & Hochuli, P.L.C. 40 North Central Avenue, Suite 2700 Phoenix, AZ 85004
Commander Matt Figueroa	Defendant	Michele Molinario, Bar #020594 John T. Masterson, Bar #007447 Derek R. Graffious, Bar #033486 Justin M. Ackerman, Bar #030726 Jones, Skelton & Hochuli, P.L.C. 40 North Central Avenue, Suite 2700 Phoenix, AZ 85004

		Phoenix, AZ 85004	,,,
2.	Jury Demand: Was a Jury Demand made in another juri If "Yes," by which party and on what dat	No 💿	
3.	Answer: Was an Answer made in another jurisdict If "Yes," by which party and on what dat	No 💿	

4. Case 3:19-cv-08025-ROS--DMF Document 1-2 Filed 01/25/19 Page 2 of 2 Served Parties: The following parties have been served at the time this case was removed:

<u>Party</u>	Date Served	Method of Service
Sheriff James Driscoll	January 15, 2019	Personal Service
Commander Matt Figueroa	January 15, 2019	Personal Service

5. Unserved Parties:

The following parties have not been served at the time this case was removed:

Party	Reason Not Served

6. Nonsuited, Dismissed or Terminated Parties:

Please indicate changes from the style of the papers from another jurisdiction and the reason for the change:

Party	Reason for Change

7. Claims of the Parties:

The filing party submits the following summary of the remaining claims of each party in this litigation:

Party	Claims
Sheriff James Driscoll	Plaintiff seeks injunctive relief that actions of a County Sheriff are unconstitutional.
Commander Matt Figueroa	Plaintiff seeks injunctive relief that actions of a County Sheriff are unconstitutional.

Pursuant to 28 USC § 1446(a) a copy of all process, pleadings, and orders served in another jurisdiction (State Court) shall be filed with this removal.

EXHIBIT "A"

Valerie Wyant CLERK, SUPERIOR COURT 01/09/2019 8:08PM BY: SCALANDRA DEPUTY

1	LAW OFFICE OF	Case No.: 80300CV201900012		
	LEE PHILLIPS, P.C.	HON. CATHLEEN BROWN NICHOLS		
2	209 N. Elden St.			
	Flagstaff, Arizona 86001			
3	(928) 779-1560			
	(928) 779-2909 Facsimile			
4	LeePhillips@LeePhillipsLaw.com			
	State Bar No. 009540			
5				
	ROBERT S. MALONE			
6	209 N. Elden St.			
	Flagstaff, Arizona 86001			
7	(928) 779-1560			
	(928) 779-2909 Facsimile			
8	bobsmalone@gmail.com			
	State Bar No. 017352			
9	Attorneys for Plaintiff			
10	IN THE SUPERIOR COURT	OF THE STATE OF ARIZONA		
11	IN AND FOR THE COUNTY OF COCONINO			
	IN AND FOR THE COUNTY OF COCONINO			
2	TOOL YOUTH ONGO MOD IT EO	× .		
	JOSE MONTELONGO-MORALES, as an)		
.3	individual, and on behalf of all) C N		
	others similarly situated,) Case No.		
4) CLASS ACTION COMPLAINT		
	Plaintiff,) CLASS ACTION COMPLAINT		
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ā	V.) COMPLAINT FOR DECLARATORY		
16	TINES PRISONI S	RELIEF, INJUNCTIVE RELIEF, AND		
	JAMES DRISCOLL, Coconino County) SPECIAL ACTION		
17	Sheriff; MATT FIGUEROA, Jail) SI ECIAL ACTION		
	Commander of the Coconino County Jail,)		
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19	all in their official capacities,	ý		
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20	Defendants.)		
	Defendants.)		
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	PETITION FOR SPECIAL AC			
22	DECLARATORY AND I	NJUNCTIVE RELIEF		
23	PRELIMINARY	STATEMENT		
	IKELIMIKAKI	MARKAMITE I		
24	1. This suit challenges Coconin	o County Sheriff Jim Driscoll's policy		

and practice of unlawfully exceeding his authority under Arizona law by routinely

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depriving persons of their liberty for suspected civil violations of federal immigration law.

- 2. This policy and practice of preventing individuals from being released from the Coconino County Detention Facility, solely because of a request by immigration officials and without a judicial warrant or probable cause of a crime, is contrary to Arizona law.
- 3. Arizona sheriffs' powers are strictly limited to those expressly granted by the Arizona statutes. Requests made by immigration officials do not confer state or local law enforcement officers with any authority to arrest, detain, or prolong the detention of individuals for civil immigration violations. The Coconino County's policy and practice of placing a U.S. Immigrations Customs Enforcement detainer (sometimes referred to as "ICE hold" or "immigration detainer") based on immigration requests made by the U.S. Immigration and Customs Enforcement agency ("ICE") will result in Plaintiff invariably remaining in jail longer than state law allows. This is true, even where the ICE request to the Sheriff is accompanied by or otherwise styled as a "administrative warrant", "ICE warrant", or "warrant of removal/deportation".
- 4. Sheriff Driscoll holds people for up to 48 hours after state law requires their release. Plaintiff and putative class members are likely if not almost certain to fall victim to this prolonged and unlawful detention at the Coconino County Detention Facility upon completing all of their conditions of release under state law.
- 5. On behalf of himself and a class of similarly situated persons, Plaintiff seeks preliminary and permanent injunctive relief, as well as a declaratory judgment and special action relief determining that the policy and practice challenged here exceeds Sheriff Driscoll's authority under Arizona law, and is unlawful.

JURISDICTION AND VENUE

- 6. This Complaint raises a special action pursuant to the Arizona Rules of Procedure for Special Actions, the forebear to which (Writ of Mandamus) was authorized to be heard by this Court, pursuant to Article VI, § 18 of the Arizona Constitution and A.R.S. § 12-2021.
- 7. Special Action is appropriate because there is no equally plain, speedy, and adequate remedy available to Plaintiff.
- 8. Special Action is appropriate because Plaintiff seeks an order from this Court that Defendants perform a duty that:
 - a. is ministerial in nature; and
 - b. which the law specially imposes as a duty on Defendants; and
 - c. Defendants have thus far refused to perform; and
 - d. about which Defendants have no discretion.
- 9. This complaint seeks injunctive relief, which is authorized by A.R.S. § 12-1801.
- 10. This complaint seeks declaratory relief, which is authorized by A.R.S. § 12-1831.
- 11. The provisions of A.R.S. § 12-821.01 do not apply to this action because Plaintiff raises no claim for monetary damages against any Defendants and all prayers for relief are of an exclusively injunctive, declaratory, or extraordinary nature.
- 12. Venue is proper in this Court because the Plaintiff is currently detained within Coconino County, Plaintiff is in the custody of the Coconino County Sheriff, the public body and public officials who determined the matter to be reviewed in this action are officials of Coconino County, and a substantial part of the events or omissions giving rise to this claim occurred in Coconino County.

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PARTIES

- 13. Plaintiff Jose Montelongo-Morales resides in Flagstaff, Arizona with his family, including his three small children.
- 14. Plaintiff is currently held as a detainee in the Coconino County Detention Facility, a county jail located at 951 E. Sawmill Road in Flagstaff, Arizona.
- 15. Plaintiff has been continuously held by the Coconino County Sheriff's Office since December 28, 2018.
- 16. Defendant Jim Driscoll is the Coconino County Sheriff and has served as the Coconino County Sheriff during all times relevant to this action. Mr. Driscoll is sued in his official capacity.
- 17. Mr. Driscoll's duties include taking charge of and keeping the county jail, as well as the prisoners in the county jail, pursuant to A.R.S. §§ 11-441(A)(5), 31-301, and 48-4002(F).
- 18. Defendant Matt Figueroa is an employee of Coconino County Sheriff's Office and serves as the Jail Commander of the Coconino County Detention Facility.
- 19. Defendant Matt Figueroa may formulate jail policy, subject to Defendant Driscoll's review and approval.
- 20. Defendant Matt Figueroa is responsible for overseeing the day-to-day operations of the Coconino County Detention Facility.
- 21. Defendant Matt Figueroa has supervisorial responsibility over all civilian Coconino County Sheriff's Office employees working at the Coconino County Detention Facility, including those civilian employees responsible for accepting and/or processing bail and fines.

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STATEMENT OF FACTS

The Coconino County Sheriff's Office Local Policy

- 22. Upon information and belief, the Coconino County Sheriff's Office has had in place since at least January 2008 a written jail policy that sets out the appropriate steps for jail staff to take when encountering an inmate who is suspected of being in the United States without lawful immigration status.
- 23. On July 28, 2017, Defendant Matt Figueroa drafted the current version of the jail policy that forms the basis of the state law violations complained of in this action. (See Exhibit 1, Sheriff's Policy Re: "Suspected Illegal Immigrant Inmates.")
- 24. The current jail policy instructs Coconino County Detention Facility staff not to physically release detainees who are the subject of "ICE Detainers" for up to an additional 48 hours after the ICE detainee has satisfied all local conditions of release. This policy of delayed release allows ICE sufficient time to take custody of the detainee. Pursuant to this jail policy, a detainee subject to an ICE detainer is released prior to 48 hours only if ICE arrives within the 48 hours to take custody of the detainee or if ICE notifies jail staff that it has dropped the ICE detainer. (See Exhibit 2, Declaration of Samantha Seaman, Assistant Field Director, I.C.E. Phoenix Office).
- 25. The jail policy described above instructs Coconino County Sheriff's Office personnel to prolong the detention of a subset of detainees beyond the time that they would otherwise be held by Coconino County Sheriff's Office.
- 26. The jail policy described above requires Coconino County Sheriff's Office personnel to prolong the detention of a subset of detainees on the exclusive basis of the existence of an "ICE detainer" and an accompanying "ICE administrative warrant".

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Plaintiff's Initial Arrest

- 27. Plaintiff was arrested by Flagstaff Police on December 28, 2018.
- 28. On December 28, 2018 Plaintiff was booked into the Coconino County Detention Facility on a failure to appear warrant previously issued by the Flagstaff Municipal Court.
- 29. On January 2, 2019, Plaintiff was arraigned before the Flagstaff Municipal Court and a show cause hearing was set in his case for January 16, 2019.
- 30. Plaintiff is currently being held in the Coconino County Detention Facility by order of the Flagstaff Municipal Court and pursuant to Arizona statutes.
- 31. At no time did Coconino County officials bring federal criminal charges against Plaintiff.
- 32. Upon information and belief, at no time have federal authorities communicated to Defendants or to Coconino County Sheriff's Office personnel that there is probable cause to believe that Plaintiff violated any criminal statutes.
- 33. Upon information and belief, Plaintiff does not have any outstanding criminal warrants for his arrest from other jurisdictions.
- 34. Plaintiff does not stand charged in any other state with a felony crime.
- 35. Plaintiff is currently being held in the Coconino County Detention Facility as a detainee of Coconino County Sheriff's Office and is fully under the custody of Coconino County Sheriff's Office.
- 36. Plaintiff is not currently being held in the Coconino County Detention Facility pursuant to an intergovernmental agreement with a federal agency.
 - 37. Plaintiff is not currently a federal inmate.

ICE Involvement in Plaintiff's Case

- 38. On or about December 28, 2018, ICE officials located in Phoenix, Arizona became aware that Plaintiff was in the custody of the Coconino County Sheriff's Office.
- 39. On December 28th, 2018 ICE officials located in Phoenix, Arizona sent two documents to the Coconino County Detention Facility related to Plaintiff: one document entitled "Department of Homeland Security Immigration Detainer Notice of Action" and imprinted with the form number "I-247A"; and a second document entitled "U.S. Department of Homeland Security Warrant of Removal/Deportation" and imprinted with the form number "I-205". (See Exhibits 3, 4)
- 40. Aside from the two documents referenced in Paragraph 40, above, Coconino County Sheriff's Office received no other documents from ICE related to Plaintiff.
- 41. The Form I-247A provided to the Coconino County Detention Facility on December 28th, 2018 nowhere indicates that ICE has formed probable cause to believe that Plaintiff violated any criminal laws.
- 42. Nowhere on the Form I-247A provided to the Coconino County Detention Facility on December 28th, 2018 appears the words "misdemeanor" or "felony".
- 43. The Form I-247A provided to the Coconino County Detention Facility on December 28th, 2018 is signed by an ICE "immigration officer".
- 44. The above-referenced immigration officer who signed the Form I-247A at issue in this action is an employee of ICE.
 - 45. ICE is a law enforcement agency.
- 46. The immigration officer who signed the Form I-247A at issue in this action is a law enforcement officer.

- 47. The immigration officer who signed the Form I-247A at issue in this action is not a judge.
- 48. The immigration officer who signed the Form I-247A at issue in this action is not a "magistrate", as that term is used in A.R.S. § 13-3898, A.R.S. § 13-3907, A.R.S. § 1-215, and the Arizona Rules of Criminal Procedure.
- 49. The immigration officer who signed the Form I-247A at issue in this action is personally involved in the investigation of violations of federal immigration laws and is neither detached nor neutral.
- 50. The Form I-205 provided to the Coconino County Detention Facility on December 28th, 2018 is titled a "Warrant of Removal/Deportation" and was signed by an "immigration officer" employed by ICE.
- 51. The Form I-205 at issue in this action does not articulate any reasonable suspicion or probable cause to believe that Plaintiff violated any criminal laws.
- 52. Neither the word "misdemeanor" nor the word "felony" appears anywhere on the Form I-205 at issue in this action.
- 53. The immigration officer who signed the Form I-205 at issue in this action is a law enforcement officer.
- 54. The immigration officer who signed the Form I-205 at issue in this action is an employee of ICE.
- 55. The immigration officer who signed the Form I-205 at issue in this action is not a judge.
- 56. The immigration officer who signed the Form I-205 at issue in this action is not a "magistrate", as that term is used in A.R.S. § 13-3898, A.R.S. § 1-215, and the Arizona Rules of Criminal Procedure.
- 57. The Form I-205 at issue in this action was not signed by a judge or by a magistrate.

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- The Form I-205 at issue in this action was not reviewed by a judge 58. or by a magistrate.
- The Form I-205 at issue in this action was issued by an immigration 59. officer who is involved in the investigation of Plaintiff's alleged violation of federal immigration laws, who is neither detached or neutral.
- 60. The Form I-205 at issue in this action was not supported by the oath or affirmation of any government official as required by law.
- Any future prolonged detention of Plaintiff based solely upon the Forms I-247A and I-205 is a warrantless arrest for purposes of A.R.S. § 13-3883.

Coconino County Sheriff's Office Detention of Plaintiff

- On January 2, 2019, the Flagstaff Municipal Court set conditions of 62. release.
- Those conditions, in their totality were: that Plaintiff pay a \$200.00 63. cash bond.
- By the terms of the Commitment/Release Order issued in Plaintiff's 64. case on January 2, 2019, the above-mentioned conditions of release were the only conditions of release set by the Flagstaff Municipal Court.
- The Determination of Release Conditions described in Paragraphs 63 and 64, above, is still in force at this time and has not been rescinded, modified, superseded or otherwise amended since its initial issuance on January 2, 2019.
- The Flagstaff Municipal Court derives its authority to set conditions of release from A.R.S. § 13-3967 and from Article II, Section 22 of the Arizona Constitution, because Plaintiff was detained pursuant to a Failure to Appear Warrant issued by the Flagstaff Municipal Court.
- As it currently stands, without intervention by this Court, Plaintiff will almost certainly be detained for up to an additional 48 hours, without lawful

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authority, upon completion of all conditions of release described in Paragraphs 63-64, above.

CLASS ACTION ALLEGATIONS

68. Pursuant to Arizona Rule of Civil Procedure 23, Plaintiff brings this class action and seeks certification of the claims and certain issues in this action on behalf of a Class defined as:

All current and future detainees and inmates of Coconino County Detention Facility who are currently or will be the subject of an ICE detainer request and/or ICE administrative warrant sent to Defendants

- 69. Plaintiff reserves the right to amend the Class definition if further investigation and discovery indicates that the Class definition should be narrowed, expanded, or otherwise modified.
- 70. Defendants' practices and omissions are being applied uniformly to all members of the Class.
- 71. Absent relief granted by this Court, Plaintiff believes that all future members of the Class will be treated similarly to Plaintiff and similarly to one another.
- 72. All members of the Class are and will be similarly affected by the unlawful practices of Defendants.
- 73. Based on public records available at this time, it is apparent that the number of Class members is so large as to make joinder impractical, if not impossible.
- 74. The claims asserted by Plaintiff in this action are typical of the claims of the members of the Class, as the claims arise from the same course of conduct by Defendants, and the relief sought within the Class is common to the members of each.

75. Plaintiff will fairly and adequately represent and protect the interests of the members of the Class.

CAUSES OF ACTION

COUNT ONE:

SPECIAL ACTION PURSUANT TO A.R.S. § 12-2021 AND THE ARIZONA RULES OF SPECIAL ACTION

- 76. Special Action is appropriate because there is no equally plain, speedy, and adequate remedy available to Plaintiff.
- 77. Special Action is appropriate because Plaintiff seeks an Order from this Court requiring Defendants to perform a duty that is:
 - a. Ministerial in nature; and
 - b. The law specially imposes this duty on the Defendants' and
 - c. Defendants have thus far refused to perform this duty; and
 - d. About which Defendants have no discretion. Ariz. R. Spec. Act. P. 3(a).
- 78. Special Action is also appropriate because Defendants are acting without legal authority. Ariz. R. Spec. Act. P. 3(b).
- 79. When Defendants' state-law authority to confine Plaintiff has ended,
 Plaintiff has a clear legal right to release from the Coconino County Detention
 Center.
- 80. Defendants lack discretion to prolong Plaintiff's detention beyond the time when state law requires release. As such, Defendants' duty to promptly release Plaintiff at the appropriate time is a ministerial function of their positions.

81. Defendants have stated their intention to exceed their state warrantless arrest authority granted them by the state legislature.

COUNT TWO: INJUNCTIVE RELIEF

- 82. The allegations described above constitute violations of Plaintiff's rights, as Defendants have stated their intention to exceed their state warrantless arrest authority granted them by the state legislature.
- 83. Plaintiff can demonstrate <u>both</u> a likelihood of success on the merits <u>and</u> a probability (not merely possibility) of irreparable harm if the Court does not grant relief.
- 84. Plaintiff can show that there will be no hardship to Defendants if relief is granted, and that Plaintiff will suffer immeasurably if this Court does not grant relief.

COUNT THREE: DECLARATORY RELIEF

85. Plaintiff is entitled to a declaration that Defendants' policy and practice of preventing individuals from being released from custody solely because of a request by immigration officials, and without a judicial warrant or probable cause of a crime is contrary to Arizona law.

REQUEST FOR RELIEF

WHEREFORE, Plaintiff respectfully requests that the Court enter judgment in his favor and against Defendants, and award the following relief:

- A. Certify this action as a class action, pursuant to Rule 23(b)(1) or 23(b)(2), Ariz. R. Civ. P.;
 - B. Define the certified class, pursuant to Rule 23(c)(1)(B), Ariz. R. Civ. P., as "all current and future detainees and inmates of Coconino County Detention Facility who are currently or will be the subject of an ICE detainer request and/or ICE administrative warrant sent to Defendants"
- C. Include in such Order an award of attorneys' fees and non-taxable costs, pursuant to Rule 23(g)(1)(D) and 23(h), Ariz. R. Civ. P.;
- D. Appoint undersigned counsel as class counsel, pursuant to Rule 23(g), Ariz.R. Civ. P.:
- E. Declare that the provisions of Defendants' jail policy permitting Coconino County Sheriff's Office employees to prolong the detention of detainees and inmates at the Coconino County Detention Facility for up to 48 additional hours exceeds Defendants' state law authority;
- F. Preliminarily and permanently enjoin Defendants, their officers, agents, servants, and employees from holding or otherwise detaining Plaintiff and class members in excess of sixty (60) minutes beyond the moment that Coconino County Sheriff's Office confirms that Plaintiff has met all conditions of release set by the Flagstaff City Court on January 2, 2019.
- G. Preliminarily and permanently enjoin Defendants, their officers, agents, servants, employees, and attorneys from notifying or in any way communicating with ICE regarding the predicted or anticipated release date and release time of Plaintiff, as any such communication in this instance would, by implication, be

done in a deliberate effort by Defendants to undermine other relief granted by this Court;

- H. Accept jurisdiction of a special action by finding that Plaintiff has standing to bring a special action, that the matter is subject to judicial review, and that Plaintiff properly pled that Defendants failed to perform a ministerial duty that they were required by law to perform;
- I. Order Defendants to show cause why Defendants should not be ordered by this Court to release Plaintiff from the Coconino County Detention Facility immediately upon Plaintiffs' completion of all conditions of release, as the law requires Defendants to do and for which the law provides no discretion;
- J. Order Defendants to show cause why Defendants should not be ordered to release Plaintiff from the Coconino County Detention Facility in a specific manner, as is permitted of the Superior Court in certain circumstances during Special Actions (See, e.g., Tovrea v. Superior Court, 101 Ariz. 295 (1966); Southwest Forest Industries, Inc. v. Sullivan, 100 Ariz. 336 (1966))
- K. Pursuant to A.R.S. § 12-2028A, order Defendants to immediately release Plaintiff from their custody upon completion of all conditions of release set by the Flagstaff City Court on January 2, 2019, and that Defendants do so in the following manner:
 - a. That Defendants effectuate Plaintiff's release no longer than sixty (60) minutes from the moment that Plaintiff completes all conditions of release set by the Flagstaff City Court on January 2, 2019; and

- b. That Defendants release Plaintiff from their custody without communicating to ICE about the anticipated release time or anticipated release date of Plaintiff;
- L. Award Plaintiffs their costs and reasonable attorneys' fees in this action pursuant to A.R.S. § 12-2030 & Ariz. R. Civ. P. 23;
- M. Grant Plaintiffs such other relief as this Court may deem just and proper.

RESPECTFULLY SUBMITTED this 9 January 2019.

s/Lee Phillips
Lee Phillips
Attorney for Plaintiff

s/Robert S. Malone
Robert S. Malone
Attorney for Plaintiff

EXHIBIT 1

COCONINO COUNTY SHERIFF'S OFFICE Detention Facility Policy and Procedure

Topic Suspected Illegal Immigrant Inmates	Effective Date 01/28/08	P & P No. RI.la Page 1 of 2
Subtopic Holds/Detainers	Revised by Commander Matt Figueroa 07/28/17	Authorization Commander Braatz

POLICY:

Detention Staff will notify the Detention and Removal Office (DRO), a subsidiary of Immigration Custom Enforcement (ICE), immediately upon reasonable suspicion, notification or admission that an inmate in our facility is an alien and is unlawfully present in the United States.

In determining whether reasonable suspicion of unlawful presence exists, officers should consider all relevant factors, including, among others:

- · Lack of or false identification, no date of birth, no social security number
- · Possession of foreign identification
- Voluntary statements by the person regarding their citizenship or lawful presence
- · Prior information about the person
- · Inability to provide their residential address
- Providing inconsistent or illogical information
- Demeanor for example, unusual or unexplained nervousness, erratic behavior, refusal to make eye contact
- Significant difficulty speaking English

PROCEDURE:

- Detention Staff will notify the DRO immediately upon reasonable suspicion, notification or admission that an inmate in our facility is an alien and is unlawfully present in the United States.
- 2. Detention Staff will have the inmate in question speak to the DRO over the telephone.
- 3. If the DRO determines that the immate in question is in fact in this country illegally, then the DRO/ICE will fax Immigration Detainer Notice of Action form 1-247A and either a Warrant for Arrest of Alien form 1-200 or a Warrant of Removal/ Deportation form 1-205 to be placed in the immates file.
- The bottom law enforcement agency portion of the Immigration Detainer Notice of Action form 1-247A will be filled out by our staff and faxed back to DRO/ICE.

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Policy and Procedure No. R1.1a	Page 2 of 2

- A photocopy of the Immigration Detainer Notice of Action form I-247A and either a Warrant for Arrest of Alien form I-200 or a Warrant of Removal/ Deportation form I-205 notice will be given to the inmate.
- 6. The ICE Tab within our Jail Management System (JMS) in ILEADS will be utilized by staff to document the ICE Detainer and other pertinent information regarding the inmate. Staff will also document the reasonable suspicion or reason why ICE was notified in the notes field within the ICE tab. A "Hold for ICE" will then be placed on the inmate in JMS.
- Inmates with an ICE Detainer will be allowed to post bond on their local charges.
- 8. Detention Staff will call the DRO/ICE at (602)257-5911 and notify them all local charges have been adjudicated or the bond is posted. The Immigration Detainer Notice of Action form I-247A in the inmate folder needs to be scanned and sent via email to phojuilreleases aciec, dhs.gov or faxed to (602)379-4502 if an inmate is pending a release.
- Once ICE is notified, staff will write the inmates name and other pertinent information along with the potential release date on the dry crase board in the Intake/Court Office area. The same information will also be documented in the notes field in JMS.
- 10. The detainer will remain in effect and the inmate will remain in custody until:
 - DRO/ICE advises and sends a Immigration Detainer -- Notice of Action form 1-247A release notifying the Detention Facility to remove or drop the detainer or.
 - ICE takes eastedy of the Illegal Immigrant inmate or.
 - · Until the detainer period expires.
 - A. The detainer period: The current legal detainer period shall not exceed 48 hours. The detainer period commences when the local or state criminal justice agency has no other legal basis for continuing the detention (e.g., when charges are dismissed, when bond is posted).
 - B. The detainer period exists for the purpose of complying with a timely legal request for temporary detention issued by the Department of Homeland Security/ICE as noted above. In the event DHS/ICE fails to assume actual physical custody of the detained within 48 hours of the onset of the federal detainer (including Saturdays, Sundays and holidays) the detained must be released.
 - C. In the event of release at the expiration of the detention period, the cause or reason for release shall be noted in the release comments in JMS.

EXHIBIT 2

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DECLARATION OF SAMANTHA SEAMAN - 1

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF ARIZONA

GUILLERMO TENORIO-SERRANO,

Plaintiff,

JAMES DRISCOLL, et al,

VS.

Defendants.

Case No.: 18-CV-08075-DGC-BSB

DECLARATION OF SAMANTHA SEAMAN

- I, Samantha Seaman, hereby state and declare that the following statements are true and correct to the best of knowledge, information, and belief:
- I am an Assistant Field Office Director at U.S. Immigration and Customs Enforcement (ICE) within the U.S. Department of Homeland Security (DHS). I have served as Assistant Field Office Director in Phoenix since November 27, 2016. I have been employed by ICE and the former Immigration and Naturalization Service continuously since July 6, 1996 and have worked in Enforcement and Removal Operations (ERO). In my capacity as Assistant Field Office Director, I am responsible for direction and oversight of ICE immigration enforcement operations in Arizona. My office is responsible for the identification, apprehension, and removal of illegal aliens from the United States, to include the detention of those determined to pose a risk of flight or danger to the community while they are going through removal proceedings.

- 2. I have prepared this declaration at the request of the Department of Justice, Office of Immigration Litigation, in connection with the above-captioned action filed by the Plaintiff, Guillermo Tenorio-Serrano. The following representations are based on my personal knowledge and a review of DHS records.
- 3. The Plaintiff, Guillermo Tenorio-Serrano, is a 32-year-old native and citizen of Mexico. According to DHS records, he has never had lawful immigration status in the United States.
- 4. According to the attached DHS record, on December 12, 2017, at approximately 1:30 a.m., Coconino County Jail officials faxed a notification to ICE stating that the Plaintiff did not have a social security card and admitted to being born in Mexico and not being a United States citizen. The Plaintiff had been arrested by the Flagstaff Police Department and booked into Coconino County Jail custody based on a state criminal charges of driving under the influence (DUI).
- 5. After receiving this notification, ICE ERO Deportation Officer (DO) Wagstaff telephonically interviewed the Plaintiff at the Coconino County Jail on December 12, 2017. The Plaintiff admitted he was a citizen of Mexico and had no valid immigration documents to reside legally in the United States. He also admitted that he entered the United States without any inspection, admission, or parole approximately eleven years ago through an unknown location in violation of 8 U.S.C. § 1325. DO Wagstaff performed a check of DHS records and confirmed

DECLARATION OF SAMANTHA SEAMAN - 2

that the Plaintiff had no legal authorization to be in the United States. DO
Wagstaff subsequently presented this information about the Plaintiff to ICE ERO
Acting Supervisory Detention and Deportation Officer (ASDDO) Barry Jansen,
who also determined that the Plaintiff is an alien present in the United States with
no lawful immigration status and is removable from the United States under
Immigration and Nationality Act section 212(a)(6)(A)(i). Therefore, ASDDO
Jansen executed a DHS Warrant for Arrest of Alien (Form I-200), dated December
12, 2017.

- 6. DO Wagstaff faxed an ICE detainer (Form I-247A) and the executed arrest warrant (Form I-200) to Coconino County Jail on December 12, 2017, at approximately 2:36 a.m. in accordance with ICE's detainer policy. *See* ICE Policy No. 10074.2, https://www.ice.gov/detainer-policy.
- 7. There is no release date at present for the Plaintiff because he is in pre-trial detention at Coconino County Jail based on his state criminal charges. After a release date is established for the Plaintiff or the Plaintiff posts bond allowing his release from the Coconino County Jail, typically the Coconino County Jail staff will notify the ICE Phoenix ERO office by phone. ICE officers will then travel to the Coconino County Jail, arrest the Plaintiff, and transport him back to Phoenix for processing and a determination of whether to further detain the Plaintiff pending his removal from the United States.

DECLARATION OF SAMANTHA SEAMAN – 3

- 8. Typically, Coconino County Jail officials will notify ICE that an alien subject to an ICE detainer and administrative warrant will be released at a specified date and time because the alien's state charges have been dismissed, the sentence has been served, or bond has been posted. ICE Phoenix ERO officers then travel to the Coconino County Jail and arrest the alien upon the alien's release from Coconino County Jail. Once arrested, the ICE officers transport the alien to the Phoenix ERO office for processing and if necessary, to a facility used for long-term immigration detention while the alien is in removal proceedings.
- 9. The U.S. Marshals Service has an Intergovernmental Service
 Agreement (IGSA) with Coconino County Jail to, among other things, detain
 "persons charged with or convicted of violations of federal law." The IGSA
 specifies that Coconino County "agrees to accept as federal prisoners those persons
 committed by federal law enforcement officers for violation of federal laws only
 upon presentation by the officer of proper law enforcement credentials." ICE is an
 authorized rider on this IGSA. ICE has not presented any aliens to the Coconino
 County Jail for detention pursuant to the terms of the IGSA since at least April
 2017.
- 10. When Coconino County Jail informs ICE about an alien's release date and time, and ICE is unable to arrive at the jail to take custody immediately upon release, ICE's detainers request that Coconino County Jail hold the alien for up to

Case 3:18-cv-08075-DGC-BSB Document 41-1 Filed 05/19/18 Page 6 of 6 48 hours so that ICE can take custody of the alien. ICE does not request that Coconino County Jail detain the alien pursuant to the terms of the IGSA, as ICE must arrest an alien before the alien can be taken into Coconino County Jail custody as a federal detainee under the IGSA. Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing declaration is true and correct. DATED THIS 16th day of May, 2018, at Phoenix, Arizona. Jamantha Slaman SAMANTHA SEAMAN

Case 3:19-cv-08025-ROS--DMF Document 1-3 Filed 01/25/19 Page 25 of 70

EXHIBIT 3

PACEBILITY **	08, 2016 at 3:19:51 PM MST	REMOTE CS	DURATION PAGES S	TATUS
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		ed to this alien pre	or transfer to another institution. Viously submitted to you on	(date).
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Notice: If the alien manotify the ICE Lew Enter concerns about this material concerns about the information of the ICE completed by IOTICE: Ilease provide the information of the Information of Interior of Inte	and title of Immigration Officer) be the victim of a crime or proceed the victim of a crime or proceed the support Center at iter. THE LAW ENFORCEMENT action below, sign, and return 2018— LOT 34 Estimated releasing of the alien on 12-28 mate mail delivery 10	you went the alle (802) 872-6020. AGENCY CURR In to DHS by mail of date/time:	(Signature of Immigration of the Company of Immigration of Immigra	on Officer) (Sign in Ink) or a law enforcement purpose, you have any other questions HO IS THE SUBJECT OF TH

EXHIBIT 4

DEPARTMENT OF HOMELAND SECURITY U.S. Immigration and Customs Enforcement

WARRANT OF REMOVAL/DEPORTATION

Subject ID: 363460462 File No: 205 414 510 Event No: PHOL912001025 Date: December 28, 2018

	(Full name of alien)	
who entered the United States at		no
	(Place of entry)	(Date of entry)
is subject to removal/deportation from th	e United States, based upon a fina	l order by:
an immigration judge in ex	clusion, deportation, or removal pro	ceedings
a designated official		
the Board of Immigration A	ppeals	
a United States District or	Megistrate Court Judge	
nd pursuant to the following provisions	of the Immigration and Nationality	Act:

I, the undersigned officer of the United States, by virtue of the power and euthority vested in the Secretary of Homeland Security under the laws of the United States and by his or her direction, command you to take into custody and remove from the United States the above-named alien, pursuant to law, at the expense of:

Selected and Expenses, Department of Homeland Security 2019

	ENRIQUE M. LUCERO	
	(Signature of immigration officer)	
	Field Office Director	
	(Title of immigration officer)	
encora di annone di anno	(Date and office location)	

EXHIBIT "B"

Case 3:19-cv-08025-ROS--DMF Document 1-3 Filed 01/25/19 Page 31 of 70 Valerie Wyant CLERK, SUPERIOR COURT 01/14/2019 10:45PM BY: LECLARK DEPUTY

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9	Attorneys for Plaintiff	
10	IN THE SUPERIOR COURT	OF THE STATE OF ARIZONA
11	IN AND FOR THE CO	OUNTY OF COCONINO
12	JOSE MONTELONGO-MORALES, as an	
	[4] C. M. D. M.	
13	individual, and on behalf of all	Case No. S0300CV2019-00012
	others similarly situated,) Case No. 30300C v 2019-00012
14	D1-1-4:05	
15	Plaintiff,	
13	v.	PLAINTIFF'S MOTION FOR CLASS
16	V.	CERTIFICATION PURSUANT TO
10	JAMES DRISCOLL, Coconino County) RULE 23(a) and Rule 23(b)(2) AND
17	그렇게 하는데 하는데 아니는	SUPPORTING MEMORANDUM OF
11	Sheriff; MATT FIGUEROA, Jail) LAW
18	Commander of the Coconino County Jail,	
10)
19	all in their official capacities,)
20	Defaudants)
20	Defendants.)
21		
20	Petitioner, Jose Montelongo-Morales	s ("Plaintiff" or "Montelongo-Morales"),
22		D 1 00 1 1 D C 1 D 1 C 1
23	through counsel undersigned, and pursuant	to Rule 23, Ariz. R. Civ. P., moves this Court
24	to certify this action as a class action.	
25	This Motion is supported by the attac	ched Memorandum of Points and Authorities.

INTRODUCTION

4 5

MEMORANDUM OF POINTS AND AUTHORITIES

A class action lawsuit is appropriate to challenge Defendants' practice of unlawfully delaying the release of a class of jail detainees, on the sole basis of an "ICE detainer" request and accompanying administrative warrant received from the U.S. Department of Homeland Security that lacks both independent probable cause of a crime and the minimum hallmarks of a judicial warrant. In an effort to clarify the law for himself and for others who are currently and will in the future be subject to this unlawful practice, Plaintiff seeks to certify the following countywide class under Arizona R. Civ. P. 23(a) and 23(b)(2):

All current and future detainees and inmates of Coconino County Detention Facility who currently are or will be the subject(s) of an ICE detainer request and/or ICE administrative warrant sent to Defendants.

The proposed class readily satisfies the requirements of numerosity, commonality, typicality, and adequacy in Rule 23(a).

The proposed class includes potentially hundreds of individuals who are currently being harmed and will be harmed by Defendants' current policy and practice of prolonging jail detention without lawful authority. The class raises common legal questions that will generate common answers, including whether Defendants' challenged

¹ On September 2, 2016, the Arizona Supreme Court abrogated the then-current version of the Arizona Rules of Civil Procedure. The Court also adopted, with some modifications, the amended Arizona Rules of Civil Procedure which took effect January 1, 2017. As adopted, Ariz R. Civ. P. 23 is an amended version of the abrogated Rule 23 which brings Arizona's class action rule largely in line with Fed. R. Civ. P. 23, the federal class action rule. See Daniel J. McAuliffe and Shirley J. McAuliffe, 2018 Arizona Civil. Rules Handbook p. 454 (complete citation); see also "Prefatory Comments To The 2017 Amendments," 2017 Arizona Civil. Rules Handbook ("If no good reason exists to depart from the newly restyled language of a federal rule, these amendments adopt the restyled federal wording verbatim. These amendments also renumber various subdivisions of Arizona rules to be consistent with the numbering of parallel federal subdivisions.").

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policy and practice of delaying the release of jail detainees who are the subject of ICE detainer requests exceeds the Defendants' lawful authority. The class also raises common factual issues because Plaintiff and class members are subject to the same unlawful practice and policy of unlawfully delaying detention absent probable cause of a crime or a valid warrant under state law. Plaintiff's claims are typical of those whom Plaintiff seeks to represent: class members, by definition, are currently suffering and will in the future suffer the same type of unlawfully prolonged jail detention, on the same unlawful basis, and by the same wrongdoers. Plaintiffs are also adequately represented by Plaintiff's counsel, both of whom have significant experience litigating complex civil matters, including successful class action civil rights lawsuits challenging ongoing wrongful conduct by law enforcement agencies.

Plaintiff's proposed class likewise satisfies Rule 23(b)(2) because Defendants have "acted or refused to act on grounds that apply generally to the class, so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Rule 23(b)(2). Because Defendants have a written policy, faithfully followed, of unlawfully prolonging the detention of certain of its county inmates without independent probable cause or a valid warrant, they are operating in a manner that is common to Plaintiff and all class members. Consequently, injunctive and declaratory

² Since Plaintiff seeks only injunctive and declaratory relief, the "requirement is relaxed and plaintiffs may rely on reasonable inference[s] arising from plaintiffs' other evidence that the number of unknown and future members of [the] proposed subclass...is sufficient to make joinder impracticable." *Arnott v. U.S. Citizenship & Immigration Servs.*, 290 F.R.D. 579, 586 (C.D. Cal. 2012) (quoting *Sueoka v. United States*, 101 Fed. App'x 649, 653 (9th Cir. 2004)).

relief in this case would have the effect of remedying at the same time the legal harm suffered by both Plaintiff and all class members.

Accordingly, this Court should grant class certification under Rule 23(b)(2) for purposes of entering Plaintiff's countywide preliminary and permanent injunctions.

LEGAL STANDARDS

A. Satisfying Rule 23(a) & (b) Entitles a Movant to Class Certification.

Supreme Court case law holds that plaintiffs' suit is entitled to Rule 23 class certification if two conditions are met:

The suit must satisfy the criteria set forth in subdivision (a) (i.e., numerosity, commonality, typicality, and adequacy of representation), and it also must fit into one of the three categories described in subdivision (b). By its terms this creates a categorical rule entitling a plaintiff whose suit meets the specified criteria to pursue his claim as a class action.

Shady Grove Orthopedic Assocs., P.A. v. Allstate Ins. Co., 559 U.S. 393, 398 (2010) (internal citation omitted).

State of Arizona procedure has an identical approach to class certification. <u>Ferrara v. 21st Century North Am. Ins. Co.</u>, 245 Ariz. 377 (Ct. App. 2018) ("Plaintiffs seeking class certification must meet all the requirements of Rule 23(a) and at least one of the requirements of Rule 23(b)."

B. The Proposed Class Satisfies the Numerosity Requirement.

Rule 23(a)(1) requires that a class be "so numerous that joinder of all members is impracticable." Fed. R. Civ. P. 23(a)(1). "There is no bright line rule regarding the number of class members that will satisfy the numerosity prerequisite of rule 23." *London v. Green Acres Tr.*, 159 Ariz. 136, 140 (Ct. App. 1988). Moreover, "It is a long-standing rule that 'impractical' does not mean 'impossible', rather, impracticability means only 'the difficulty or inconvenience of joining all members of the class." *McCluskey v.*

Trustees of Red Dot Corp. Employee Stock Ownership Plan & Tr., 268 F.R.D. 670, 675 (W.D. Wash. 2010) (quoting Harris v. Palm Springs Alpine Estates, Inc., 329 F.2d 909, 913-14 (9th Cir. 1964). District courts within the Ninth Circuit have determined that numerosity exists where there is evidence of at least 39 class members, Patrick v. Marshall, 460 F. Supp. 23, 26 (N.D. Cal. 1978); where there are at least 25-30 class members, Slaven v. BP Am., Inc., 190 F.R.D. 649, 654 (C.D. Cal. 2000); and where there are 27 prospective class members. McCluskey, supra. 268 F.R.D. at 675.

While Plaintiff is not required to "state the exact number of potential class members", *In re Rubber Chemicals Antitrust Litig.*, 232 F.R.D. 346, 350–51 (N.D. Cal. 2005), he can show with some degree of specificity that the number of class members exceeds the presumptive requirements for numerosity. Public records obtained through the federal Freedom of Information Act³ and independent statements made by Defendant Driscoll both indicate that approximately 70 to 75 class members pass through the Coconino County Detention Facility each year.⁴

Moreover, in assessing the numerosity prong of smaller classes, courts will consider other "indicia of impracticability" such as "geographical diversity of class members, the ability of individual claimants to institute separate suits, and whether injunctive or declaratory relief is sought." *Jordan v. Los Angeles Cty.*, 669 F.2d 1311, 1319 (9th Cir. 1982), *cert. granted, judgment vacated on other grounds*, 459 U.S. 810 (1982). Here, Plaintiff and proposed class members are and will be – by definition – suspected by ICE of being in the United States without lawful immigration status. *See*,

³ TRAC Immigration: Latest Data: Immigration and Customs Enforcement Detainers, available at: http://trac.syr.edu/phptools/immigration/detain/

^{4 &}quot;Sheriff Jim Driscoll Talks ICE Detainers", THE JEFF ORAVITS SHOW (Sept. 28, 2018), available at: https://jefforavits.wordpress.com/2018/09/28/sheriff-jim-driscoll-talks-i-c-e-detainers/ (Interviewer: "On a given day, what's the average number of detainees that you will be holding for ICE". Driscoll: "We generally have about six or seven in custody at any one time that have current ICE holds on them. Annually, we average seventy to seventy-five.")

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e.g., Compl. at ¶ 22. Many class members do not speak English as their native language and will find it difficult to locate a civil rights attorney to fight their extended detentions (in addition to their likely need for both a criminal defense attorney and immigration attorney). Furthermore, proposed class members are and will be – by definition – detained in a county jail and lack uninhibited access to the internet and phone calls to maintain contact with the outside world. *Valdez v. Rosenbaum*, 302 F.3d 1039, 1045 (9th Cir. 2002) (noting that many inmates, of necessity, have incredibly limited phone access). Finally, case law confirms that where plaintiffs seek only injunctive and declaratory relief, as opposed to monetary damages, the numerosity requirement is relaxed. *Sueoka v. United States*, 101 Fed. App'x 649, 653 (9th Cir. 2004).

Not only does this class include those like Plaintiff, who are currently being detained, but it also encompasses untold numbers not yet aggrieved by Defendants' unlawful policy. The presence of such future class members renders joinder inherently impractical, thereby satisfying the purpose behind the numerosity requirement. *See, e.g., Ali v. Ashcroft,* 213 F.R.D. 390, 408 (W.D. Wash. 2003) ("[W]here the class includes unnamed, unknown future members, joinder of such unknown individuals is impracticable and the numerosity requirement is therefore met, regardless of class size.") (quoting Nat'l Ass'n of Radiation Survivors v. Walters, 111 F.R.D. 595, 599 (N.D. Cal. 1986). Even where numerosity is a close question, a court should still certify the class at this initial stage, subject to decertification if the class turns out to be much smaller. See *Stewart v. associates Consumer Discount Co.*, 183 F.R.D. 189, 194 (E.D. 1998).

C. The Class Presents Common Questions of Law and Fact.

To satisfy commonality, Plaintiff must show that "there are questions of law or fact common to the class." Ariz. R. Civ. P. 23(a)(2). A Plaintiff "need not show . . . that every question in the case, or even a preponderance of questions, is capable of class wide

resolution." *Parsons v. Ryan*, 754 F.3d 657, 675 (9th Cir. 2014): Rather, even one shared legal issue can be sufficient. See e.g., *Perez-Olano v. Gonzalez*, 248 F.R.D. 248, 257 (C.D. Cal. 2008) ("Courts have found that a single common issue of law or fact is sufficient.") (citation omitted); *Sweet v. Pfizer*, 232 F.R.D. 360, 367 (C.D. Cal. 2005) ("there must only be one single issue common to the proposed class") (quotation and citation omitted).

Moreover, "individual variation among plaintiffs' questions of law and fact does not defeat underlying legal commonality, because 'the existence of shared legal issues with divergent factual predicates is sufficient' to satisfy Rule 23." *Santillan v. Ashcroft*, 2004 WL 2297990, at *10 (N.D. Cal. Oct. 12, 2004).

In other words, commonality exists where there is found a "common core of factual or legal issues with the rest of the class", even though "the circumstances of each particular class member vary," *Evon v. Law Offices of Sidney Mickell*, 688 F.3d 1015, 1029 (9th Cir. 2012); *See also, Arnott v. U.S. Citizenship & Immigration Servs.*, 290 F.R.D. 579, 588 (C.D. Cal. 2012). Here, Plaintiff and all class members are challenging a common policy that exists at the same jail facility and is being implemented by the same individuals.

For example, the fact that class members may each be facing different underlying criminal charges does not change the common thread of an unlawfully prolonged detention in the county facility. Similarly, the fact that class members may each have been given different bail amounts or other non-monetary conditions of release does not alter the underlying issue in this case – that upon fulfilling all conditions set by the local

judge, Defendants will nevertheless refuse to effectuate their release as they are required to do by law. *See*, *e.g.*, <u>Lyon v. ICE</u>, 300 F.R.D. 628, 642 (N.D. Cal. 2014) (finding commonality where Plaintiffs showed that the challenged prison policy was in place at all three prison facilities identified in the class definition)

Plaintiff and proposed class members thus "have suffered [or will suffer] the same injury" – unlawful detention. *Wal-Mart Stores, Inc. v. Dukes*, 564 U.S. 338 (2011) (*quoting Gen. Tel. Co. of Sw. v. Falcon*, 457 U.S. 147, 157 (1982)). And that common injury is clearly "capable of classwide resolution." *Id.* Should the Court agree that Defendants' policies or practices violate Plaintiff's rights, all who fall within the class will benefit from the requested relief: an injunction preventing Defendants from unlawfully prolonging their detention. Thus, a common answer as to the legality of the challenged policies and practices will "drive the resolution of the litigation." *Ellis v. Costco Wholesale Corp.*, 657 F. 3d 970, 981 (9th Cir. 2011) (*quoting Wal-Mart*).

D. Plaintiff's Claims are Typical of Class Members' Claims.

Rule 23(a)(3) requires that "the claims or defenses of the representative parties [be] typical of the claims or defenses of the class." The purpose of the typicality requirement is to "assure that the interest of the named representative aligns with the interests of the class" as a whole. *Hanon v. Dataproducts Corp.*, 976 F. 2d 497, 508 (9th Cir. 1992). "Under the rule's permissive standards, representative claims are 'typical' if they are reasonably coextensive with those of the absent class members." *Parsons v. Rvan.* 754 F.3d 657, 685 (9th Cir. 2014).

In assessing whether the "typicality" requirement is satisfied, the Arizona courts, relying on federal case law, have examined whether: (1) common issues of law and/or

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fact are presented; (2) the interests of the proposed class representative are antagonistic to those of members of the putative class; and (3) absent class members have suffered the same type of injury as the class representative. *Lennon v. First Nat. Bank of Arizona*, 21 Ariz. App. 306, 518 P.2d 1230 (App. 1974).

Plaintiff's claims are typical of the claims of the proposed class, for largely the same reasons that the class presents common questions of law and fact. Each proposed class member has suffered or will suffer the same injury (unlawfully prolonged detention), based on the same government practice.

Moreover, as with commonality, any factual differences between Plaintiff and proposed class members are not material enough to defeat typicality. *LaDuke v. Nelson*, 762 F. 2d 1318, 1332 (9th Cir. 1985) (The minor differences in the manner in which the representative's rights were violated does not render their claims atypical of those of the class.). In this case, Plaintiff's claims with respect to the government's prolonging his detention are not just typical of other class members. They are the same.

E. Plaintiff Will Adequately Protect the Interests of the Proposed Class, and Plaintiff's Counsel Is Qualified to Litigate this Action.

Rule 23(a)(4) requires that "[t]he representative parties will fairly and adequately protect the interests of the class." Fed. R. Civ. P. 23(a)(4). Adequacy depends on "the qualifications of counsel for the representatives, an absence of antagonism, a sharing of interests between representatives and absentees, and the unlikelihood that the suit is collusive." *Rodriguez v. Hayes*, 591 F.3d 1105, 1125 (9th Cir. 2009) (internal quotation marks omitted). "Adequacy of representation tends to be assured if the representative's individual interests are the same or similar to other class members." *Persky v. Turley*, 1991 WL 329564, at *3 (D. Ariz. Dec. 20, 1991).

Here, Plaintiff's individual interest is perfectly aligned with that of the absent class members – to be held as detainees in Coconino County and experiencing an unlawfully prolonged detention as the sole result of an ICE detainer and accompanying ICE administrative warrant. Plaintiff does not seek any unique or additional benefit from this litigation that may make his interests different from or adverse to those of absent class members. Indeed, Plaintiff seeks exclusively injunctive and declaratory relief and does not seek any monetary damages whatsoever. Instead, Plaintiff's aim is to secure relief that will protect both his own rights and those of future detainees who are likely to find themselves in a similar – if not identical – predicament with regard to Coconino County jail policy. Accordingly, Plaintiff lacks any antagonism with the class, his interests align squarely with the other proposed class members, and no collusion is present.

With respect to counsel, they are considered qualified under Rule 23(a)(4) when they have experience in previous class actions and cases involving the same field of law. See *Lynch v. Rank*, 604 F. Supp. 30, 37 (N.D. Cal. 1984); *Marcus v. Heckler*, 620 F. Supp. 1218, 1223-24 (N.D. Ill. 1985); *Adams v. Califano*, 474 F. Supp. 974, 979 (D. Md. 1979). Plaintiff's proposed class counsel have extensive experience litigating class action lawsuits and other complex cases in state and federal court, including civil rights class action lawsuits. *See, e.g., Arnold v. Arizona Dep't of Pub. Safety*, 2006 WL 2168637, at *1 (D. Ariz. July 31, 2006) (undersigned counsel Lee Phillips as lead counsel in a class action lawsuit against a state law enforcement agency); *Manybeads v. United States of America*, 209 F.3d 1164 (9th Cir. 2000) (undersigned counsel Lee Phillips as lead plaintiff counsel in a class action lawsuit against the federal government).

F. Plaintiff Meets the Criteria of Rule 23(b)

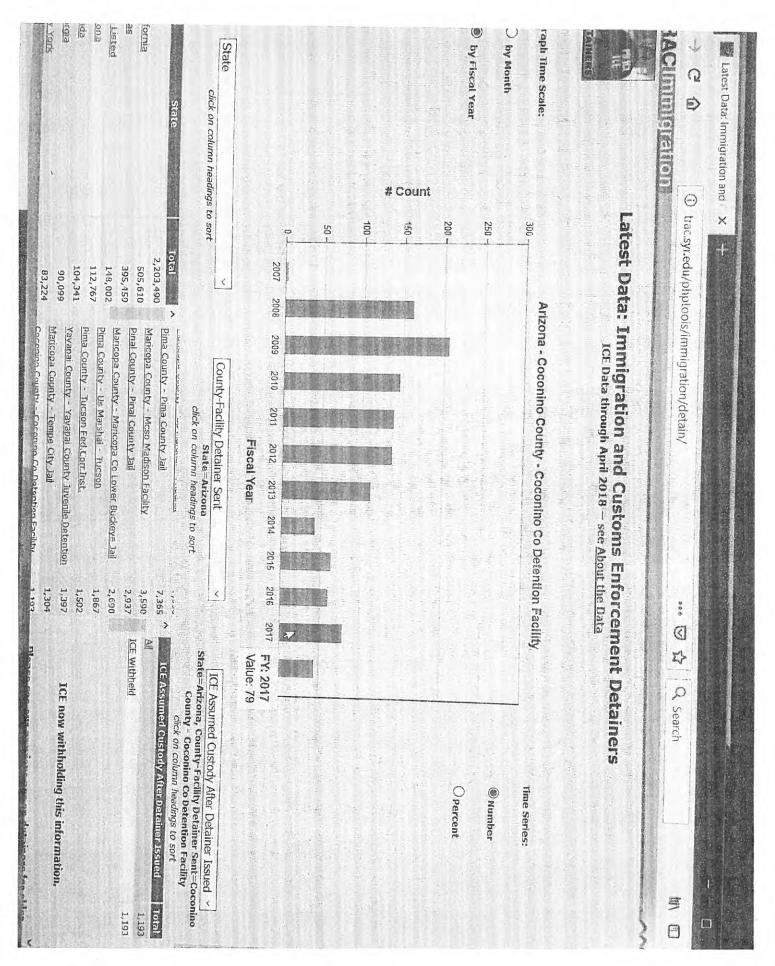
One of the three authorized categories of class actions listed in Rule 23(b) are suits where "the party opposing the class has acted or refused to act on grounds that apply generally to the class, so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Ariz.R.Civ.P. 23(b)(2). Where, as here, the purpose of a lawsuit "is not the amount of monetary recovery, but the challenge to the policies", a 23(b)(2) class action is appropriate. <u>Godbey v. Roosevelt Sch. Dist. No. 66 of Maricopa Ctv.</u>, 131 Ariz. 13, 17 (Ct. App. 1981).

Indeed, this case is the quintessential 23(b)(2) class action: a civil rights lawsuit challenging the ongoing enforcement of a uniformly-enforced illegal policy. *Walters v. Reno*, 145 F.3d 1032, 1047 (9th Cir. 1998). Class membership is expressly defined by Defendants' conduct applicable to all class members – i.e., unlawful policy and practice of prolonging the detention of those detainees for whom the County has received an "ICE detainer" request from the U.S. Department of Homeland Security. Regardless of what this court ultimately rules, the same County policy and practice applies to all class members – so the same final injunctive relief and corresponding declaratory relief is appropriate respecting the class as a whole.

CONCLUSION

For the reasons set forth above, the Class as described at page 2 of this Motion, and at ¶ 68 of Plaintiff's Complaint, is entitled to class certification under Arizona R. Civ. P. 23(a) and 23(b)(2). Accordingly, Plaintiff requests that this Court grant this Motion for Class Certification, and thus:

A. Certify the following Class: All current and future detainees and inmates of Coconino County Detention Facility who are currently or will be the subject of an ICE detainer request and/or ICE administrative warrant sent to Defendants B. Designate Plaintiff Jose Montelongo-Morales as representative of the above defined Class, and appoint his counsel as class counsel. RESPECTFULLY SUBMITTED this 14 January 2019. s/Lee Phillips Lee Phillips Attorney for Plaintiff s/Robert S. Malone Robert S. Malone Attorney for Plaintiff



Case 3:19-cv-08025-ROS--DMF Document 1-3 Filed 01/25/19 Page 44 of 70 Valerie Wyant CLERK, SUPERIOR COURT 01/14/2019 10:45PM BY: LECLARK DEPUTY

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10	IN THE SUPERIOR COURT	OF THE STATE OF ARIZONA
11	IN AND FOR THE CO	OUNTY OF COCONINO
	IN AND FOR THE CO	JUNIT OF COCOMINO
12	JOSE MONTELONGO-MORALES, as an	1
	individual, and on behalf of all)
13) Case No. S0300CV2019-00012
14	others similarly situated,)
	Plaintiff,)
15	,)
	V.	DECLARATION OF LEE PHILLIPS
16	LINES PRISONEL S) IN SUPPORT OF PLAINTIFF'S) MOTION FOR CLASS
17	JAMES DRISCOLL, Coconino County) CERTIFICATION
1.7	Sheriff; MATT FIGUEROA, Jail)
18	Commander of the Coconino County Jail,)
)
19	all in their official capacities,)
)
20	Defendants.	<u>, </u>
21		
	I. Lee Phillips, declare, in support of	my request to be appointed lead class counsel
22	-,	
23	in this matter, the following regarding my e	xperience with Rule 23(b)(2) civil rights class
24	actions and other complex litigation in state	and federal court.
25	1 Tana administrative according to 1 of the	
-0	1. I was admitted to practice in Arizona	and Onto in 1983.

- I am admitted to practice in state, tribal and federal courts including the Arizona Superior Court, Arizona Court of Appeals, Arizona Supreme Court, U.S. District Court and the Court of Appeals for the Ninth Circuit.
- 3. My experience as lead class counsel in Rule 23(b)(2) civil rights class action lawsuits challenging uniformly-enforced illegal policy includes:
 - Arnold v. DPS 2006 WL 2168637 (July 31, 2006) (Ninth Cir. 03-15915/District Court CIV-01-1463 PCT-LOA) (Class action racial profiling lawsuit on behalf of African-American and Latino motorists resulting in landmark statewide agreement to collect and analyze data of all traffic stops, searches and arrests conducted by state police, requirement that traffic stops be videotaped and that all consent searches be documented by written consent form and the establishment of Governor's Citizen Advisory Board to monitor traffic stops and searches by state police in Arizona). Successfully litigated Rule 23 issue of first impression involving Magistrate Judge's jurisdiction to preside over a Rule 23 class action.
 - Manybeads v. United States of America, 730 F. Supp. 1515 (D. Ariz. 1989), aff'd 209 F.3d 1164 (9th Cir. 2000) (Lead counsel in class action lawsuit challenging the forced relocation provisions of the Navajo Hopi Indian Land Settlement Act of 1974 as a violation of the Free Exercise Clause of the First Amendment. Dismissed by the district court for failure to join an indispensable party, the Hopi Tribe. On appeal a settlement agreement was reached between the individual Navajo Plaintiffs, the United

States, the Navajo Nation and the Hopi Tribe following five years of mediation conducted by the Ninth Circuit's Mediation Program. The Manybeads settlement agreement was approved by Congress in 1996).

- Attakai v. United States of America, 746 F. Supp. 1395 (D. Ariz. 1990)

 (Lead counsel in class action lawsuit challenging federal construction projects on Indian land which desecrated Navajo burial and other sacred sites, as a violation of the First Amendment and the National Historic Preservation Act. TRO obtained to halt construction on 1.8 million acres of reservation land. Court later found historic preservation law's requirement of notice and consultation prior to government construction projects applied to traditional Native American cultural sites. Counsel developed and implemented a notice and consultation process between Department of Interior, Navajo Nation, Hopi Tribe and the class of individual practitioners of traditional Navajo religion).
- 4. My additional complex litigation experience includes:
 - State of Arizona v. Norberto Ramos-Madrid, CR2014-0635 (2015) (Client and three others charged with "gang related" murder, aggravated assault (2) and membership in a criminal street gang. Client was charged with stabbing victim 23 times in a street fight with rival gang members.
 Following 17 month investigation and 6 week jury trial client acquitted of all charges. Co-defendants convicted in separate trials).

- Tutty v. Mohave County, CV13-08201-PHX-DJH (2015) (Federal civil rights lawsuit on behalf of two young women who were sexually assaulted by a detention officer while in the custody of the Mohave County Detention Center. Represented victims in the criminal cases where Detention Officer was convicted of both assaults and sentenced to prison. Civil rights lawsuit successfully settled with significant monetary awards provided to both victims).
- State of Arizona v. Alvin Sweeney, 224 Ariz. 107 (2010) (Appellate
 decision reversing denial of motion to suppress, conviction and prison
 sentence and establishing guidelines for traffic stops and detention of
 motorists by Arizona Department of Public Safety drug interdiction
 officers).
- State of Arizona v. Fish, 1 CA-CR 06-0675 (2010) (Appellate decision reversing murder conviction of retired school teacher attacked by another man while hiking in northern Arizona. Established new law governing the admission of a "victim's" prior acts of violence in self-defense cases).
- <u>Frazier v. City of Flagstaff</u>, CV07-08040-NVW (2009) (Federal civil rights lawsuit by anti-war activist threatened with criminal prosecution for selling t-shirts which contained the names of soldiers killed in Iraq war.
 Successfully challenged Arizona statute as a violation of client's First Amendment rights).

- Begay v. United States of America, Claims Court No. 268-85L; Fed. Cir.
 No. 88-1011; (Breach of trust, statutory and contractual duty to Navajo
 Indians by federal relocation program. Resulted in development of
 guidelines and regulations for the construction of "decent safe and sanitary"
 housing and pre and post relocation counseling for thousands of Navajo and
 Hopi Indians relocated by the federal government).
- Davis v. Richards, CIV 76-278 (Class action civil rights/jail conditions
 lawsuit resulting in construction of a new jail facility and creation of inmate
 advocate attorney position. Counsel served as co-counsel for inmate
 population at the original trial in 1983-84 and later successfully brought
 contempt action in mid-1990's on behalf of inmates for the jail's failure to
 provide inmates with adequate access to the courts).
- Burrell v. City of Flagstaff, CIV96-1503 PCT SMM (Civil rights/excessive force case on behalf of female officer assaulted by male detective while attempting to protect a handcuffed African-American inmate from being assaulted by the detective; detective fired and settlement reached through mediation).
- <u>Jones v. Sterling</u> (210 Ariz. 308 (2005)) (Established race-based selective enforcement as a defense to criminal charges and standards for the appointment of experts in racial profiling cases in Arizona state courts).
- 5. Based on my co-representation with Attorney Robert S. Malone in this matter and in Manybeads v. United States of America, a Rule 23(b)(2) civil rights case, it is

my belief that Mr. Malone is likewise committed to the vigorous, effective and efficient prosecution of this matter.

6. Plaintiff's counsel have agreed to act jointly as class counsel, if the Court so designate them.

I declare under the penalty of perjury that the forgoing is true and correct to the best of my knowledge.

Executed this 14th day of January, 2019 in Flagstaff, Arizona

s/Lee Phillips
Lee Phillips

EXHIBIT "C"



https://azdailysun.com/news/new-lawsuit-filed-against-sheriff-s-office-ice-detainer-policy/article_eb07c4d2-5d45-5d44-8be4-768fec60841c.html

New lawsuit filed against Sheriff's Office ICE detainer policy

SCOTT BUFFON Sun Staff Reporter Jan 17, 2019



Coconino County Sheriff Jim Driscoll speaks during a community forum in 2017. Driscoll has defended his office's compliance with federal requests to detain inmates suspected of being undocumented for an additional 48 hours beyond their release date. A lawsuit has been filed challenging the constitutionality of that jail policy.

Taylor Mahoney, Arizona Daily Sun

TRY 1 MONTH FOR 99¢

Jose Montelongo-Morales was detained in the Coconino County Detention Facility after he did not make a court-ordered payment for being found guilty of driving under the influence in 2015.

But a new class-action lawsuit filed last week alleges that Montelongo-Morales is being "unlawfully" held on an ICE detainer due to his suspected status as an undocumented immigrant.

This is the second lawsuit in the past two years filed against the Coconino County Sheriff's Office for their longstanding policy on ICE detainers, where the Sheriff's Office detains a person suspected of being undocumented for 48 hours to allow the United States Immigration and Customs Enforcement, or ICE, to pick them up.

Coconino County Sheriff Jim Driscoll said he had not yet retrieved notice of the document when asked on Tuesday afternoon. Driscoll is named in the lawsuit with jail commander Matt Figueroa.

Some groups in the county have pushed their view in courts to Flagstaff City Council that these ICE detainers are illegal. Last year, a federal judge dismissed a case filed against the Sheriff's Office policy, leaving it intact.

But Lee Phillips, a local lawyer representing Montelongo-Morales who has lived in Flagstaff since he was about 7 years old, explains that this lawsuit is looking at the same issue from a different angle. Phillips explained that their

new lawsuit alleges that Driscoll exceeded his authority under state law, while last year's suit focused on the violation of a person's civil rights under the federal constitution.

The lawsuit alleges that the current policy does not require a judicial warrant or probable cause to detain a subject beyond their original charges.

"Requests made by immigration officials do not confer state or local law enforcement officers with any authority to arrest, detain or prolong the detention of individuals of civil immigration violations," according to Montelongo-Morales' lawsuit.

Phillips alleges that the policy asks officers to determine reasonable suspicion if an inmate in the detention facility is unlawfully present in the country. This includes having officers ask questions about an inmate's social security, foreign identification and difficulty speaking English.

"You can't keep someone in jail because you have a personal view that you suspect they're in the country unlawfully," Phillips said. "If they want to change the law, I wouldn't like that, but we wouldn't be suing the sheriff if he had any legal authority to do what he's doing."

The class-action lawsuit poses this legal question as a representative party for any detainee that is the subject of an ICE detainer or ICE administrative warrant sent to the defendants Driscoll or Figueroa.

Driscoll said at the time of the first lawsuit that he would comply with whatever order a judge decided.

MORE INFORMATION



ICE protests in Flagstaff leave three protesters arrested

Coconino County sheriff's policy on ICE holds survives initial round of federal court challenge

EXHIBIT "D"

IN THE SUPERIOR COURT, OF THE STATE OF ARIZONA IN AND FOR THE COUNTY OF COCONINO

Case Number: SO300CV2019-00012

JOSE MONTELONGO-MORALES, as an individual, and on behalf of all others similarly situated,

Plaintiff,

DECLARATION OF SERVICE

VS

JAMES DRISCOLL, Coconino County Sheriff; MATT FIGUEROA, Jail Commander of the Coconino County Jail,

all in their official capacities,

Defendants.

The undersigned certifies under penalty of perjury that I am fully qualified pursuant to RCP 4 (d), 4 (e), and 45 (b), to serve process in this case.

On January 15, 2019, I received the documents listed below from: Law Office of LEE B. PHILLIPS, P.C. SUMMONS, To: JAMES DRISCOLL, Coconino County Sheriff, SUMMONS, To: MATT FIGUEROA, Jail Commander of the Coconino County Jail, COMPLAINT FOR DECLARATORY RELIEF, INJUNCTION RELIEF, AND SPECIAL ACTION, CERTIFICATE OF COMPULSORY ARBITRATION, PLAINTIFF'S MOTION FOR CLASS CERTIFICATION PURSUANT TO RULE 23(a) AND RULE 23(b)(2) AND SUPPORTING MEMORANDUM OF LAW.

Entity Served: LYDIA LANGSTON, Administrative Secretary, Coconino County Sheriff

Address where Served: 911 Sawmill Rd., Flagstaff, AZ 86001

Date and Time: January 15, 2019 at 4:01 p.m. Manner of Service: AUTHORIZED TO ACCEPT

(X) Personal upon: LYDIA LANGSTON, Administrative Secretary, Coconino County Sheriff

() Substitute upon:

() Posted on door after attempting personal service.

() Certified mail return receipt requested on:

Military Status: n/a.

Physical Description: Female White, 30 years, 5'7", 125 lbs., Black hair.

I declare under penalty of perjury the foregoing to be true and correct.

Process Server, Coconino County

Executed On: January 15, 2019 Eugene Bernhard CN-PS 201600002

Bernhard Investigations (661) 222-7650

Flagstaff, AZ 86004

Service Fee

\$ 75.00

ff AZ 86004

Total

\$ 75.00

EXHIBIT "E"

Person/Attorney Filing: Lee B Phillips Mailing Address: 209 N. Elden Street City, State, Zip Code: Flagstaff, AZ 86001

Phone Number: (928) 779-1560

E-Mail Address: leephillips@leephillipslaw.com
Representing Self, Without an Attorney

(If Attorney) State Bar Number: 009540, Issuing State: AZ

IN THE SUPERIOR COURT OF THE STATE OF ARIZONA IN AND FOR THE COUNTY OF COCONINO

Jose Montelongo-Morales Plaintiff(s),

Case No. S0300CV201900012

٧.

James Driscoll Coconino County

SUMMONS

Sheriff, et al. Defendant(s).

To: Matt Figueroa Jail Commander of the Coconino County Jail

WARNING: THIS AN OFFICIAL DOCUMENT FROM THE COURT THAT AFFECTS YOUR RIGHTS. READ THIS SUMMONS CAREFULLY. IF YOU DO NOT UNDERSTAND IT, CONTACT AN ATTORNEY FOR LEGAL ADVICE.

- 1. A lawsuit has been filed against you. A copy of the lawsuit and other court papers were served on you with this Summons.
- 2. If you do not want a judgment taken against you without your input, you must file an Answer in writing with the Court, and you must pay the required filing fee. To file your Answer, take or send the papers to Clerk of the Superior Court, 200 N. San Francisco St., Flagstaff, Arizona 86001 or electronically file your Answer through one of Arizona's approved electronic filing systems at http://www.azcourts.gov/efilinginformation.

 Mail a copy of the Answer to the other party, the Plaintiff, at the address listed on the top of this Summons.

Note: If you do not file electronically you will not have electronic access to the documents in this case.

3. If this Summons and the other court papers were served on you within the State of Arizona, your Answer must be filed within TWENTY (20) CALENDAR DAYS from the date of service, not counting the day of service. If this Summons and the other court papers were served on you outside the State of Arizona, your Answer must be filed within THIRTY (30) CALENDAR DAYS from the date of service, not counting the day of service.

Requests for reasonable accommodation for persons with disabilities must be made to the court by parties at least 3 working days in advance of a scheduled court proceeding.

GIVEN under my hand and the Seal of the Superior Court of the State of Arizona in and for the County of COCONINO

SIGNED AND SEALED this date: January 9, 2019

Valerie Wyant Clerk of Superior Court

By:SCALANDRA
Deputy Clerk



Person/Attorney Filing: Lee B Phillips Mailing Address: 209 N. Elden Street City, State, Zip Code: Flagstaff, AZ 86001

Phone Number: (928) 779-1560

E-Mail Address: leephillips@leephillipslaw.com
[] Representing Self, Without an Attorney

(If Attorney) State Bar Number: 009540, Issuing State: AZ

IN THE SUPERIOR COURT OF THE STATE OF ARIZONA IN AND FOR THE COUNTY OF COCONINO

Jose Montelongo-Morales

Plaintiff(s),

Case No. S0300CV201900012

V.

James Driscoll Coconino County

SUMMONS

Sheriff, et al. Defendant(s).

To: James Driscoll Coconino County Sheriff

WARNING: THIS AN OFFICIAL DOCUMENT FROM THE COURT THAT AFFECTS YOUR RIGHTS. READ THIS SUMMONS CAREFULLY. IF YOU DO NOT UNDERSTAND IT, CONTACT AN ATTORNEY FOR LEGAL ADVICE.

- 1. A lawsuit has been filed against you. A copy of the lawsuit and other court papers were served on you with this Summons.
- 2. If you do not want a judgment taken against you without your input, you must file an Answer in writing with the Court, and you must pay the required filing fee. To file your Answer, take or send the papers to Clerk of the Superior Court, 200 N. San Francisco St., Flagstaff, Arizona 86001 or electronically file your Answer through one of Arizona's approved electronic filing systems at http://www.azcourts.gov/efilinginformation.

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GIVEN under my hand and the Seal of the Superior Court of the State of Arizona in and for the County of COCONINO

SIGNED AND SEALED this date: January 9, 2019

Valerie Wyant Clerk of Superior Court

By:SCALANDRA
Deputy Clerk



Case 3:19-cv-08025-ROS--DMF Document 1-3 Filed 01/25/19 Page 65 of 70 Pa

Valerie Wyant CLERK, SUPERIOR COURT 01/09/2019 8:08PM BY: SCALANDRA DEPUTY

Case No.: S0300CV201900012 HON. CATHLEEN BROWN NICHOLS

Person/Attorney Filing: Lee B Phillips Mailing Address: 209 N. Elden Street City, State, Zip Code: Flagstaff, AZ 86001

Phone Number: (928) 779-1560

E-Mail Address: leephillips@leephillipslaw.com

□ Representing Self, Without an Attorney

(If Attorney) State Bar Number: 009540, Issuing State: AZ

IN THE SUPERIOR COURT OF THE STATE OF ARIZONA IN AND FOR THE COUNTY OF COCONINO

Jose Montelongo-Morales Plaintiff(s),

Case No.

V.

James Driscoll Coconino County Sheriff, et al. Defendant(s).

CERTIFICATE OF COMPULSORY ARBITRATION

I certify that I am aware of the dollar limits and any other limitations set forth by the Local Rules of Practice for the Coconino County Superior Court, and I further certify that this case IS NOT subject to compulsory arbitration, as provided by Rules 72 through 77 of the Arizona Rules of Civil Procedure.

RESPECTFULLY SUBMITTED this

By: Lee B Phillips /s/ Plaintiff/Attorney for Plaintiff

EXHIBIT "F"

1	Michele Molinario, Bar #020594		
2	John T. Masterson, Bar #007447 Derek R. Graffious, Bar #033486		
3	Justin M. Ackerman, Bar #030726 JONES, SKELTON & HOCHULI, P.L.C.		
4	40 North Central Avenue, Suite 2700 Phoenix, Arizona 85004		
5	Telephone: (602) 263-1746 Fax: (602) 200-7831		
6	mmolinario@jshfirm.com jmasterson@jshfirm.com		
7	dgraffious@jshfirm.com jackerman@jshfirm.com		
8	minuteentries@jshfirm.com		
9	Attorneys for Defendants Sheriff James Driscoll and Commander Matt Figueroa		
10	Driscon and Commander Watt Figueroa		
11	SUPERIOR COURT OF THE STATE OF ARIZONA		
	COUNTY OF COCONINO		
12	JOSE MONTELONGO-MORALES, as an	NO. S0300-CV201900012	
13	individual, and on behalf of all others similarly situated,	DEFENDANTS' NOTICE OF	
14	Plaintiff,	REMOVAL TO UNITED STATES DISTRICT COURT	
15	v.	(Assigned to the Honorable Cathleen Brown	
16	JAMES DRISCOLL, Coconino County	Nichols)	
17	Sheriff; MATT FIGUEROA, Jail Commander of the Coconino County Jail, all in their		
18	official capacities,		
19	Defendants.		
20	TO: Clerk of Court		
21	Superior Court of Arizona – Coconino County		
22	Please take notice that Respondents James Driscoll and Matt Figueroa, on April 2, 2018,		
23	have filed a Notice of Removal to the United States District Court, for the District of Arizona.		
24	A copy of said Notice of Removal (exclusive of exhibits), electronically filed with the United		
25	States District Court, District of Arizona, is attac	ched hereto as Exhibit "A".	

Please also take notice that Defendants filed their Response in Opposition to Plaintiff's Application for Class Certification, with the United States District Court, simultaneously with the subject Notice of Removal on , and that the filing of the Notice of Removal divests this Court of all jurisdiction, including the power to rule on Plaintiff's request for a injunctive relief or class certification.

Pursuant to 28 U.S.C. §1446(d), the filing of a Notice of Removal and service of this pleading on the Court and opposing counsel divests the Court of all jurisdiction to continue any matter in this case, including ruling on Plaintiff's request for a temporary restraining order. 28 U.S.C § 1446(d) ("Notice to adverse parties and State court.--Promptly after the filing of such notice of removal of a civil action the defendant or defendants shall give written notice thereof to all adverse parties and shall file a copy of the notice with the clerk of such State court, which shall effect the removal and the State court shall proceed no further unless and until the case is remanded.") (Emphasis added). In Adair Pipeline Co. v Pipeliners Local Union, 325 F2d 206 (5th Cir. 1963), the 5th Circuit Court of Appeals, in a per curiam opinion, stated that it agreed with, approved the opinion of, and affirmed the judgment of the district judge in Adair Pipeline Co. v Pipeliners Local Union, 203 F Supp 434, 437 (S.D. Tex 1962), wherein the District Court found that a temporary injunction and final judgment issued by a state judge in a state case, in which plaintiff was seeking damages and an injunction against picketing, boycotting, and other alleged acts being performed by the defendants against the plaintiff company, were void where the temporary injunction and final judgment were issued by the state judge after the defendants' petition for removal was filed in the federal court and a copy thereof was hand-delivered both to the state court judge and to opposing counsel by the attorney for the defendants. See also Styers v. Pico, Inc., 236 Ga. 258, 259, 223 S.E.2d 656, 657 (1976) ("There is substantial case precedent that removal to a federal court pursuant to 28 U.S.C.A. § 1446 halts all further proceedings in the state court, which thereupon loses jurisdiction unless and until the case is

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remanded.")¹; Case Indus. Supply Co., Inc. v. Truck Drivers & Helpers Local 317, 43 A.D.2d 1012, 1012, 352 N.Y.S.2d 314, 315 (1974) ("Before Special Term granted the preliminary injunction the appellants moved for removal of the matter to Federal court and complied with the requirements of 28 U.S.C. s 1441 et seq. to effectuate that removal. Accordingly, Special Term was without jurisdiction in the matter and its preliminary injunction is void and the order granting it is reversed.").

Accordingly, Defendants note that any hearing currently set regarding Plaintiff's Request for injunctive relief or class certification must be vacated, and that this matter is removed to the United States District Court, District of Arizona, pursuant to 28 U.S.C. §§ 1331, 1441, 1446.

DATED this 25th day of January 2019.

JONES, SKELTON & HOCHULI, P.L.C.

By /s/ Michele Molinario

Michele Molinario
John T. Masterson
Derek R. Graffious
Justin M. Ackerman
40 North Central Avenue, Suite 2700
Phoenix, Arizona 85004
Attorneys for Defendants Sheriff James Driscoll
and Commander Matt Figueroa

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¹ Citing Kern v. Huidekoper, 103 U.S. 485, 26 L.Ed. 354 (1881); Chesimard v. Kuhlthau, 370 F.Supp. 473 (D.C.N.J.1974); Sands v. Geller, 321 F.Supp. 558, 559 (S.D.N.Y.1971); Fossey v. State, 254 Ind. 173, 258 N.E.2d 616 (1970); State ex rel. Gremillion v. NAACP, 90 So.2d 884 (La.App.1956); Hopson v. North American Insurance Co., 71 Idaho 461, 233 P.2d 799 (1951).

1	ORIGINAL of the foregoing electronically filed via TurboCourt this 25th day of January 2019.
2	
3	COPY of the foregoing mailed this 25 th day of January 2019, to:
4	Lee Phillips
5	Robert S. Malone Law Office of Lee Phillips, P.C.
6	209 N. Elden St. Flagstaff, AZ 86001
7	Attorneys for Plaintiff
8	Kathleen E. Brody William B. Peard
9	ACLU Foundation of Arizona 3707 North 7th Street, Suite 235
10	Phoenix, AZ 8501 Attorneys for Plaintiff
11	
12	/s/ Cindy Castro
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ClassAction.org

This complaint is part of ClassAction.org's searchable class action lawsuit database and can be found in this post: Coconino County Jail Detainee Sues Over Allegedly Unlawful ICE Hold