

The Honorable

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON AT SEATTLE

La Conner School District, on behalf of
themselves and other similarly situated school
districts,

Plaintiff,

v.

Juul Labs, Inc., Altria Group, Inc., Altria Client
Services, Altria Group Distribution Company,
Nu Mark LLC, and Nu Mark Innovations, Ltd.,

Defendants.

No.

CLASS ACTION COMPLAINT
JURY TRIAL DEMANDED

CLASS ACTION COMPLAINT
JURY TRIAL DEMANDED
()

KELLER ROHRBACK L.L.P.
AuthorOfficeAddress
TELEPHONE: AuthorOfficeGeneralNo1
FACSIMILE: AuthorOfficeFaxNo1

TABLE OF CONTENTS

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26

I. INTRODUCTION 1

II. JURISDICTION AND VENUE 1

III. PARTIES 2

IV. ALLEGATIONS OF FACT 3

 A. The Youth Vaping Epidemic and the Rise of JUUL 3

 B. Big Tobacco and E-Cigarettes 9

 C. JUUL and Altria Join Forces to Protect JUUL’s Market Share..... 17

 D. The Secret to JUUL’s Success: Hooking Kids 25

 E. The Cost of JUUL’s Success 36

 F. JUUL’s Remedial Measures 42

 G. JUUL and Schools 43

 H. Impact on La Conner School District 48

V. CLASS ACTION ALLEGATIONS 51

 A. Class Definitions 51

VI. CLASS CERTIFICATION REQUIREMENTS: FEDERAL RULE OF CIVIL PROCEDURE 23 52

VII. CAUSES OF ACTION 55

 COUNT One — VIOLATIONS OF THE WASHINGTON PUBLIC NUSIANCE LAW, RCW 7.48.010 *ET SEQ.* 55

 COUNT Two — VIOLATIONS OF THE RACKETEER INFLUENCED AND CORRUPT ORGANIZATIONS ACT (“RICO”), 18 U.S.C. § 1961, *et seq.* 60

 A. Description of the Defendants’ Enterprises 61

 B. The Enterprises Sought to Fraudulently Increase Defendants’ Profits and Revenues..... 63

 C. Predicate Acts: Mail and Wire Fraud..... 65

1 D. Plaintiff Has Been Damaged by Defendants’ RICO Violations 71

2 PRAYER FOR RELIEF 72

3 JURY TRIAL DEMANDED 73

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

I. INTRODUCTION

1
2 1. Plaintiff La Conner School District brings this class action individually and on
3 behalf of all similar situated school districts Nationwide and in Washington State (the “Classes”)
4 who have been injuriously affected by Defendants JUUL Labs, Inc. (“JUUL”), Altria Group,
5 Inc., Altria Client Services, Altria Group Distribution Company, and Nu Mark, LLC
6 Inc., Altria Client Services, Altria Group Distribution Company, and Nu Mark, LLC
7 (collectively “Altria Defendants”) and their conduct in marketing of e-cigarettes to minors.
8 Plaintiff brings this action for injunctive relief, abatement, and damages arising out of the
9 injuries to its property, students, and employees caused by Defendants’ wrongful conduct.

10 2. Plaintiff reasonably fears that, as described below, Defendants’ marketing
11 strategy, advertising, and product design targets minors, especially teenagers, and will increase
12 the likelihood that minors, like the students in La Conner School District, will begin using e-
13 cigarettes and become addicted to Defendants’ e-cigarette products and this will cause further
14 harm to plaintiff and other similarly situated.
15

16 **II. JURISDICTION AND VENUE**

17 3. This Court has subject matter jurisdiction over this action pursuant to 28 U.S.C. §
18 1332(d) because: (i) there are 100 or more class members; (ii) the aggregate amount in
19 controversy exceeds \$5,000,000, exclusive of interest and costs; and (iii) at least one plaintiff
20 and defendant are citizens of different states. This Court has supplemental jurisdiction over the
21 state law claims pursuant to 28 U.S.C. § 1367.
22

23 4. The Court has personal jurisdiction over Defendants because they do business in
24 the Western District of Washington and have sufficient minimum contacts with this District.
25 Defendants intentionally avail themselves of the markets in this State through the promotion,
26

1 marketing, and sale of the products at issue in this lawsuit to render the exercise of jurisdiction
2 by this Court permissible under Washington law and the U.S. Constitution.

3 5. Venue is proper in the Western District of Washington pursuant to 28 U.S.C. §
4 1391 (b)(2) and (3) because a substantial part of the events or omissions giving rise to the claims
5 at issue in this Complaint arose in this District and Defendants are subject to the Court’s personal
6 jurisdiction with respect to this action.
7

8 III. PARTIES

9 6. Plaintiff La Conner School District (“the District”) is a school district located in
10 Skagit County, Washington. La Conner School District employs over 100 people and serves over
11 600 students in preschool through twelfth grade. La Conner School District has a preschool, an
12 elementary school, a middle school, and a high school.
13

14 7. Defendant JUUL is a Delaware corporation, having its principal place of business
15 in San Francisco, California. JUUL originally operated under the name PAX Labs, Inc. In 2017,
16 it was renamed JUUL Labs, Inc. JUUL manufactures, designs, sells, markets, promotes and
17 distributes JUUL e-cigarettes, JUULpods and accessories.

18 8. Defendant Altria Group, Inc. is a Virginia corporation, having its principal place
19 of business in Richmond, Virginia. Altria is one of the world’s largest producers and marketers
20 of tobacco products. On December 20, 2018, Altria purchased a 35% stake in JUUL.
21

22 9. Defendant Altria Client Services Inc. is a New York corporation and wholly
23 owned subsidiary of Altria Group, Inc. with its principal place of business in Henrico County,
24 Virginia. Altria Client Services Inc. provides Altria Group, Inc. and its companies with services
25 in many areas including digital marketing, packaging design & innovation, product development,
26 and safety, health, and environmental affairs. On September 25, 2019, the former senior vice

1 president and chief growth officer of Altria Client Services Inc., K.C. Crosthwaite, became the
2 new chief executive of JUUL.

3 10. Defendant Altria Group Distribution Company is a Virginia corporation and
4 wholly owned subsidiary of Altria Group, Inc. with its principal place of business in Henrico
5 County, Virginia. Altria Group Distribution Company provides sales, distribution and consumer
6 engagement services to Altria's tobacco companies.
7

8 11. Defendant Nu Mark LLC is a Virginia corporation and wholly owned subsidiary
9 of Altria Group, Inc., with its principal place of business in Richmond, Virginia. Nu Mark LLC
10 was engaged in the manufacture and sale of Altria's electronic vapor products. Shortly before
11 Altria purchased a 35% stake in JUUL in December 2018, Altria Group, Inc. announced that Nu
12 Mark would be discontinuing the production and sale of all e-vapor products.
13

14 12. Defendant Nu Mark Innovations, Ltd. is a subsidiary of Nu Mark LLC located in
15 Beit Shemesh, Israel. Nu Mark Innovations, Ltd. provides digital marketing and customer care
16 services for Nu Mark LLC and Altria's e-vapor brands, as well as product and technology
17 development services.

18 IV. ALLEGATIONS OF FACT

19 A. The Youth Vaping Epidemic and the Rise of JUUL

20 13. One of the great public health success stories over the past decade has been a
21 reduction in youth tobacco use and in nicotine addiction. Youth smoking rates plummeted from
22 28% in 2000 to 7.6% in 2017.¹ This success has been the result of years of litigation and strict
23

24
25
26 ¹ Meredith Berkman, *Testimony of Meredith Berkman, Parents Against Vaping E-cigarettes*, U.S. House Committee
on Oversight & Reform (July 24, 2019),
[https://oversight.house.gov/sites/democrats.oversight.house.gov/files/2019.07.24%20Berkman-
PAVe%20Testimony.pdf](https://oversight.house.gov/sites/democrats.oversight.house.gov/files/2019.07.24%20Berkman-PAVe%20Testimony.pdf).

1 regulation. It is also due to a public health message that Big Tobacco can no longer dispute or
2 contradict, and which is simple, stark, and effective: smoking kills.

3 14. This incredible progress towards eliminating youth tobacco use has now largely
4 been reversed due to e-cigarettes and vaping. Between 2011 and 2015, e-cigarette use among
5 high school and middle school students increased 900%.² Between 2017 and 2018, e-cigarette
6 use increased 78% among high school students, from 11.7% of high school students in 2017 to
7 20.8% of high schoolers in 2018.³ Among middle school students, e-cigarette use increased 48%
8 between 2017 and 2018.⁴ In 2018, 4.9 million middle and high school students used tobacco
9 products, with 3.6 million of those students using e-cigarettes.⁵ Between 2017 and 2018, the
10 number of youth e-cigarette users increased by 1.5 million.⁶

11 15. According to the Centers for Disease Control and Prevention (“CDC”) Director
12 Robert Redfield, “The skyrocketing growth of young people’s e-cigarette use over the past year
13 threatens to erase progress made in reducing tobacco use. It’s putting a new generation at risk for
14 nicotine addiction.”⁷ The U.S. Food and Drug Administration (“FDA”) Commissioner Scott
15 Gottlieb described the above statistics as “astonishing” and both the FDA and the U.S. Surgeon
16 General have appropriately characterized youth vaping as an “epidemic.”⁸ The National Institute
17
18
19

20 _____
21 ² Jerome Adams, *Surgeon General’s Advisory on E-cigarette Use Among Youth*, Ctrs. for Disease Control &
22 Prevention (Dec. 2018), [https://e-cigarettes.surgeongeneral.gov/documents/surgeon-generals-advisory-on-e-](https://e-cigarettes.surgeongeneral.gov/documents/surgeon-generals-advisory-on-e-cigarette-use-among-youth-2018.pdf)
23 [cigarette-use-among-youth-2018.pdf](https://e-cigarettes.surgeongeneral.gov/documents/surgeon-generals-advisory-on-e-cigarette-use-among-youth-2018.pdf).

24 ³ *Id.*

25 ⁴ 2018 NYTS Data: A startling rise in youth e-cigarette use, U.S. Food & Drug Admin. (Feb. 2, 2019),
26 <https://www.fda.gov/tobacco-products/youth-and-tobacco/2018-nyts-data-startling-rise-youth-e-cigarette-use>.

⁵ *Id.*

⁶ *Id.*

⁷ *Texas governor signs law increasing the age to buy tobacco products to 21*, CNN (June 8, 2019),
https://m.cnn.com/en/article/h_b4cf0b92fd821251a4ae48df9b717145.

⁸ Angelica LaVito, *FDA chief Gottlieb threatens to pull e-cigarettes off market if ‘astonishing’ surge in teen use doesn’t slow*, CNBC (Nov. 16, 2018), [https://www.cnbc.com/2018/11/16/fda-chief-gottlieb-threatens-to-pull-e-](https://www.cnbc.com/2018/11/16/fda-chief-gottlieb-threatens-to-pull-e-cigarettes-off-market.html)
[cigarettes-off-market.html](https://www.cnbc.com/2018/11/16/fda-chief-gottlieb-threatens-to-pull-e-cigarettes-off-market.html); Jayne O’Donnell, *FDA declares youth vaping an epidemic, announces investigation*,

1 on Drug Abuse found that the 2018 spike in nicotine vaping was the largest for any substance
 2 recorded in 44 years, and Alex Azar, Secretary of the U.S. Department of Health and Human
 3 Services declared that “[w]e have never seen use of any substance by America’s young people
 4 rise as rapidly as e-cigarette use [is rising].”⁹

5
 6 16. A major cause of this epidemic is JUUL Labs, Inc., the maker of the JUUL e-
 7 cigarette. JUUL entered the e-cigarette market in 2015 and now controls over 70% of it.¹⁰ Over a
 8 million JUUL e-cigarettes were sold between 2015 and 2017.¹¹ JUULs are available at over
 9 12,000 retail stores and online.¹² In 2017, JUUL generated over \$224 million in retail sales, a
 10 621% year-over-year increase.¹³ By June 2018, sales had skyrocketed another 783%, reaching
 11 \$942.6 million.¹⁴ The e-cigarette category as a whole grew 97% to \$1.96 billion in the same
 12 period, largely based on JUUL’s market success.¹⁵ JUUL’s dominance of the e-cigarette market
 13 has been so rapid, and so complete, that the act of vaping is now referred to as “JUULing.”
 14

15 17. Juul’s market dominance has attracted the attention and alarm of government
 16 regulators, including the FDA, the U.S. Surgeon General, and the CDC. On February 24, 2018,
 17

18 *new enforcement*, USA Today (Sept. 12, 2018), <https://www.usatoday.com/story/news/politics/2018/09/12/fda-scott-gottlieb-youth-vaping-e-cigarettes-epidemic-enforcement/1266923002/>.

19 ⁹ Jan Hoffman, *Study Shows Big Rise in Teen Vaping This Year*, N.Y. Times (Dec. 17, 2018),
 20 <https://www.nytimes.com/2018/12/17/health/ecigarettes-teens-nicotine-.html>; Rajiv Bahl, *Teen Use of Flavored Tobacco was Down, But E-Cigarettes Are Bringing It Back Up*, Healthline (Jan. 9, 2019),
 21 <https://www.healthline.com/health-news/flavored-tobacco-use-rising-again-among-teens#An-unhealthy-habit>.

22 ¹⁰ Richard Craver, *Juul ends 2018 with 76 percent market share*, Winston-Salem J. (Jan. 8, 2019),
 23 https://www.journalnow.com/business/juul-ends-with-percent-market-share/article_6f50f427-19ec-50be-8b0c-d3df18d08759.html.

24 ¹¹ Melia Robinson, *How a startup behind the ‘iPhone of vaporizers’ reinvented the e-cigarette and generated \$224 million in sales in a year*, Bus. Insider (Nov. 21, 2017), <https://www.businessinsider.com/juul-e-cigarette-one-million-units-sold-2017-11/>.

25 ¹² *Id.*

26 ¹³ *Id.*

¹⁴ Angelica LaVito, *Popular e-cigarette Juul’s sales have surged almost 800 percent over the past year*, CNBC Health & Sci. (Sept. 11, 2018), <https://www.cnbc.com/2018/07/02/juul-e-cigarette-sales-have-surged-over-the-past-year.html>.

¹⁵ *Id.*

CLASS ACTION COMPLAINT
 JURY TRIAL DEMANDED
 () - 5

KELLER ROHRBACK L.L.P.

1201 Third Avenue, Suite 3200
 Seattle, WA 98101-3052
 TELEPHONE: (206) 623-1900
 FACSIMILE: (206) 623-3384

1 the FDA sent a letter to JUUL expressing concern about the popularity of its products among
 2 youth and demanding that JUUL produce documents regarding its marketing practices.¹⁶ On
 3 September 12, 2018, the FDA sent letters to JUUL and other e-cigarette manufacturers putting
 4 them on notice that their products were being used by youth at disturbing rates.¹⁷ In October
 5 2018, the FDA raided JUUL's headquarters and seized more than a thousand documents relating
 6 to the Company's sales and marketing practices.¹⁸ As of October 2019, the FDA, the Federal
 7 Trade Commission, multiple state attorney generals and the U.S. House of Representatives
 8 Committee on Oversight and Reform have all commenced investigations into JUUL's role in the
 9 youth vaping epidemic and whether JUUL's marketing practices purposefully targeted youth.
 10

11 18. The decline of cigarette use and the rise of JUUL is far from coincidence. The
 12 Company was founded by Adam Bowen and James Monsees, both product designers by
 13 education and experience. Bowen and Monsees met in Stanford University's famed graduate
 14 product design program, where the first iteration of JUUL was their final project.¹⁹ Monsees has
 15 described the cigarette as "the most successful consumer product of all time . . . an amazing
 16 product."²⁰
 17

18 19. Years of litigation, regulation, and education by public health advocates, the
 19 medical community, and elected officials against Big Tobacco had severely tarnished the
 20

21
 22 ¹⁶ Matthew Holman, *Letter from Director of Office of Science, Center for Tobacco Products, to Zaid Rouag, at JUUL Labs, Inc.*, U.S. Food & Drug Admin. (Apr. 14, 2018), <https://www.fda.gov/media/112339/download>.

23 ¹⁷ *Letter From US FDA to Kevin Burns*, U.S. Food & Drug Admin. (Sept. 12, 2018),
 24 <https://www.fda.gov/media/119669/download>.

25 ¹⁸ Laurie McGinley, *FDA seizes Juul e-cigarette documents in surprise inspection of headquarters*, Wash. Post
 (Oct. 2, 2018), <https://www.washingtonpost.com/health/2018/10/02/fda-seizes-juul-e-cigarette-documents-surprise-inspection-headquarters/>.

26 ¹⁹ Julia Belluz, *The Vape Company Juul Said It Doesn't Target Teens. Its Early Ads Tell a Different Story*, Vox
 (Jan. 25, 2019), <https://www.vox.com/2019/1/25/18194953/vape-juul-e-cigarette-marketing>.

²⁰ Gabriel Montoya, *Pax Labs: Origins with James Monsees*, Social Underground,
<https://socialunderground.com/2015/01/pax-ploom-origins-future-james-monsees/> (last visited Sept. 7, 2019).

1 popularity of cigarettes. Monsees and Bowen thus set out to “deliver[] solutions that refresh the
 2 magic and luxury of the tobacco category.”²¹ Monsees saw “a huge opportunity for products that
 3 speak directly to those consumers who aren’t perfectly aligned with traditional tobacco
 4 products.”²² Seeking to recreate the lost “ritual and elegance that smoking once exemplified,”
 5 Monsees set out to re-design the cigarette “to meet the needs of people who want to enjoy
 6 tobacco but don’t self-identify with—or don’t necessarily want to be associated with—
 7 cigarettes.”²³ In essence, the objective of JUUL was to build a newer, more attractive cigarette.
 8 One that could addict a new generation of smokers. By design, a cornerstone of the product’s
 9 commercial success is its addictive nature.
 10

11 20. JUUL is, in many ways, the paradigmatic start-up. It has all the markings of
 12 Silicon Valley success: staggering profit margins, meteoric growth, and status as a cultural
 13 phenomenon. The Silicon Valley-savvy company used the framework and ideology of startup
 14 culture to catapult itself to success by every metric in the startup industry. In 2018, JUUL’s gross
 15 profit margins were 70%²⁴ and it represented 76.1% of the national e-cigarette market.²⁵ It
 16 shattered previous records for reaching decacorn status, reaching valuation of over \$10 billion in
 17
 18
 19
 20
 21
 22

23 ²¹ *Onboardly Interview with Ploom Cofounder and CEO James Monsees*, Pax.com (Apr. 30, 2014),
 24 <https://www.pax.com/blogs/press/onboardly>.

25 ²² *Id.*

26 ²³ *Id.*

²⁴ Dan Primack, *Scoop: The Numbers Behind Juul’s Investor Appeal*, Axios (July 2, 2018),
<https://www.axios.com/numbers-juul-investor-appeal-vaping-22c0a2f9-beb1-4a48-acee-5da64e3e2f82.html>.

²⁵ Robert K. Jackler et al., *JUUL Advertising Over Its First Three Years on the Market 2*, Stanford Res. into the
 Impact of Tobacco Advert. (2019) (“Juul Advertising”),
http://tobacco.stanford.edu/tobacco_main/publications/JUUL_Marketing_Stanford.pdf.

1 a matter of months, or four times faster than Facebook.²⁶ This all came just three years after its
2 product launch.

3 21. JUUL’s staggering commercial success didn’t come from a blank slate. Under the
4 Master Settlement Agreement between Big Tobacco and the States, the public has access to
5 hundreds of thousands of Big Tobacco’s internal documents. In creating JUUL, Monsees and
6 Bowen carefully studied the marketing strategies, advertisements, and product design of Big
7 Tobacco. As Monsees candidly acknowledged, the internal tobacco documents “became a very
8 intriguing space for us to investigate because we had so much information that you wouldn’t
9 normally be able to get in most industries. And we were able to catch-up, right, to a huge, huge
10 industry in no time. And then we started building prototypes.”²⁷

12 22. Some of the Big Tobacco records that Monsees and Bowen reviewed document
13 how to manipulate nicotine pH to maximize nicotine delivery in a vapor while minimizing the
14 “throat hit” that may potentially deter new smokers. Other records relate to tobacco industry
15 market strategies and advertisements designed to lure non-smoking youth. Monsees and Bowen
16 were able to take advantage of an extensive online tobacco advertising research database
17 maintained by the Stanford Research into the Impact of Tobacco Advertising (“SRITA”), an
18 inter-disciplinary research group devoted to researching the promotional activities of the tobacco
19 industry. SRITA’s database contains approximately 50,000 original tobacco advertisements.
20 According to Monsees, JUUL’s advertising was informed by traditional tobacco advertisements,
21 and SRITA in particular had been very useful to JUUL.²⁸

24 _____
25 ²⁶ Zack Guzman, *Juul Surpasses Facebook As Fastest Startup to Reach Decacorn Status*, Yahoo! Fin. (Oct. 9,
26 2019), <https://finance.yahoo.com/news/juul-surpasses-facebook-fastest-startup-reach-decacorn-status-153728892.html>.

²⁷ Montoya, *supra* note 20.

²⁸ Jackler, *Juul Advertising* at p. 27.

1 23. Put simply, the marketing and product design of the JUUL e-cigarette, and its
2 incredible commercial success, are based upon tactics and strategies developed by Big Tobacco.
3 As set forth below, while Big Tobacco was prohibited from employing these tactics and
4 strategies to market traditional cigarettes by virtue of the Master Settlement Agreement and
5 subsequent regulations, nothing prevented JUUL from doing so.

6
7 **B. Big Tobacco and E-Cigarettes**

8 24. While JUUL revolutionized and dominated the e-cigarette market, it did not
9 create the first one. Prior to JUUL, Big Tobacco—including Altria—was also heavily involved
10 in the manufacture and promotion of e-cigarettes. Altria has been one of the biggest losers in the
11 fight against smoking. Altria estimates that the cigarette industry declined by -4% in 2017 and by
12 -4.5% in 2018. For 2019 through 2023, Altria estimated for the average annual U.S. cigarette
13 industry volume declines is -4% to -5%.²⁹ Altria later revised this estimate in the second quarter
14 of 2019 from 4-5% to 4-6%, in light of efforts to increase the legal age for cigarette smoking to
15 21.³⁰

16
17 25. In the face of these numbers, Altria turned to e-cigarettes, along with other “non-
18 combustible products,” to “enhance” its business platform.³¹ Altria boasted to shareholders that it
19 “aspire[d] to be the U.S. leader in authorized, non-combustible, reduced-risk products.”³²
20
21
22

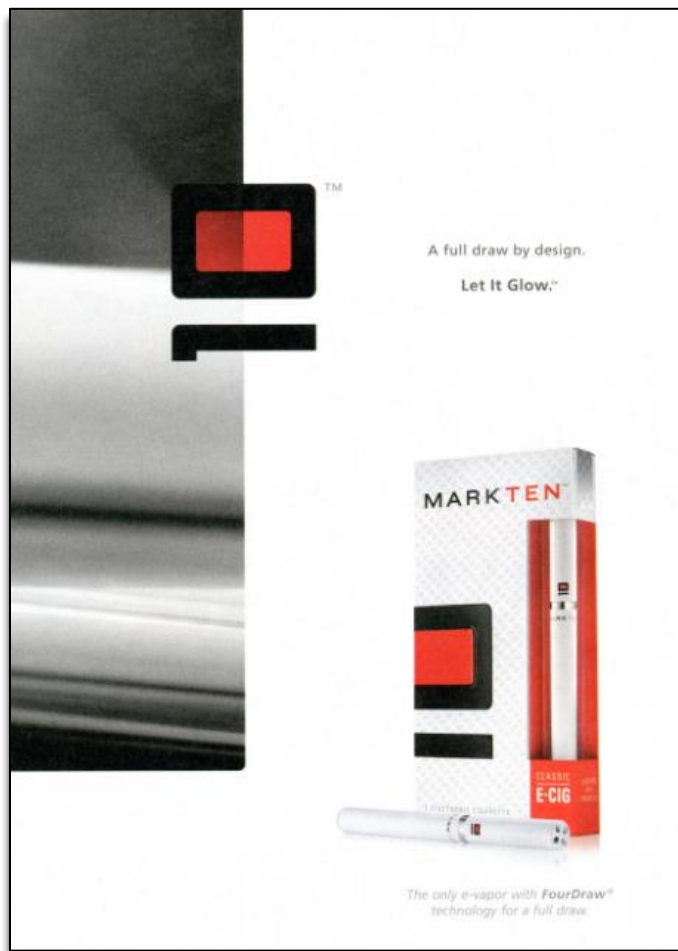
23 ²⁹ *Presentation for Altria’s Fourth-Quarter 2018 Earnings Conference Call*, Altria (Jan. 31, 2019),
24 <http://investor.altria.com/Cache/1001247877.PDF?O=PDF&T=&Y=&D=&FID=1001247877&iid=4087349>.

25 ³⁰ *Altria Shares Slide As Cigarette Sales Continue to Decline*, Tobacco Business (July 31, 2019),
26 <https://tobaccobusiness.com/altria-shares-slide-as-cigarette-sales-continue-to-decline/>.

³¹ *Presentation for Altria’s Second-Quarter 2019 Earning Conference Call*, Altria (July 30, 2019),
<http://investor.altria.com/Cache/1001255076.PDF?O=PDF&T=&Y=&D=&FID=1001255076&iid=4087349>.

³² *Presentation for Annual Meeting of Shareholders*, Altria (May 17, 2018),
<http://investor.altria.com/Cache/1500113050.PDF?O=PDF&T=&Y=&D=&FID=1500113050&iid=4087349>.

1 28. Altria's MarkTen advertising tag line, "Let It Glow," was criticized by public
2 health advocates for playing off Disney's popular children's movie "Frozen" and its hit song
3 "Let it Go."³⁶



4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20 29. Even the then-president of R.J. Reynolds Vapor Company, Stephanie Cordisco,
21 criticized Altria for irresponsible marketing, calling this tag line "terrible" and saying that the
22 companies "running the most irresponsible campaigns are the ones who know better."³⁷ At the
23

24
25
26 ³⁶ Matt Richtel, *A Bolder Effort by Big Tobacco on E-Cigarettes*, NY TIMES (June 17, 2014),
<https://www.nytimes.com/2014/06/17/business/a-bolder-effort-by-big-tobacco-on-e-cigarettes.html>.

³⁷ *Id.*

1 time, the president of the Campaign for Tobacco-Free Kids said that companies like Altria were
2 using “exactly the same themes we saw work with kids in the U.S. for decades with cigarettes.”³⁸



3
4
5
6
7
8
9
10
11
12
13 30. Although free samples of tobacco products are prohibited under the terms of the
14 Tobacco MSA as well as FDA regulations issued in 2010, Altria took advantage of the grey area
15 in the regulation of e-cigarettes and distributed coupons for free sample nicotine cartridges as
16 part of its MarkTen launch. (The FDA has since issued finalized guidance clarifying the scope of
17 the ban on distributing free samples or coupons for e-cigarettes or components.)
18
19
20
21
22
23
24
25
26

³⁸ *Id.*



31. Altria also took full advantage of its distribution network, reaching 60,000 stores in a month.³⁹ In Arizona, for example, Altria's distribution network allowed MarkTen to achieve a 48% e-cigarette market share in just seven weeks after launch, according to then-CEO Marty

³⁹ Melissa Kress, *MarkTen National Rollout Hits 60,000 Stores*, Convenience Store News (July 22, 2014), <https://csnews.com/markten-national-rollout-hits-60000-stores>.

1 Barrington's statements on an earnings call.⁴⁰ Altria was clear in its intent to dominate the e-
2 cigarette market as it has the traditional cigarette one: "We are the market leader today and we
3 will continue to be," Barrington told investors.⁴¹

4 32. Altria began acquiring small companies in the vaping industry, starting in 2014
5 with Green Smoke, Inc., whose e-cigarettes were also the "cigalike" style.⁴² In 2017, Altria
6 acquired a vape product called Cync, from Vape Forward. Cync is a small vapor device that uses
7 prefilled pods, similar to JUUL. It also made a minority investment in Avail Vapor, one of the
8 largest vape store chains in the U.S., which also produces and sells its own branded e-liquids for
9 so-called open-system devices, which are refillable.⁴³

10 33. In February 2018, Altria announced that it would enter the closed-tank market
11 with the MarkTen Elite: "a pod-based product with a premium, sleek battery design" and having
12 the "convenience of prefilled, magnetic click pods." At an analyst conference in February 2018,
13 former Altria chief Marty Barrington boasted that the Elite's pods held more than twice as much
14 liquid as JUUL's.⁴⁴

15
16
17
18
19
20
21
22
23 ⁴⁰ *Id.*

⁴¹ *Id.*

24 ⁴² Mike Esterl, *Altria To Launch MarkTen E-Cigarette Nationally*, Wall Street Journal (Feb. 19, 2014),
<https://www.wsj.com/articles/altria-to-launch-markten-e-cigarette-nationally-1392832378>.

25 ⁴³ Timothy S. Donahue, *At the Forefront*, Tobacco Reporter (Dec. 1, 2017),
<https://www.tobaccoreporter.com/2017/12/at-the-forefront/>.

26 ⁴⁴ Marty Barrington, *Remarks by Marty Barrington, Altria Group, Inc.'s (Altria) Chairman, Chief Executive Officer (CEO) and President, and other members of Altria's senior management team*, US SEC (Feb. 21, 2018),
<https://www.sec.gov/Archives/edgar/data/764180/000076418018000020/exhibit992-2018cagnyremarks.htm>.



34. Altria quickly followed with another pod-based product, the Apex by MarkTen.



35. Because e-cigarettes are subject to more relaxed regulation than cigarettes, Altria was able to market its products in ways it could not have done for traditional tobacco products. Altria marketed its e-cigarettes in flavors that would appeal to youth: Strawberry Brulee, Apple Cider, Hazelnut Cream, Spiced Fruit, Piña Colada, Glacier Mint, and Mardi Gras (apparently a mixed berry flavor). Most of these flavors were marketed with the Elite and Apex products, Altria’s “pod” e-cigarettes.

36. Altria’s push to gain the youth market gained the attention of the FDA. On September 12, 2018, the FDA sent a warning letter to Altria, requesting that Altria respond with a “detailed plan” to address and mitigate the widespread use of its e-cigarette products by minors.⁴⁵ Due to the “epidemic rate of increase in youth use” of e-cigarettes, the FDA had recently conducted an “enforcement blitz” of retailers nationwide and confirmed that Altria’s

⁴⁵ Scott Gottlieb, *Letter to Altria Client Services*, U.S. Food and Drug Admin. (Sep. 12, 2018), <https://www.fda.gov/media/119666/download>.

1 MarkTen products were being sold to minors. The FDA did not mince words, telling Altria that
2 “[t]his is unacceptable, both legally and as a matter of public health.” The FDA warned Altria
3 that it has a responsibility to ensure minors are not getting access to its products and that it was
4 “crucial” that manufacturers like Altria take steps to prevent youth from using its products. First
5 and foremost, the FDA asked Altria to “take prompt action to address the rate of youth use of
6 MarkTen products.” The FDA suggested that Altria could revise its current marketing practices,
7 eliminate online sales, and remove flavored products from the market. The FDA’s expectation
8 and motivation was clear: “steps must be taken to protect the nation’s young people.”

10 37. On October 25, 2018, Altria responded to the FDA, claiming to have “serious
11 concerns” about youth access to e-vapor products.⁴⁶ It admitted that the use of e-cigarettes by
12 youth had risen to “epidemic levels.” In response, Altria agreed to remove its pod-based e-
13 cigarettes from the market and stop selling any flavored traditional e-cigarettes other than
14 tobacco, menthol, and mint. It acknowledged that “[b]ased on publicly-available information
15 from FDA and others, we believe pod-based products significantly contribute to the rise in youth
16 use of e-vapor products. We don’t believe our products are the issue, but we don’t want to risk
17 contributing to the problem.” Altria’s letter went on to disclaim a numerous of practices that it
18 associated with marketing to youth □ strategies that were key components of JUUL’s marketing
19 strategy. Altria specifically identified the use of flavors that go beyond traditional tobacco
20 flavors, digitally advertising on websites with a large percentage of youth visitors, using social
21 media to promote the brand, allowing online purchases and promotional sign-ups without age
22 verification, advertising e-cigarettes on billboards, advertising with models who appear to be
23
24
25

26 ⁴⁶ Howard A. Willard, *Letter to Scott Gottlieb, Commissioner, Altria* (Oct. 25, 2018), <http://www.altria.com/About-Altria/Federal-Regulation-of-Tobacco/Regulatory-Filing/FDAFilings/Altria-Response-to-FDA-E-vapor-October-25-2018.pdf>.

1 under 25 years old, distributing branded merchandise, and paying celebrities or other third
 2 parties to market or use a particular brand's e-cigarette. Altria also claimed to support "banning
 3 vaping in schools" in order to reduce "social access." Altria ended the letter by committing to
 4 "reverse the current use trend among youth."

5
 6 38. Less than two months later, Altria changed its tune. On December 20, 2018,
 7 Altria announced that it would be making a \$12.8 billion dollar investment in JUUL, the biggest
 8 equity investment in United States history.⁴⁷ The deal gave Altria a 35% stake in JUUL.

9 **C. JUUL and Altria Join Forces to Protect JUUL's Market Share**

10 39. By the fall of 2018, JUUL was under intense scrutiny. A group of eleven United
 11 States senators wrote JUUL's CEO, Kevin Burns, a letter in April 2018, declaring that the JUUL
 12 device and JUULpods "are undermining our nation's efforts to reduce tobacco use among youth
 13 and putting an entire new generation of children at risk of nicotine addiction and other health
 14 consequences."⁴⁸ Less than a week later, then FDA Commissioner Gottlieb announced a
 15 crackdown on retailers to limit youth access to e-cigarettes and enforcement actions against
 16 JUUL in particular.⁴⁹ At the same time, the FDA sent JUUL a request for documents relating to
 17 marketing, product design, and public health impact.⁵⁰ In July 2018, Massachusetts Attorney
 18 General Maura Healey announced an investigation into JUUL regarding marketing and sale to
 19
 20

21 ⁴⁷ Cromwell Schubarth, *Vaping Unicorn Juul Opens Lab in Mountain View Amid Furor in S.F.*, Silicon Valley Bus.
 22 J. (Feb. 5, 2019), <https://www.bizjournals.com/sanjose/news/2019/02/05/juul-opens-lab-in-mountain-view.html>.

23 ⁴⁸ Richard Durbin et al., *Letter from 11 U.S. Senators, to Kevin Burns, CEO of JUUL Labs, Inc.*, United States
 24 Senate (April 18, 2018), <https://www.durbin.senate.gov/imo/media/doc/JUUL%20Letter%20-%20SIGNED.pdf>.

25 ⁴⁹ Scott Gottlieb, Statement from FDA Commissioner Scott Gottlieb, M.D., on new enforcement actions and a
 26 Youth Tobacco Prevention Plan to stop youth use of, and access to, JUUL and other e-cigarettes (April 23, 2018),
https://www.fda.gov/news-events/press-announcements/statement-fda-commissioner-scott-gottlieb-md-new-enforcement-actions-and-youth-tobacco-prevention?utm_campaign=04242018_Statement_Youth%20Tobacco%20Prevention&utm_medium=email&utm_source=Eloqua.

⁵⁰ *Id.*

1 minors.⁵¹ In September 2018, FDA Commissioner Gottlieb called youth vaping an “epidemic”
 2 and sent letters to JUUL, Altria, and other e-cigarette manufacturers demanding a plan to reduce
 3 youth use.⁵² Then, in October 2018, as alleged above, the FDA raided JUUL’s headquarters and
 4 seized more than a thousand documents relating to JUUL’s sales and marketing practices.⁵³

5
 6 40. On November 13, 2018, JUUL responded with an “Action Plan,” declaring its
 7 intent to stop selling certain flavors in brick-and-mortar stores, restrict purchases of those flavors
 8 on the JUUL website to adults age 21 and over, and shut down its social media accounts.⁵⁴

9 41. As the pressure on JUUL intensified, Altria stepped in to assist. Despite the clear
 10 criticism of JUUL’s conduct in its October 25th letter to the FDA, Altria announced its \$12.8
 11 billion investment in JUUL on December 20, 2018.⁵⁵ Altria characterized its investment as one
 12 intended to “accelerate harm reduction and drive growth.”⁵⁶ In an investor presentation in 2019,
 13 Altria described JUUL as having a “unique and compelling product” and included the following
 14 graphic:⁵⁷

15
 16
 17
 18
 19
 20
 21
 22 ⁵¹ Press Release, Office of Attorney General Maura Healey, AG Healey Announces Investigation into JUUL, Other
 Online E-Cigarette Retailers Over Marketing and Sale to Minors (July 24, 2018), [https://www.mass.gov/news/ag-
 healey-announces-investigation-into-juul-other-online-e-cigarette-retailers-over-marketing](https://www.mass.gov/news/ag-healey-announces-investigation-into-juul-other-online-e-cigarette-retailers-over-marketing).

23 ⁵² See <https://www.fda.gov/tobacco-products/rules-regulations-and-guidance/ctp-letters-industry#youth-access>

24 ⁵³ See *Letter From US FDA to Kevin Burns*, *supra* note 19.

25 ⁵⁴ <https://newsroom.juul.com/juul-labs-action-plan/>

26 ⁵⁵ [https://www.businesswire.com/news/home/20181220005318/en/Altria-12.8-Billion-Minority-Investment-JUUL-
 Accelerate](https://www.businesswire.com/news/home/20181220005318/en/Altria-12.8-Billion-Minority-Investment-JUUL-Accelerate)

⁵⁶ *Id.*

⁵⁷ Altria Group, Inc. 2019 CAGNY Investor Presentation, Available at

<http://investor.altria.com/Cache/1500117496.PDF?O=PDF&T=&Y=&D=&FID=1500117496&iid=4087349>

Working with JUUL to Advance Harm Reduction

JUUL
LABS



Altria



Compelling
Harm
Reduction
Opportunity

42. But as the president of the Campaign for Tobacco-Free Kids observed upon announcement of the deal, “Altria has no interest in seriously reducing the number of people who smoke cigarettes.”⁵⁸

43. Altria would not have made such an investment if it did not intend to grow JUUL’s already enormous market even more. In fact, Altria said as much when announcing its investment, explaining that its investment in JUUL “enhances future growth prospects” and committing to applying “its logistics and distribution experience to help JUUL expand its reach and efficiency.”⁵⁹ Since the deal was inked in December 2018, Altria’s actions have clearly helped JUUL maintain, if not expand, its market share—a market share that, based on Altria’s own October 25, 2018 letter to the FDA, it believes was gained by employing marketing and advertising practices that contributed to youth vaping. Altria’s Second Quarter 2019 Earnings Call reported that JUUL continued to grow in the first half of 2019, from a 33% category share

⁵⁸ <https://www.nytimes.com/2018/12/20/health/juul-reaches-deal-with-tobacco-giant-altria.html>

⁵⁹ *Altria Makes \$12.8 Billion Minority Investment in JUUL to Accelerate Harm Reduction and Drive Growth*, BusinessWire (Dec. 20, 2018), <https://www.businesswire.com/news/home/20181220005318/en/Altria-12.8-Billion-Minority-Investment-JUUL-Accelerate>.

1 in 2018 to 48% by the second quarter 2019. JUUL’s expected revenue for 2019 is \$3.4 billion,
2 nearly triple what it was in 2018.⁶⁰

3 44. From JUUL’s beginnings, Altria had “followed Juul’s journey rather closely.”⁶¹
4 Altria Chairman and CEO Howard Willard said that, for years, his company “watched Juul
5 carefully to see if it had staying power.”⁶² Altria decided it did. As Willard explained: “During
6 2018, we concluded that JUUL had not only become the retail share leader in the U.S. e-vapor
7 category, but that no other brand was close to it in share or future growth potential.”⁶³ This was
8 enough for Altria, one of the world’s largest producers and marketers of tobacco products, to call
9 JUUL’s alleged smoking cessation device a “terrific product” and take a 35% stake in the
10 Company with its \$12.8 billion investment.⁶⁴ With this investment, Altria now owns both the
11 number one youth initiation cigarette in the United States (the Marlboro cigarette) and the
12 number one youth initiation e-cigarette in the United States, JUUL.
13
14

15 45. Notwithstanding Altria’s statements to the FDA just two months previously about
16 its concerns that JUUL was marketing and advertising its products in a way that contributed to
17 the youth vaping epidemic, Willard stated that the deal would allow Altria to “work[] with JUUL
18 to accelerate its mission.”⁶⁵ Altria committed to applying “its logistics and distribution
19
20

21 ⁶⁰ Olivia Zaleski & Ellen Huet, *Juul Expects Skyrocketing Sales of \$3.4 Billion, Despite Flavored Vape Restrictions*,
22 Bloomberg (Feb. 22, 2019), <https://www.bloomberg.com/news/articles/2019-02-22/juul-expects-skyrocketing-sales-of-3-4-billion-despite-flavored-vape-ban>.

23 ⁶¹ Altria Group, Inc., Current Report (Form 8-K), Ex. 99.1 (Feb. 20, 2019),
<https://www.sec.gov/Archives/edgar/data/764180/000076418019000018/exhibit991-2019cagnyremarks.htm> at 4.

24 ⁶² *Id.* at 4.

25 ⁶³ *Id.* at 4.

26 ⁶⁴ Angelica LaVito, *E-Cigarette Sales Are Booming Thanks to Juul*, CNBC (Aug. 21, 2018),
<https://www.cnbc.com/2018/08/21/e-cigarette-sales-are-booming-thanks-to-juul.html>.

⁶⁵ *Altria Makes \$12.8 Billion Minority Investment in JUUL to Accelerate Harm Reduction and Drive Growth*,
BusinessWire (Dec. 20, 2018), <https://www.businesswire.com/news/home/20181220005318/en/Altria-12.8-Billion-Minority-Investment-JUUL-Accelerate>.

1 experience to help JUUL expand its reach and efficiency” and offering JUUL the support of
2 “Altria’s sales organization, which covers approximately 230,000 retail locations.” It also gave
3 JUUL access to its “premier” retail shelf space while allowing it to continue to sell its flavored
4 products online and provided JUUL with access to the databases of all of Altria’s companies.
5 According to Willard, Altria was “excited to support JUUL’s highly-talented team and offer
6 [Altria’s] best-in-class services to build on their tremendous success.” Altria admitted that
7 minors were using JUUL products and that “underage use of e-cigarette product is a problem.”
8 Nevertheless, that it believed its investment in JUUL “strengthens its financial profile and
9 enhances future growth prospects.”
10

11 46. Altria’s decision to prioritize profits over the dangers of youth vaping did not go
12 unnoticed. On February 6, 2019, former FDA Commissioner Scott Gottlieb, sent Altria another
13 letter “regarding representations” made by Altria acknowledging that it “has an obligation to take
14 action to help address the mounting epidemic of youth addiction to tobacco products.”⁶⁶
15 Commissioner Gottlieb told Altria that its recent purchase of a 35% ownership of JUUL
16 “contradict[s] the commitments you made to the FDA.” The FDA demanded Altria be prepared
17 to explain itself regarding its “plans to stop marketing e-cigarettes and to address the crisis of
18 youth use of e-cigarettes.” Commissioner Gottlieb told Altria that “deeply concerning data”
19 shows that “youth use of JUUL represents a significant proportion of overall use of e-cigarette
20 products by children” and despite any steps the companies had taken to address the issue he
21 “ha[d] no reason to believe these youth patterns of use are abating in the near term, and they
22 certainly do not appear to be reversing.”
23
24
25
26

⁶⁶ Scott Gottlieb, *Letter to Howard Willard*, U.S. Food and Drug Admin. (Feb. 6, 2019),
<https://www.fda.gov/media/122589/download>.

1 47. The companies met with Gottlieb in March 2019 in a meeting the Commissioner
2 described as “difficult.”⁶⁷ Gottlieb “did not come away with any evidence that public health
3 concerns drove Altria’s decision to invest in JUUL, and instead sa[id] it looks like a business
4 decision.” Just a few weeks later, Gottlieb resigned his position.

5 48. As mentioned above, Altria’s investment in JUUL is not only a financial
6 contribution. Altria is working to actively help run JUUL’s operations and expand JUUL’s sales.
7 Altria’s investment brings legal and regulatory benefits to JUUL, by helping with patent
8 infringement battles and consumer health claims and helping to navigate the regulatory waters
9 and FDA pressure. Altria also brings lobbying muscle. In addition, Altria’s arrangement with
10 JUUL gives JUUL greater access to retail. JUUL has been in 90,000 US retail outlets, while
11 Altria reaches 230,000 US outlets. Altria brings its logistic and distribution experience.
12 Importantly, Altria gives JUUL access to shelf space—and not just shelf space, but space near
13 Altria products and retail displays. The arrangement allows JUUL’s tobacco and menthol-based
14 products to receive prominent placement alongside a top-rated brand of combustible cigarettes.
15

16 49. Altria is closely intertwined with JUUL. Not only does Altria’s investment also
17 allow it to appoint a third of JUUL’s board, but in the last month, JUUL’s CEO resigned to be
18 replaced by a career Altria executive, K.C. Crosthwaite. Crosthwaite had most recently served as
19 the vice president and chief growth officer of Altria Client Services LLC, overseeing the
20 company’s work, including digital marketing, packaging design & innovation, product
21 development, and safety, health, and environmental affairs. Crosthwaite is a career Altria
22 executive who knows Big Tobacco’s playbook all too well, having previously serving as the
23
24
25

26 ⁶⁷ Kate Rooney and Angelica LaVito, *Altria shares fall after FDA’s Gottlieb describes ‘difficult’ meeting on Juul*,
CNBC (Mar. 19, 2019), <https://www.cnbc.com/2019/03/19/altria-shares-fall-after-fdas-gottlieb-describes-difficult-meeting-on-juul.html>.

1 president and CEO of Phillip Morris USA, the vice president and general manager at Marlboro,
2 and the vice president of strategy and business development of at Altria Client Services LLC.

3 50. This arrangement was profitable for both companies. JUUL employees received
4 \$2 billion in bonuses, which, split among the Company's 1,500 employees, was approximately
5 \$1.3 million per employee,⁶⁸ and Altria received millions of teen customers.

6 51. JUUL claims its mission is to "improve the lives of the world's one billion adult
7 smokers by eliminating cigarettes" and its advertising now encourages "making the switch."⁶⁹
8 Similarly, Altria's CEO Howard Willard claimed that it invested in JUUL to help "switching
9 adult smokers" and "reduce harm."⁷⁰ But JUUL does not have FDA approval as a cessation
10 device. This may be because, as one Company engineer said: "We don't think a lot about
11 addiction here because we're not trying to design a cessation product at all ... anything about
12 health is not on our mind."⁷¹

13 52. JUUL also does not have authority to claim that its product is healthier than
14 cigarettes. On September 9, 2019, the FDA warned JUUL that has violated federal law by
15 making unauthorized representations that JUUL products are safer than cigarettes.⁷²

16 53. Moreover, even if JUUL were to obtain FDA approval as a legitimate smoking
17 cessation device, this has no impact—and certainly does not excuse—the Defendants' conduct
18
19
20
21

22 ⁶⁸ Olivia Zaleski, *Juul Employees to Get \$2 Billion Bonus in Altria Deal*, Bloomberg (Dec. 20, 2018),
23 <https://www.bloomberg.com/news/articles/2018-12-20/juul-employees-said-to-get-2-billion-bonus-in-altria-deal>.

⁶⁹ *Our Mission*, JUUL Labs (2019), <https://www.juul.com/mission-values>.

⁷⁰ *Altria Makes \$12.8 Billion Minority Investment in JUUL to Accelerate Harm Reduction and Drive Growth*,
24 BusinessWire (Dec. 20, 2018), <https://www.businesswire.com/news/home/20181220005318/en/Altria-12.8-Billion-Minority-Investment-JUUL-Accelerate>.

⁷¹ Nitasha Tiku, *Startup Behind the Lambo of Vaporizers Just Launched an Intelligent e-Cigarette*, The Verge (Apr.
25 21, 2015), <https://www.theverge.com/2015/4/21/8458629/pax-labs-e-cigarette-juul>.

⁷² *Juul Labs, Inc. Warning Letter*, U.S. Food and Drug Admin. (Sept. 9, 2019), <https://www.fda.gov/inspections-compliance-enforcement-and-criminal-investigations/warning-letters/juul-labs-inc-590950-09092019>.

1 that targets youth. Regardless of the potential health benefits to chain smokers from switching to
2 vaping from smoking, there is no benefit to kids from starting to vape.

3 54. To be clear, a key part of revenue growth like JUUL's is addicting youth to
4 nicotine, as the tobacco industry has long known. Beginning in the 1950s, JUUL's now corporate
5 affiliate, Philip Morris, intentionally marketed cigarettes to young people under the age of 21 to
6 recruit "replacement smokers" to ensure the economic future of the tobacco industry.⁷³ Philip
7 Morris knew that youth smoking was essential to the tobacco industry's success and longevity,
8 as an internal Philip Morris document makes clear: "It is important to know as much as possible
9 about teenage smoking patterns and attitudes. Today's teenager is tomorrow's potential regular
10 customer, and the overwhelming majority of smokers first begin to smoke while still in their
11 teens."⁷⁴ For this reason tobacco companies focused on the 14-24 year-old age group, because
12 "young smokers have been the critical factor in the growth" of tobacco companies and the 14-18
13 year-old group is an increasing segment of the smoking population.⁷⁵ As the Vice-President of
14 Marketing at R.J. Reynolds Tobacco Company ["RJR"] explained in 1974, the "young adult
15 market . . . represent[s] tomorrow's cigarette business. As this 14-24 age group matures, they
16 will account for a key share of the total cigarette volume—for at least the next 25 years."⁷⁶ RJR's
17 now-infamous Joe Camel "ambassador of Cool" advertising campaign, which ran from 1988
18
19
20
21
22
23

24 ⁷³ Amended Final Opinion at 972, *U.S. v. Philip Morris*, No. 99-cv-2496 (D.D.C. Aug. 17, 2006).

25 ⁷⁴ *Tobacco Company Quotes on Marketing to Kids*, Campaign for Tobacco-Free Kids (May 14, 2001),
<https://www.tobaccofreekids.org/assets/factsheets/0114.pdf>.

26 ⁷⁵ *Id.*

⁷⁶ C.A. Tucker, *Marketing Plans Presentation to RJRI B of D*, Truth Tobacco Industry Documents, U. of S.F. (Sept.
30, 1974), <https://www.industrydocumentslibrary.ucsf.edu/tobacco/docs/#id=ypmw0091>.

1 through 1997, exemplifies the importance the tobacco industry placed on hooking young
2 smokers early.⁷⁷



15 **D. The Secret to JUUL's Success: Hooking Kids**

16 55. It is clear that JUUL, like Philip Morris and RJR before it, targeted youth as a key
17 business demographic. A recent study showed that 15-17 year-olds are *16 times* more likely to
18 use JUUL than 25-34 year-olds.⁷⁸

19 56. Indeed, JUUL was well aware from the beginning that its products would appeal
20 to youth. A former JUUL manager, who spoke to *The New York Times* on the condition that his
21 name not be used because he worried about facing the ire of the company, said that within
22 months of JUUL's 2015 introduction, it became evident that teenagers were either buying JUULs
23

24
25 ⁷⁷ Joe Camel: Character of the Year Advertisement, Stanford U. Res. into the Impact of Tobacco Advert. (1990),
26 http://tobacco.stanford.edu/tobacco_main/images.php?token2=fm_st138.php&token1=fm_img4072.php&theme_file=fm_mt015.php&theme_name=Targeting%20Teens&subtheme_name=Joe%20Camel.

⁷⁸ D.M. Vallone et al., *Prevalence and correlates of Juul use among a national sample of youth and young adults*,
Tobacco Control (Oct. 29, 2018), <http://dx.doi.org/10.1136/tobaccocontrol-2018-054693>.

1 online or finding others who made the purchases for them. Some people bought more JUUL kits
2 on the company’s website than they could individually use—sometimes 10 or more devices at a
3 time. “First, they just knew it was being bought for resale,” said the former senior manager, who
4 was briefed on the company’s business strategy. “Then, when they saw the social media, in fall
5 and winter of 2015, they suspected it was teens.”⁷⁹

6
7 57. This “suspicion” has been confirmed by the U.S. Surgeon General, who found
8 that JUUL’s Twitter account was being followed by adolescents and that 25% of those re-
9 tweeting official JUUL tweets were under 18 years old.⁸⁰

10 58. Because of Big Tobacco’s demonstrated effectiveness at addicting youth to
11 nicotine, cigarette manufacturers operate under tight restrictions regarding their advertising and
12 marketing activities. By way of example, cigarette companies may not:

- 13 A. use outdoor advertising such as billboards;
14 B. sponsor events;
15 C. give free samples;
16 D. pay any person to “use, display, make reference to or use as a prop any
17 Tobacco Product, Tobacco Product package . . . in any “Media;”
18 E. pay any third party to conduct any activity which the tobacco
19 manufacturer is prohibited from doing; or
20 F. sell “flavored” cigarettes.

21 59. All of these above activities were prohibited because of their effectiveness at
22 appealing to youth. As described below, all of these activities figured prominently in JUUL’s
23 marketing campaign.
24

25
26 ⁷⁹ Matt Richtel & Sheila Kaplan, *Did Juul Lure Teenagers and Get ‘Customers for Life’?* N.Y. Times (Aug. 27,
2019), <https://www.nytimes.com/2018/08/27/science/juul-vaping-teen-marketing.html>.

⁸⁰ Adams, *supra* note 2.

1 60. According to Dr. Robert Jackler, an otolaryngologist and professor at Stanford
 2 University School of Medicine and principal investigator for SRITA, JUUL’s initial marketing
 3 was “patently youth oriented.”⁸¹ The JUUL’s 2015 ad campaign, called “Vaporized” was
 4 designed to create a “cult-like following.”⁸² Its imagery featured a vivid color scheme and
 5 models in their twenties in poses that researchers note are evocative of behaviors more
 6 characteristic of underage teens than mature adults.⁸³ Dr. Jackler and his colleagues found it
 7 “clear” that this imagery resonated with underage teens who aspire to emulate trendsetting young
 8 adults.⁸⁴

10 61. Tobacco advertisers have long understood that teens are attracted to such imagery.
 11 The Vaporized campaign was featured on the front page of VICE magazine, “the #1 youth media
 12 company in the world.”⁸⁵ In the summer of 2015, an animated series of Vaporized billboards,
 13 with the campaign’s youth-appealing imagery, were displayed in New York’s Times Square.⁸⁶

15 62. Over the first year after JUUL launched its ad campaign in June 2015, it held a
 16 series of at least 50 highly stylized parties, typically with rock music entertainment, in cities
 17 across the United States.⁸⁷ Thousands of young people were given free nicotine-filled JUULpods
 18 (appropriately named “JUUL starter kits”), and JUUL posted photos of various young people
 19
 20
 21
 22

23 ⁸¹ Robert K. Jackler, *The Role of the Company in the Juul Teen Epidemic, Testimony of Robert Jackler before the*
 24 *House Subcommittee on Economic and Consumer Policy* (July 24, 2019),
<https://oversight.house.gov/sites/democrats.oversight.house.gov/files/2019.07.24%20Jackler%20Testimony.pdf>
 at 2 (“Jackler Testimony”).

25 ⁸² *Id.* at 4.

⁸³ Jackler et al., *supra* note 25.

⁸⁴ *Id.* at 7.

⁸⁵ *Id.* at 5.

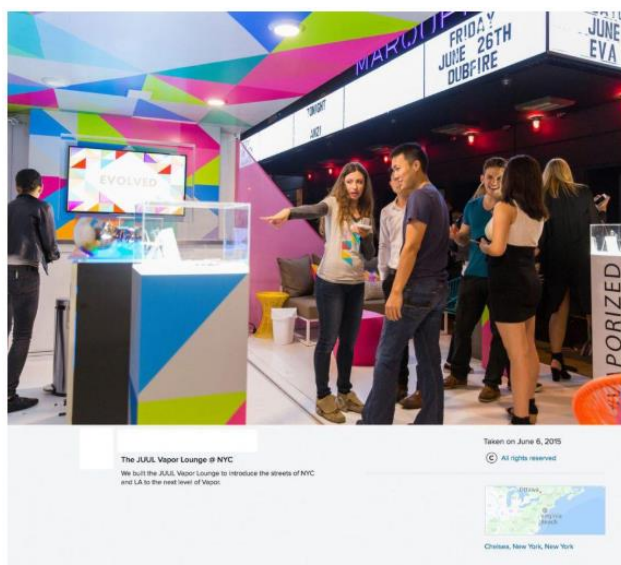
⁸⁶ *Id.*

⁸⁷ *Id.* at 3

1 enthusiastically puffing on JUULs across their social media channels.⁸⁸ JUUL also featured
2 popular stars such as Katy Perry holding a JUUL at the Golden Globes.⁸⁹



90



91

88 *Id.*

89 *Jackler Testimony* at 8.

90 Kathleen Chaykowski, *The Disturbing Focus of Juul's Early Marketing Campaigns*, *Forbes* (Nov. 16, 2018), <https://www.forbes.com/sites/kathleenchaykowski/2018/11/16/the-disturbing-focus-of-juuls-early-marketing-campaigns/#3da1e11b14f9>.

91 *Id.*

63. JUUL knew these images would be successful in achieving this result because it intentionally crafted them to mimic specific traditional tobacco advertisements that Big Tobacco had used to target teens. In fact, many of JUUL’s ads are nearly identical to old cigarette ads that were designed to get teens to smoke. Like its Big Tobacco predecessors, the focus of Juul’s initial marketing was on colorful ad campaigns using eye-catching designs and youth-oriented imagery with themes of being cool, carefree, stylish, attractive, sexy, and popular—unusual themes and images if one’s objective is to promote an adult’s only smoking cessation device.



92



93

⁹² *Virginia Slims vs Juul Advertisement*, Stanford U. Res. into the Impact of Tobacco Advert. (2015), http://tobacco.stanford.edu/tobacco_main/images-comp.php?token2=fm_tn_st328.php&token1=fm_tn_img10799.php&theme_file=fm_tn_mt035.php&theme_name=Cigs%20vs.%20eCigs&subtheme_name=Cigs%20vs%20eCigs%20JUUL.

⁹³ Belluz, *supra* note 19.

1 64. JUUL used Big Tobacco’s advertising imagery, but coupled it with a modern,
2 state-of-the-art marketing campaign designed to target youth. It relied heavily on social media,
3 crafting a powerful online presence, which persists even after JUUL deleted its accounts in the
4 face of mounting public scrutiny. JUUL was particularly active on Instagram, which is the most
5 popular social media site among teens.⁹⁴ JUUL cultivated hashtags, allowing the Company to
6 blend its ads in with wide range of user content, increasing exposure while concealing the
7 commercial nature of the content.⁹⁵ JUUL then used hashtags to reinforce the themes it crafted in
8 its product design, like #style, #technology, #smart, and #gadget. JUUL’s hashtags attracted an
9 enormous community of youthful posts on a wide array of subjects. According to Dr. Jackler,
10 #Juul contains literally thousands of juvenile postings, and numerous Instagram hashtags contain
11 the JUUL brand name.⁹⁶ Even after JUUL halted its own social media posts in November 2018,
12 viral peer-to-peer promotion among teens insured continued corporate and product visibility
13 among youth.⁹⁷ In fact, community posts about JUUL increased after JUUL itself quit social
14 media in the Fall of 2018. Prior to November 2018, over a quarter of a million posts appeared. In
15 the eight months *after* JUUL halted its promotional postings, the rate of community postings
16 increased significantly, resulting in the number of posts doubling to over half a million.⁹⁸

19 65. JUUL also paid social media influencers to post photos of themselves with JUUL
20 devices and to use the hashtags that it was cultivating.⁹⁹ JUUL entered a contract with an
21 advertising agency specifically to identify and recruit social media influencers that had at least
22

23 ⁹⁴ Jackler et al., *supra* note 25.

24 ⁹⁵ *Id.* at 23.

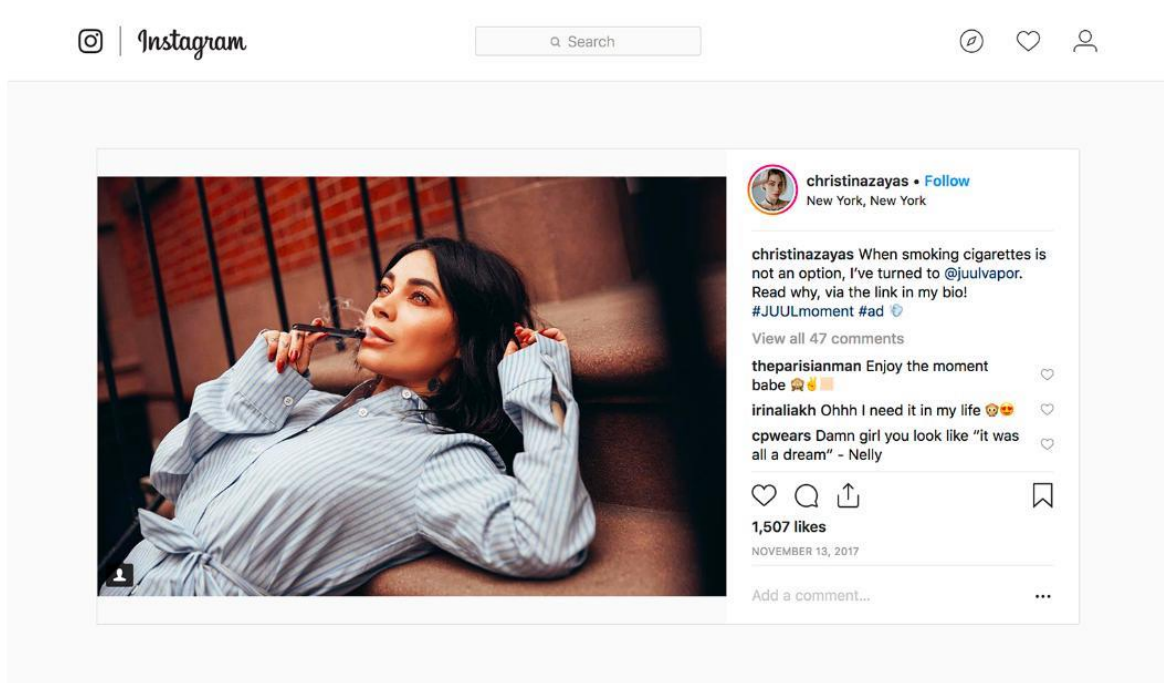
25 ⁹⁶ *Jackler Testimony* at 10.

26 ⁹⁷ *Id.* at 11.

⁹⁸ *Id.*

⁹⁹ Jackler et al., *Juul Advertising Over Its First Three Years On The Market*, Stanford Res. into the Impact of Tobacco Advert. (Jan. 31, 2019), *supra* note 25.

1 30,000 followers to, according to an internal JUUL email, “establish a network of creatives to
 2 leverage as loyalists” for the JUUL brand.¹⁰⁰ One such influencer was Christina Zayas, whom
 3 JUUL paid \$1,000 for just one blog post and one Instagram post in the Fall of 2017.



101

16 66. JUUL instituted an “affiliate program” to recruit those who authored favorable
 17 reviews of its products by providing such reviewers with a 20% discount of purchases of JUUL
 18 products.¹⁰² It even recruited JUUL users to act as part of their marketing team by asking users to
 19 “refer a friend and get a discount.”¹⁰³

20 67. Such tactics masked what were in fact JUUL advertisements as user content,
 21 further increasing exposure and ultimately solidifying the company in teen pop culture as a form
 22

24 ¹⁰⁰ Kenrick Cai, *Juul Funded High Schools, Recruited Social Media Influencers To Reach Youth, House Panel Charges*, Forbes (July 25, 2019), <https://www.forbes.com/sites/kenrickcai/2019/07/25/juul-high-schools-influencers-reach-youth-house-investigation/#57735a4a33e2>.

25 ¹⁰¹ Michael Nedelman et al., *#Juul: How social media hyped nicotine for a new generation*, CNN Health (Dec. 19, 2018), <https://www.cnn.com/2018/12/17/health/juul-social-media-influencers/index.html>.

26 ¹⁰² *Id.* at 9-10.

¹⁰³ *Id.* at 9.

1 of cultural currency. JUUL’s strategy was so successful in embedding its products into pop
2 culture that it entered the vernacular as a verb. The JUUL device and the term “juuling” are so
3 pervasive that JUUL effectively eliminated not only competitors, but also any potentially
4 alarming terms like “smoking” or “e-cigarette,” which could alert users of the true nature of the
5 device or activity. A recent study found that 63% of adolescent JUUL users did not know that
6 JUULpods contain nicotine.¹⁰⁴ This has worked to JUUL’s advantage and was in fact a
7 deliberate part of the its strategy. In the first year after its launch, not one of JUUL’s 171
8 promotional emails said anything about nicotine content,¹⁰⁵ and the it did not include nicotine
9 warnings on the JUUL packaging until August 2018, when it was forced to do so.
10

11 68. The design of JUUL’s product is also acutely attractive to youth. Unlike most of
12 its predecessors, JUUL looks nothing like a cigarette. Instead, JUUL is sleek and linear and
13 seems like the latest tech invention. This is not surprising, given the founders’ Silicon Valley
14 product design education and training. The evocation of technology makes JUUL device familiar
15 and desirable to the younger tech-savvy generation, particularly teenagers. The JUUL device
16 even has features reminiscent of youth-oriented tech culture and gaming, like “secret” features
17 users can unlock, such as making the indicator light flash rainbow colors in “party mode.” JUUL
18 has been so successful in emulating technology that the small, rectangular devices are often
19 mistaken for—or passed off as—flash drives.
20

21 69. The ability to conceal a JUUL is also part of the appeal for adolescents. The
22 devices are small and slim, so they fit easily in a closed hand or a pocket. The ease and
23
24

25 ¹⁰⁴ *Juul e-Cigarettes Gain Popularity Among youth, But Awareness of Nicotine Presence Remains Low*, Truth
26 Initiative (Apr. 18, 2018), <https://truthinitiative.org/sites/default/files/media/files/2019/03/JUUL-E-cigarettes-Gain-Popularity-Among-Youth-But-Awareness-of-Nicotine-Presence-Remains-Low.pdf>.

¹⁰⁵ Jackler et al., *supra* note 25 at 25.

1 simplicity of use—there is nothing to light or unwrap, not even an on-off switch—also make it
 2 possible to covertly use a JUUL behind a turned back, which has become a trend in many
 3 schools. Finding new ways to hide the ever-concealable JUUL has spawned products designed
 4 just for that purpose, such as apparel that allows the wearer to use the device while it is
 5 concealed in the drawstring of a hoodie or the strap of a backpack.¹⁰⁶

7 70. JUUL also created special flavors that make its addictive, high-tech device even
 8 more attractive to adolescents. Tobacco companies have known for decades that flavored
 9 products are key to nicotine adoption by youth. A 1972 Brown & Williamson memorandum:
 10 “Youth Cigarette – New Concepts,” specifically noted the “well known fact that teenagers like
 11 sweet products.”¹⁰⁷ A 1979 Lorillard memorandum concluded that younger customers would be
 12 “attracted to products with ‘less tobacco taste,” and even proposed borrowing data from the “Life
 13 Savers” candy company to determine which flavors enjoyed the widest appeal among youth.¹⁰⁸
 14 According to 2004 data, 17 year old smokers were more than three times likely as those over 25
 15 to smoke flavored cigarettes and viewed flavored cigarettes as safer.¹⁰⁹ For this reason, in 2009
 16 the FDA banned flavored cigarettes pursuant to its new authority under the Family Smoking
 17 Prevention and Tobacco Control Act of 2009. In announcing the ban, FDA Commissioner Dr.
 18 Margaret Hamburg declared that “flavored cigarettes are a gateway for many children and young
 19 adults to become regulator smokers.”¹¹⁰

23 ¹⁰⁶ Evie Blad, *Juuling’ and Teenagers: 3 Things Principals and Teachers Need to Know*, Educ. Wk. (July 18,
 24 2018), <https://www.edweek.org/ew/articles/2018/07/18/juuling-and-teenagers-3-things-principals-and.html>.

25 ¹⁰⁷ September 1972 memorandum to Brown & Williamson from Marketing Innovations, “Youth Cigarette - New
 26 Concepts.” Bates No. 170042014.

¹⁰⁸ Lorillard memo on sale of Newport cigarettes, 1978 Bates No. 03537131 -03537132EXHIBIT101.

¹⁰⁹ Gardiner Harris, *Flavors Banned From Cigarettes to Deter Youth*, N.Y. Times (Sept. 22, 2009)
<https://www.nytimes.com/2009/09/23/health/policy/23fda.html>.

¹¹⁰ *Id.*

1 71. There is no reason to believe that flavors play any different role with respect to e-
 2 cigarettes and youth. In fact, a 2017 study of the cigarette flavor ban found that the ban was
 3 effective in lowering the number of smokers and the amount smoked by smokers, though it was
 4 associated with an increased use of menthol cigarettes (the only flavor still available).¹¹¹
 5 According to the Surgeon General, 85% of adolescents who use e-cigarettes use flavored
 6 varieties.¹¹² Studies also show that flavors motivate e-cigarette initiation among youth,¹¹³ and
 7 that youth are much more likely to use flavored tobacco products than adults are.¹¹⁴ In fact, in
 8 September 2019, the State of Michigan banned flavored e-cigarettes, a step the governor said
 9 was needed to protect young people from the potentially harmful effects of vaping, Governor
 10 Andrew Cuomo of New York announced that he would pursue emergency regulations to ban the
 11 sake of flavored e-cigarettes, and Governor Jay Inslee of Washington State ordered the
 12 Washington State Department of Health to ban all flavored vapor products.^{115, 116} Despite
 13 JUUL's claims that its target market is adult smokers, the Company entered the market with
 14
 15
 16
 17

18 ¹¹¹ <https://tobacco.ucsf.edu/more-evidence-support-eliminating-flavors-reduce-youth-cigarette-and-e-cigarette-use>;
 19 referencing Courtemanche, Charles J. et al. Influence of the Flavored Cigarette Ban on Adolescent Tobacco Use,
 20 *American Journal of Preventive Medicine* 2017; 52(5):e139 - e146; and MB. Harrell, et al. Flavored e-cigarette
 21 use: Characterizing youth, young adult, and adult users. *Prev Med Rep.* 2017; 5: 33–40. Published online 2016
 22 Nov 11. doi: 10.1016/j.pmedr.2016.11.001 PMID: PMC5121224.

23 ¹¹² E-Cigarette Use Among Youth and Young Adults, U.S. Dept. of Health and Human Services (2016),
 24 <https://www.ctclearinghouse.org/Custom-Content/www/topics/2444-E-Cigarette-Use-Among-Youth-And-Young-Adults.pdf> (accessed Oct. 4, 2019).

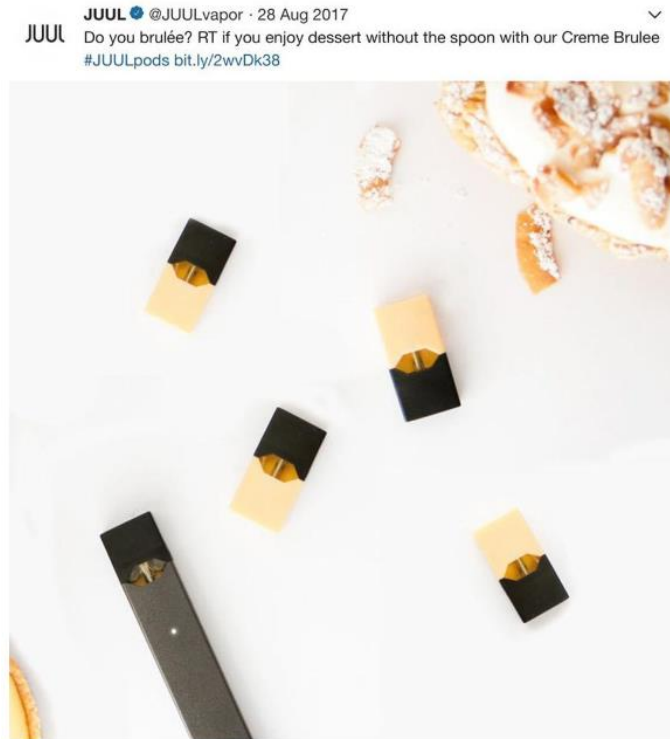
25 ¹¹³ Karl Paul, *Flavored Vapes Lure Teens Into Smoking and Nicotine Addiction, Study Shows*, MarketWatch (Feb.
 26 26, 2019), <https://www.marketwatch.com/story/flavored-vapes-lure-teens-into-smoking-and-nicotine-addiction-study-shows-2019-02-25>.

¹¹⁴ AC Villanti et al., *Flavored Tobacco Product Use in Youth and Adults: Findings From the First Wave of the PATH Study*, 53 *Am. J. of Preventative Med.* 139 (2017), <https://www.ncbi.nlm.nih.gov/pubmed/28318902>.

¹¹⁵ Jesse McKinley & Christina Goldbaum, *New York Moves to Ban Flavored E-Cigarettes by Emergency Order*, *N.Y. Times* (Sept. 15, 2019), <https://www.nytimes.com/2019/09/15/nyregion/vaping-ban-ny.html?smid=nytcore-ios-share>.

¹¹⁶ https://www.governor.wa.gov/sites/default/files/19-03%20-%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery

1 flavors like Cool Mint, Crème Brulee, Fruit Medley, Cucumber, and Mango. These flavors were
2 the reason countless adolescents started using JUUL products.



72. The flavors pose dangers beyond luring young people into trying nicotine. Studies now show these sweet and fruity flavors present distinct additional health hazards. Researchers have found that some of the chemicals JUUL uses for flavor and perfume—particularly in the Crème Brulee flavor—contain relatively high levels of acetals.¹¹⁸ Acetals are airway-irritating chemicals that may cause lung damage.¹¹⁹ Dr. Robert Jackler said that test results have shown that JUUL’s sweet and fruity flavors “contribute[] to the increasing body of evidence documenting toxicological effects of e-cig vapor.”¹²⁰

¹¹⁷ Chaykowski, *supra* note 90.

¹¹⁸ Susie Neilson, *Irritating Compounds Can Show Up in ‘Vape Juice’*, NPR (July 30, 2019), <https://www.npr.org/sections/health-shots/2019/07/30/746238009/irritating-compounds-discovered-in-vape-juice>.

¹¹⁹ *Id.*

¹²⁰ *Id.*

1 **E. The Cost of JUUL’s Success**

2 73. In addition to designing its devices to be particularly attractive to youth, JUUL
3 designed its devices to be highly addictive. Unlike most other e-cigarettes, which use freebase
4 nicotine, JUUL uses patented nicotine salts from which it makes liquid nicotine cartridges, or
5 JUULpods.¹²¹ Each JUULpod is, according to the Company, the equivalent of a pack of
6 cigarettes. Each pod contains an alarming amount of nicotine, with up to 59 mg per ml—an
7 amount that is roughly three times the amount of nicotine that can be sold to consumers in the
8 European Union in a JUULpod. On top of ramping up the amount of nicotine, JUULpods
9 enabled the Company to increase the rate and amount of nicotine delivery to the JUUL user,
10 roughly doubling the concentration and tripling the delivery speed of nicotine of the average e-
11 cigarette.¹²²

12
13
14 74. Big Tobacco spent decades manipulating nicotine in order to foster and maintain
15 addiction in their customers. RJR developed and patented nicotine salt additives, including
16 nicotine benzoate, to increase nicotine delivery in cigarette smoke. The objective was to provide
17 an additional “nicotine kick” based on increased nicotine absorption associated with lower pH.
18 JUUL uses this very same concept for its market-dominating e-cigarettes. The Company’s patent
19 for its nicotine salts describes a process for combining benzoic acids with nicotine, a formulation
20 that mimics the nicotine salt additive developed by RJR. JUUL’s use of benzoic acid and
21 manipulation of pH affect the palatability of nicotine inhalation by reducing the “throat hit” that
22 users experience when vaping. Indeed, this was the objective behind using nicotine salts (as
23

24
25 ¹²¹ Rachel Becker, *Juul’s Nicotine Salts Are Dominating the Market – And Other Companies Want In*, The Verge
(Nov. 21, 2018), [https://www.theverge.com/2018/11/21/18105969/juul-vaping-nicotine-salts-electronic-
cigarettes-myblu-vuse-markten](https://www.theverge.com/2018/11/21/18105969/juul-vaping-nicotine-salts-electronic-cigarettes-myblu-vuse-markten).

26 ¹²² *How Much Nicotine is In Juul?*, Truth Initiative (Feb. 26, 2019), [https://truthinitiative.org/research-
resources/emerging-tobacco-products/how-much-nicotine-juul](https://truthinitiative.org/research-resources/emerging-tobacco-products/how-much-nicotine-juul).

1 compared to “free base nicotine” which has a higher pH). According to Ari Atkins, one of the
2 inventors of the JUUL device, “[i]n the tobacco plant, there are these organic acids that naturally
3 occur. And they help stabilize the nicotine in such a way that makes it . . . I’ve got to choose my
4 words carefully here: Appropriate for inhalation.”¹²³

5
6 75. Because smokers are already accustomed to a certain level of harshness and throat
7 hit, developing a product with low levels of harshness and minimal “throat hit” is only a critical
8 concern if your goal is to appeal to non-smokers, for example, youth. Minimizing the harshness
9 of nicotine also allows one to vape more frequently and for longer periods of time and masks the
10 amount of nicotine being delivered by eliminating the unpleasant throat hit normally associated
11 with large doses of nicotine. The harshness of free base nicotine makes prolonged vaping
12 difficult; the use of nicotine salts solves that problem. Put another way, the nicotine salt
13 technology behind JUULpods makes JUUL “smoke” highly potent yet hardly perceptible.
14

15 76. The increased nicotine exposure facilitated by the JUUL device has serious health
16 consequences. The ease of use and “smoothness” strip away external inhibitors and enable
17 extreme levels of unfettered use. Using the JUUL’s own calculations, consuming two JUULpods
18 in a day is the equivalent of consuming two to four packs of cigarettes a day. In this way, JUUL
19 has not only created a new generation of e-cigarette smokers, but has also pioneered a new style
20 of smoking—vaping—that is more nicotine-saturated than ever before.
21

22 77. Increased rates and duration of smoking lead to greater overall exposure to
23 nicotine. Nicotine is a neurotoxin. A highly addictive, psychoactive substance that targets brain
24 areas involved in emotional and cognitive processing, nicotine poses a particularly potent threat
25

26

¹²³ David Pierce, *This Might Just Be the First Great E-Cig*, Wired.com (Apr. 21, 2015),
<https://www.wired.com/2015/04/pax-juul-ecig/>.

1 to the adolescent brain, as it can “derange the normal course of brain maturation and have lasting
 2 consequences for cognitive ability, mental health, and even personality.”¹²⁴ Studies also show
 3 that exposure to nicotine as a teen—even minimal exposure—biologically primes the brain for
 4 addiction and greatly increases likelihood of dependence on nicotine as well as other substances
 5 later in life.¹²⁵

7 78. According to congressional testimony from Dr. Jonathan Winickoff, a professor
 8 of pediatrics at Harvard Medical School and the Director of Pediatric Research in the Tobacco
 9 Research and Treatment Center, “[n]icotine addiction can take hold in only a few days,
 10 especially in the developing adolescent brain that is particularly vulnerable to addiction to
 11 nicotine. . . Many of my patients find Juul nearly impossible to stop. Nicotine withdrawal can
 12 cause headaches, insomnia, irritability, anxiety, and depression, and these withdrawal symptoms
 13 are one of the primary reasons a nicotine addiction is difficult to overcome.”¹²⁶ Moreover, there
 14 is a lack of effective tools to help adolescents overcome nicotine addiction: there is no good data
 15 on how to treat adolescents with e-cigarette dependence; there has not been enough research on
 16 youth tobacco cessation strategies; and most of the pharmacological therapies approved for
 17 adults have been shown to be ineffective or only marginally effective in adolescents.¹²⁷

21 ¹²⁴ N.A. Goriounova & H.D. Mansvelder, *Short- and Long-Term Consequences of Nicotine Exposure during*
 22 *Adolescence for Prefrontal Cortex Neuronal Network Function*, Cold Spring Harbor Persp. in Med. 2(12) (Dec.
 2012), <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3543069/>.

23 ¹²⁵ National Institute on Drug Abuse, *Principles of Adolescent Substance Use Disorder: A Research Based Guide*
 24 (2014), [https://www.drugabuse.gov/publications/principles-adolescent-substance-use-disorder-treatment-research-
 based-guide/introduction](https://www.drugabuse.gov/publications/principles-adolescent-substance-use-disorder-treatment-research-based-guide/introduction).

25 ¹²⁶ Jonathan Winickoff, *Testimony of Jonathan Winickoff before the U.S. House of Representatives Committee on*
 26 *Oversight and Reform Subcommittee on Economic and Consumer Policy* (“Winickoff Testimony”) at 2, U.S.
 House Committee on Oversight & Reform (July 24, 2019),
[https://oversight.house.gov/sites/democrats.oversight.house.gov/files/2019.07.24%20
 Winickoff%20AAP%20Testimony.pdf](https://oversight.house.gov/sites/democrats.oversight.house.gov/files/2019.07.24%20Winickoff%20AAP%20Testimony.pdf).

¹²⁷ *Id.*

1 79. Research in Massachusetts indicates that daily JUUL and other e-cigarette use is
2 much more likely to continue than daily cigarette smoking. Out of the surveyed students who
3 reported ever using cigarettes, only 17% indicated that they remained daily smokers. Out of the
4 surveyed students who reported ever using e-cigarettes daily, 58% remained daily users. This
5 data demonstrates both that e-cigarette use in teens is very persistent, a result consistent with the
6 addictiveness of JUUL and the difficulty teens have in trying to quit.¹²⁸

8 80. E-cigarette use also puts adolescents at increased risk for cigarette smoking.
9 Compared to adolescents who do not use e-cigarettes, those who do are 3.5 times more likely to
10 begin smoking cigarettes.

11 81. The dangerous and destructive nature of nicotine is no recent discovery. As a key
12 ingredient in tobacco products, the drug and its deleterious effects have been the subject of
13 scientific research and public health warnings for decades. Nicotine causes cardiovascular,
14 reproductive, and immunosuppressive problems with devastating effects. Part of the reason the
15 national decline in cigarette use in recent years was such a victory for public health was because
16 there was a corresponding decline in teen exposure to nicotine. From 2000 to 2017, the smoking
17 rate among high school students fell by 73%.¹²⁹

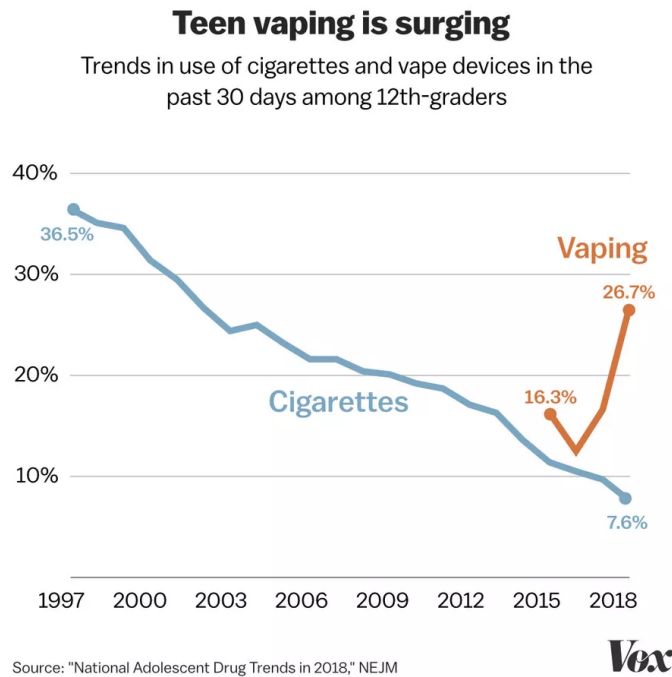
19 82. That trend has completely reversed. In 2018, more than one in four high school
20 students in the United States reported using a tobacco product in the past thirty days, a dramatic
21 increase from just one year before.¹³⁰ But there was no increase in the use of cigarettes, cigars, or
22

24 ¹²⁸ *Id.*

25 ¹²⁹ Matthew L. Myers, *Press Release: On 20th Anniversary of State Tobacco Settlement (the MSA), It's Time for*
Bold Action to Finish the Fight Against Tobacco, Campaign for Tobacco-Free Kids (Nov. 26, 2018),
26 https://www.tobaccofreekids.org/press-releases/2018_11_26_msa20.

¹³⁰ *Progress Erased: Youth Tobacco Use Increased During 2017-2018*, Ctrs. for Disease Control and Prevention,
(Feb. 11, 2019), <https://www.cdc.gov/media/releases/2019/p0211-youth-tobacco-use-increased.html>.

1 hookahs during that same time period.¹³¹ There was only increased use in a single tobacco
 2 product: e-cigarettes. While use of all other tobacco products continued to decrease as it had
 3 been for decades, e-cigarette use increased 78% in just one year.¹³² This drastic reversal caused
 4 the CDC to describe youth vaping an “epidemic.”¹³³



17
 18 83. The teen vaping epidemic of which JUUL is the architect has and will continue to
 19 have significant costs, both for individual users and for society. Nicotine addiction alone has
 20 significant health care costs, and these costs are exacerbated when adolescents are involved.

24 ¹³¹ *Tobacco Use By Youth Is Rising: E-Cigarettes are the Main Reason*, Ctrs. for Disease Control & Prevention
 (Feb. 2019), <https://www.cdc.gov/vitalsigns/youth-tobacco-use/index.html>.

25 ¹³² Scott Gottlieb, *Statement from FDA Commissioner Scott Gottlieb, M.D., on proposed new steps to protect youth*
by preventing access to flavored tobacco products and banning menthol in cigarettes, U.S. Food & Drug Admin.
 26 (Nov. 15, 2018), <https://www.fda.gov/news-events/press-announcements/statement-fda-commissioner-scott-gottlieb-md-proposed-new-steps-protect-youth-preventing-access>.

¹³³ Adams, *supra* note 2.

1 Adolescent nicotine addiction leads to memory and attention problems, and increase chances of
2 addiction later in life, all of which will continue to have long-lasting impacts on society.

3 84. Science is also beginning to show that e-cigarettes have the potential to cause
4 even more, distinct health risks and costs. The very same liquids that enable e-cigarettes to
5 deliver nicotine with such potency are proving to be increasingly dangerous. When heated, the
6 vape liquid turns into aerosol, which may contain, in addition to nicotine, ultrafine toxic particles
7 such as lead, additional chemicals, and volatile organic compounds.¹³⁴ These chemicals have the
8 potential to be deadly. Vaping is now linked to conditions like chronic obstructive pulmonary
9 disease and seizures, and there were 193 possible cases of severe lung illness associated with e-
10 cigarette product use in 22 states in less than two months in the summer of 2019 alone.¹³⁵ Public
11 health officials reported the first known death from a vaping-related illness on August 23,
12 2019.¹³⁶ By early October 2019, lung illness tied to vaping had killed 19 people, and there are
13 now over 1,000 possible cases of serious illness reported from 48 states, including in Washington
14 State.¹³⁷ 16% of these patients have been under the age of 18.¹³⁸

17 85. Many teenagers are simply unaware of these risks, an ignorance that JUUL preys
18 on. According to Dr. Winickoff, many of his patients believe JUULing is harmless:

19 Counseling teens and preteens on e-cigarette use is challenging. Many of my
20 patients have wildly incorrect beliefs about e-cigarettes. They know that

21
22 ¹³⁴ Lena H. Sun, *He went from hiking enthusiast to 'on death's door' within days. Doctors blamed vaping*, Wash.
Post (Aug. 24, 2019), https://www.washingtonpost.com/health/one-mans-near-death-experience-with-vaping-related-lung-failure/2019/08/24/ca8ce42c-c5b4-11e9-9986-1fb3e4397be4_story.html?arc404=true.

23 ¹³⁵ CDC, FDA, *States Continue to Investigate Severe Pulmonary Disease Among People Who Use E-cigarettes*,
Ctrs. for Disease Control & Prevention (Aug. 21, 2019), <https://www.cdc.gov/media/releases/2019/s0821-cdc-fda-states-e-cigarettes.html>.

24 ¹³⁶ Matt Richtel & Sheila Kaplan, *First Death in a Spate of Vaping Sicknesses Reported by Health Officials*, N.Y.
Times (Aug. 23, 2019), <https://www.nytimes.com/2019/08/23/health/vaping-death-cdc.html>.

25 ¹³⁷ Denise Grady, *Vaping Illnesses Top 1,000, C.D.C.*, N.Y. Times (Oct. 3, 2019),
26 <https://www.nytimes.com/2019/10/03/health/vaping-illnesses-cdc.html>.

¹³⁸ *Id.*

1 cigarettes are dangerous, but assume that Juul—since it’s ubiquitous, comes in
2 child-friendly flavors, and is marketed as a healthier alternative to smoking—
3 must be harmless. I have to explain to kids that e-cigarettes do not have the same
4 positive health benefits as the fruits whose flavor they copy. Even the term vapor
5 calls to mind harmless water vapor. There is no water in these products.

6 Winickoff Testimony at 1.

7 **F. JUUL’s Remedial Measures**

8 86. In the face of increasing public scrutiny and pressure, JUUL has taken action to
9 curb underage use of its products, but its efforts have been ineffective at best and aggravating at
10 worse. After media and researchers brought JUUL’s advertising tactics front and center, it
11 launched a new ad campaign focusing on former smokers and deleted social media accounts.
12 But, JUUL designed its social media campaign to subsist off of user-made content, which
13 remains unaffected by the absence of a JUUL-run account. In fact, as noted above, posts relating
14 to JUUL increased after it stopped its direct social advertising campaign.

15 87. JUUL’s efforts to curb underage use through alterations to the product itself are
16 similarly either ineffective or potentially damaging. JUUL’s approach to its flavored products
17 illustrates this point. In response to serious concerns about flavored products and youth vaping,
18 JUUL did the following: (1) it slightly modified the flavor names (i.e., “Cool Mint” is now
19 “Mint,” “Crème Brulee” is now “Creme”); and (2) it limited the flavors carried by retail stores to
20 tobacco and mint, while continuing to offer the full range of flavors (including popular ones such
21 as Mango) online—a market which teens are particularly aware and adept at navigating. As Dr.
22 Winickoff testified before Congress:

23 [it is] completely false to suggest that mint is not an attractive flavor to children.
24 From candy canes to toothpaste, children are introduced to mint flavor from a
25 young age. Not only do children enjoy mint, but it has special properties that
26 make it an especially dangerous flavor for tobacco. Menthol’s anesthetic
properties cool the throat, mask the harshness of nicotine, and make it easier for

1 children to start using and continue using tobacco products. The impact of mint
2 and menthol flavors on increasing youth tobacco addiction is well documented.

3 Winickoff Testimony at 3.

4 88. Similarly, restricting other flavors to online sales is of limited effectiveness.
5 According to Dr. Winickoff, 80% of children get e-cigarettes from social sources, such as older
6 friends, meaning that if the products are available for sale somewhere, children will get them.¹³⁹

7 **G. JUUL and Schools**

8 89. In addition to severe health consequences, widespread “JUULing” has placed
9 severe burdens on society and schools in particular. It is not an overstatement to say that JUUL
10 has changed the educational experience of students across the nation. As one vape shop manager
11 told KOMO News, “It’s the new high school thing. Everyone’s got the JUUL.”¹⁴⁰

12 90. JUUL use has completely changed school bathrooms—now known as “the Juul
13 room.”¹⁴¹ As one high school student explained, “it’s just a cloud.”¹⁴² The ubiquity of JUUL use
14 in high school bathrooms has generated numerous online spoofs about “the juul room.”
15
16
17
18
19
20
21
22

23 ¹³⁹ *Id.*

24 ¹⁴⁰ *Juuling at School*, KOMO News (2019), <https://komonews.com/news/healthworks/dangerous-teen-trend-juuling-at-school>.

25 ¹⁴¹ Moriah Balingit, *In the ‘Juul room’: E-cigarettes spawn a form of teen addiction that worries doctors, parents
26 and schools*, Washington Post (Jul. 26, 2019), https://www.washingtonpost.com/local/education/helpless-to-the-draw-of-nicotine-doctors-parents-and-schools-grapple-with-teens-addicted-to-e-cigarettes/2019/07/25/e1e8ac9c-830a-11e9-933d-7501070ee669_story.html.

¹⁴² Greta Jochem, *Juuling in School: e-Cigarette Use Prevalent Among Local Youth*, Daily Hampshire Gazette
(Nov. 13, 2018), <https://www.gazettenet.com/Juuling-in-Schools-21439655>.



143

14 91. Kids have also coined the term “nic sick”—which, as one high school student
15 explained to CBS News, “kinda seems like a really bad flu, like, just out of nowhere. Your face
16 goes pale, you start throwing up and stuff, and you just feel horrible.”¹⁴⁴

17 92. Such rampant JUUL use has effectively added another category to teachers’ and
18 school administrators’ job descriptions; many now receive special training to respond to the
19 various problems that JUUL use presents, both in and out of the classroom. A national survey of
20 middle schools and high schools found that 43.3% of schools have had to implement not only an
21
22
23

24 ¹⁴³ *Juul Hashtag Meme*, Stanford U. Res. into the Impact of Tobacco Advert. (2018),
25 http://tobacco.stanford.edu/tobacco_main/images_pods.php?token2=fm_pods_st681.php&token1=fm_pods_img_37610.php&theme_file=fm_pods_mt068.php&theme_name=JUUL&subtheme_name=%23juul.

26 ¹⁴⁴ *High school students say about 20% of their peers are vaping, some as young as 8th grade*, CBS News (Aug. 31, 2019), <https://www.cbsnews.com/news/high-school-students-say-about-20-of-their-peers-are-vaping-some-as-young-as-8th-grade/>.

1 e-cigarette policy but a JUUL-specific policy.¹⁴⁵ Participants in the survey reported multiple
 2 barriers to enforcing these policies, including the discreet appearance of the product, difficulty
 3 pinpointing the vapor or scent, and the addictive nature of the product.¹⁴⁶

4 93. Across the United States, schools have had to divert resources and administrators
 5 have had to go to extreme lengths to respond to the ever-growing number of students using
 6 JUULs on school grounds. According to the Truth Initiative, more than 40 percent of all teachers
 7 and administrators reported that their school uses camera surveillance near the school's restroom,
 8 almost half (46 percent) reported camera surveillance elsewhere in the school, and 23 percent
 9 reported using assigned teachers for restroom surveillance.¹⁴⁷ Some schools have responded by
 10 removing bathroom doors or even shutting bathrooms down,¹⁴⁸ and schools have banned flash
 11 drives to avoid any confusion between flash drives and JUULs.¹⁴⁹ Schools have also paid
 12 thousands of dollars to install special monitors to detect vaping, which they say is a small price
 13 to pay compared to the plumbing repairs otherwise spent as a result of students flushing vaping
 14 paraphernalia down toilets.¹⁵⁰ Other school districts have sought state grant money to create new
 15
 16

17
 18
 19 ¹⁴⁵ Barbara A. Schillo, et al., *JUUL in School: Teacher and Administrator Awareness and Policies of E-Cigarettes*
 20 *and JUUL in U.S. Middle and High Schools*, Truth Initiative (Sep. 2019),
 21 https://journals.sagepub.com/doi/full/10.1177/1524839919868222?url_ver=Z39.88-2003&rfr_id=ori:rid:crossref.org&rfr_dat=cr_pub%3dpubmed

22 ¹⁴⁶ *Id.*

23 ¹⁴⁷ *How are schools responding to JUUL and the youth e-cigarette epidemic?*, Truth Initiative, (Jan. 18, 2019)
 24 <https://truthinitiative.org/research-resources/emerging-tobacco-products/how-are-schools-responding-juul-and-youth-e-cigarette>

25 ¹⁴⁸ Ana B. Ibarra, *The Juul's So Cool, Kids Smoke It In School*, Kaiser Health News (Mar. 26, 2018),
 26 <https://khn.org/news/the-juuls-so-cool-kids-smoke-it-in-school/>; Evie Blad, *'Juuling' Craze: Schools Scramble to Deal With Student Vaping*, Educ. Wk. (May 4, 2018),
<https://www.edweek.org/ew/articles/2018/05/09/juuling-craze-schools-scramble-to-deal-with.html>.

¹⁴⁹ Anna B. Ibarra, *Why 'juuling' has become a nightmare for school administrators*, Kaiser Health News (Mar. 2018), <https://www.nbcnews.com/health/kids-health/why-juuling-has-become-nightmare-school-administrators-n860106>.

¹⁵⁰ Suzanne Monaghan, *Many schools installing vape detectors in bathrooms to discourage e-cigarette use*, KYW Newsradio (June 10, 2019), <https://kywnewsradio.radio.com/articles/news/many-schools-installing-vape-detectors-bathrooms-address-rise-e-cigarette-use>.

1 positions for tobacco prevention supervisors, who get phone alerts when vape smoke is detected
2 in bathrooms.¹⁵¹

3 94. Many schools have shifted their disciplinary policies in order to effectively
4 address the JUUL epidemic. Rather than immediately suspending students for a first offense,
5 school districts have created anti-vaping curricula which students are required to follow in
6 sessions held outside of normal school hours, including on Saturdays.¹⁵² Teachers prepare
7 lessons and study materials for these sessions with information on the marketing and health
8 dangers of vaping¹⁵³—extra work which requires teachers to work atypical hours early in the
9 mornings and on weekends.¹⁵⁴ Some schools will increase their drug testing budget to include
10 random nicotine tests for students before they join extracurricular activities.¹⁵⁵ Under this drug-
11 testing protocol, first offenders will undergo drug and alcohol educational programming; second
12 and third offenders will be forced to sit out from extracurriculars and attend substance abuse
13 counseling.¹⁵⁶

14
15
16 95. JUUL actively sought to enter school campuses. The Subcommittee on Economic
17 and Consumer Policy (“Subcommittee”) conducted a months-long investigation of JUUL,
18 including reviewing tens of thousands of internal documents, and concluded that JUUL
19
20

21 ¹⁵¹ Lauren Katims, *California Fights Vaping in Schools*, U.S. News & World Report (Apr. 30, 2019),
22 [https://www.usnews.com/news/best-states/articles/2019-04-30/california-focuses-on-education-to-curb-vaping-](https://www.usnews.com/news/best-states/articles/2019-04-30/california-focuses-on-education-to-curb-vaping-in-schools)
23 [in-schools.](https://www.usnews.com/news/best-states/articles/2019-04-30/california-focuses-on-education-to-curb-vaping-in-schools)

24 ¹⁵² Lauren Katims, *California Fights Vaping in Schools*, U.S. News & World Report (Apr. 30, 2019),
25 [https://www.usnews.com/news/best-states/articles/2019-04-30/california-focuses-on-education-to-curb-vaping-](https://www.usnews.com/news/best-states/articles/2019-04-30/california-focuses-on-education-to-curb-vaping-in-schools)
26 [in-schools.](https://www.usnews.com/news/best-states/articles/2019-04-30/california-focuses-on-education-to-curb-vaping-in-schools)

¹⁵³ Pat Eaton-Robb, *Discipline or treatment? Schools rethinking vaping response*, Concord Monitor (May 26, 2019),
[https://www.concordmonitor.com/Discipline-or-treatment-Schools-rethinking-vaping-response-25822972.](https://www.concordmonitor.com/Discipline-or-treatment-Schools-rethinking-vaping-response-25822972)

¹⁵⁴ Kathy Brown, *School trustees OK discipline for juuling/vaping offenses*, Gillette News Record (Aug. 29, 2019),
[https://www.gillettenewsrecord.com/news/local/article_5ec28c96-fd48-5ae0-b267-4e417272d020.html.](https://www.gillettenewsrecord.com/news/local/article_5ec28c96-fd48-5ae0-b267-4e417272d020.html)

¹⁵⁵ Christine Hauser, *This School District Has a Way to Combat Vaping: Random Nicotine Tests*, N.Y. Times (June
17, 2019), [https://www.nytimes.com/2019/06/17/us/nebraska-vaping-schools.html.](https://www.nytimes.com/2019/06/17/us/nebraska-vaping-schools.html)

¹⁵⁶ *Id.*

1 “deliberately targeted children in order to become the nation’s largest seller of e-cigarettes.”¹⁵⁷

2 The Subcommittee found that “(1) Juul deployed a sophisticated program to enter schools and
3 convey its messaging directly to teenage children; (2) Juul also targeted teenagers and children,
4 as young as eight years-old, in summer camps and public out-of-school programs; and (3) Juul
5 recruited thousands of online “influencers” to market to teens.”¹⁵⁸

6
7 96. According to the Subcommittee, JUUL was willing to pay schools and
8 organizations hundreds of thousands of dollars to have more direct access to kids. Such attempts
9 included paying a Baltimore charter school organization \$134,000 to start a summer camp to
10 teach kids healthy lifestyles, for which JUUL itself would provide the curriculum; offering
11 schools \$10,000 to talk to students on campus; and giving the Police Activities League in
12 Richmond, California, \$90,000 to provide JUUL’s own vaping education program, “Moving
13 On,” to teenage students suspended for using cigarettes.¹⁵⁹ Meanwhile, JUUL would collect data
14 about test scores, surveys, and activity logs about the students.
15

16 97. Among the more egregious incidents reported by the Subcommittee was a July
17 24, 2019 presentation in which no parents or teachers were in the room for the presentation, the
18 message conveyed was that the JUUL product was “totally safe,” and the presenter even
19 demonstrated to the students how to use a JUUL.¹⁶⁰ The school was presumably paid for this
20
21
22

23 ¹⁵⁷ *Supplemental Memorandum for Hearing on ‘Examining JUUL’s Role in the Youth Nicotine Epidemic: Parts I &*
24 *II’ from Committee Staff, to Democratic Members of the Subcommittee on Economic and Consumer Policy* (July
25 25, 2019), <https://oversight.house.gov/sites/democrats.oversight.house.gov/files/Supplemental%20Memo.pdf>.

¹⁵⁸ *Id.* at 1.

25 ¹⁵⁹ Sheila Kaplan, *Juul Targeted Schools and Youth Camps*, *House Panel on Vaping Claims*, N.Y. Times (Jul. 25,
26 2019), <https://www.nytimes.com/2019/07/25/health/juul-teens-vaping.html>.

¹⁶⁰ *Supplemental Memorandum for Hearing on ‘Examining JUUL’s Role in the Youth Nicotine Epidemic: Parts I &*
II’ from Committee Staff, to Democratic Members of the Subcommittee on Economic and Consumer Policy (July
25, 2019), <https://oversight.house.gov/sites/democrats.oversight.house.gov/files/Supplemental%20Memo.pdf>.

1 meeting, which was marketed to the school as an anti-smoking initiative. A JUUL spokesman
 2 said JUUL is no longer funding such programs.¹⁶¹

3 **H. Impact on La Conner School District**

4 98. In Washington, although the percentage of teens reporting cigarette smoking in
 5 2018 is less than half of what it was a decade ago, e-cigarette use increased significantly between
 6 2016 and 2018.¹⁶² Specifically, use of vapor products among 12th grade students increased from
 7 20% in 2016 to nearly 30% in 2018.¹⁶³ Washington students also do not understand that the
 8 dangers of vaping. According to a statewide survey of Washington students, “only about a third
 9 of 10th graders thought vaping was harmful.”¹⁶⁴ On September 27, 2019, Governor Jay Inslee
 10 ordered the Washington State Department of Health to ban all flavored vaping products.¹⁶⁵
 11 Governor Inslee agreed with the FDA: “e-cigarette use among youth has reached epidemic
 12 proportions and this epidemic presents a clear and present danger.”¹⁶⁶ He explained that “vapor
 13 products containing nicotine are the most commonly used nicotine products in Washington
 14 among youth,” that “vapor product use increased dramatically among 8th, 10th, and 12th graders
 15 between 2016 and 2018” and that “an overwhelming majority” of youth who use vape using
 16
 17
 18

19 ¹⁶¹ *Id.*

20 ¹⁶² Amy Blondin and Kristen Maki, *Alcohol use remains at an all time low while vaping use increases among*
 21 *Washington youth*, Washington State Health Youth Survey (Mar. 18, 2019),
 22 <http://www.askhys.net/Docs/Healthy%20Youth%20Survey%20Substance%20Use%20Press%20Release%20Final.pdf>.

23 ¹⁶³ [https://www.governor.wa.gov/sites/default/files/19-03%20-](https://www.governor.wa.gov/sites/default/files/19-03%20-%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery)
 24 [%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery](https://www.governor.wa.gov/sites/default/files/19-03%20-%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery)

25 ¹⁶⁴ Amy Blondin and Kristen Maki, *Alcohol use remains at an all time low while vaping use increases among*
 26 *Washington youth*, Washington State Health Youth Survey (Mar. 18, 2019),
 27 <http://www.askhys.net/Docs/Healthy%20Youth%20Survey%20Substance%20Use%20Press%20Release%20Final.pdf>

28 ¹⁶⁵ [https://www.governor.wa.gov/sites/default/files/19-03%20-](https://www.governor.wa.gov/sites/default/files/19-03%20-%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery)
 29 [%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery](https://www.governor.wa.gov/sites/default/files/19-03%20-%20Addressing%20the%20Vaping%20Public%20Health%20Crisis%20%28tmp%29.pdf?utm_medium=email&utm_source=govdelivery)

30 ¹⁶⁶ *Id.*

1 flavored products.”¹⁶⁷ Inslee found that “[t]he appeal of flavored nicotine products, as well as
 2 advertising and promotion activities targeted at youth, are contributing to the dramatic increase
 3 in youth vaping.”¹⁶⁸

4 99. Skagit County, Washington is also plagued by the youth vaping epidemic. In
 5 Skagit County schools in particular, e-cigarette use among 8th graders is higher than the
 6 statewide average, and use among 10th graders increased from 11% to 18% in just two years.¹⁶⁹
 7 E-cigarette use among Skagit County 12th graders increased from 18% to 29% over that same
 8 timer period.¹⁷⁰

10 100. La Conner School District has been directly affected by this surge in youth vaping
 11 caused by the Defendants’ misconduct. La Conner School District spends substantial sums and
 12 resources in addressing and responding to the youth vaping epidemic.

14 101. La Conner School District is comprised of the Swinomish Preschool, La Conner
 15 Elementary, Middle, and High School. In addition to teachers, educational assistants, counselors,
 16 principals, and administrators at the respective schools, the District also employs over thirty
 17 staff, including the Superintendent and Director of Business Operations.

18 102. La Conner School District principals and administrators have observed numerous
 19 ways that JUUL use has affected the District, including impacts on curriculum development and
 20 class time, increased security staff time spent addressing discipline and supervision issues, and
 21

23 ¹⁶⁷ *Id.*

24 ¹⁶⁸ *Id.*

25 ¹⁶⁹ Jennifer Johnson and Howard Leibrand, M.D., Skagit County Public Health, *Smoking and Vaping Laws in*
 26 *Washington: State Laws & Local Policy Options*,
https://www.skagitcounty.net/Health/Documents/Vaping/VaprProducts_HealthConcernsSummary_Final_7.18.2018.pdf;
 Washington State Healthy Youth Survey, *County-level HYS 2018 press release estimates*, Available at
<http://www.askhys.net/Home/Press> (last visited Sept. 9, 2019).

¹⁷⁰ *Id.*

1 increased counselor time spent speaking to addicted students and peers who are concerned about
2 this epidemic.

3 103. For example, as JUUL use has expanded, the school has had to develop new
4 curriculum material and devote class time to discuss youth vaping with students in health class.

5 104. Security staff has also had to spend increased time addressing student JUUL use.
6
7 Due to the pervasive use of JUUL products in bathrooms described above, both administrators
8 and security officers now have to spend more time physically supervising students in the
9 bathroom to ensure they are not using JUUL products. Security and administrative staff are also
10 spending significantly more time addressing discipline problems related to JUUL use.

11 105. Counselors and prevention specialists at La Conner School District are also
12 effected, having to spend time discussing JUUL use with students and trying to help students
13 who have become addicted. Students are now beginning to tell counselors that they are
14 concerned about their peers using JUUL and are afraid because the students do not know what
15 they are putting in their bodies.
16

17 106. JUUL use is an issue in both the La Conner Middle School and the La Conner
18 High School. Recently, many middle school students are asking high school students to purchase
19 JUUL products for them before Washington's new law raising the vaping age to 21 takes effect
20 on January 1, 2020.
21

22 107. In response to the effects of JUUL's marketing to minors, La Conner School
23 District has also had expend resources on education efforts. It has had to host multiple town halls
24 and meetings to discuss JUUL use. The District held three town hall forums with in the past year
25 in part to discuss the youth vaping epidemic, including one in May and another September of
26 2019.

1 108. Fully addressing the harms to La Conner School District and school districts
2 across Washington State that were caused by Defendants' conduct will require a comprehensive
3 approach, one that includes addiction counselors in schools, prevention education that includes
4 information about the health consequences of JUUL use on adolescents' bodies and minds,
5 developing refusal skills, and addiction treatment options. Without the resources to fund these
6 measures, La Conner School District and others similarly situated will continue to be harmed by
7 the ongoing consequences of Defendants' conduct.
8

9 **V. CLASS ACTION ALLEGATIONS**

10 **A. Class Definitions**

11 109. Pursuant to provisions of the Federal Rules of Civil Procedure ("Rule") 23(a),
12 (b)(2), and (b)(3), Plaintiff brings this action on its own behalf and on behalf of a proposed
13 national class of other similarly situated school districts (collectively, "the Nationwide Class"),
14 defined as follows:
15

16 **Nationwide Class:** All school districts in the United States and its territories that
17 have spent resources addressing, or whose property has been affected by, student
18 use of JUUL products.

19 110. In addition to the Nationwide Class and pursuant to Rule 23(c)(5), Plaintiff seeks
20 to represent the following Washington State Sub-Class as well as any subclasses or issue classes
21 Plaintiff may propose an/or the Court may designate at the time of class certification:

22 **Washington Sub-Class:** All school districts in Washington State that have spent
23 resources addressing, or whose property has been affected by, student use of
24 JUUL products.

25 111. Excluded from the Classes are Defendants and their subsidiaries and affiliates; all
26 school districts who make a timely election to be excluded from the Classes; and the Judge to

1 whom this case is assigned and his or her immediate family. Plaintiff reserves the right to revise
2 the definitions of the Classes based upon information learned through discovery.

3 112. Certification of Plaintiff's claims for classwide treatment is appropriate because
4 Plaintiff can prove the elements of its claims regarding liability and entitlement to injunctive
5 relief, abatement, and damages on a classwide basis using the same evidence as would be used to
6 prove those elements in individual actions alleging the same claim.

7
8 113. This action has been brought and may be properly maintained on behalf of the
9 Classes proposed herein under Federal Rule of Civil Procedure 23.

10 114. Plaintiff reserves the right to modify the definition of the Classes or add
11 Sub-Classes prior to class certification.

12 **VI. CLASS CERTIFICATION REQUIREMENTS: FEDERAL RULE OF CIVIL**
13 **PROCEDURE 23**

14 115. **Numerosity: Rule 23(a)(1).** The members of the Classes are so numerous and
15 geographically dispersed that individual joinder of all members of the Classes is impracticable.
16 Plaintiff do not know the exact size of the Classes, but there are over 13,000 school districts in
17 the United States and almost 300 school districts in Washington State alone. Members of the
18 Classes may be notified of the pendency of this action by recognized, Court-approved notice
19 dissemination methods, which may include U.S. mail, electronic mail, Internet postings, social
20 media, and/or published notice.

21
22 116. **Commonality and Predominance: Rules 23(a)(2) and 23(b)(3).** This action
23 involves significant common questions of law and fact, which predominate over any questions
24 affecting individual members of the Classes, including, but not limited to:

25 A. Whether Defendants engaged in the conduct alleged herein;

26 B. Whether Defendants created a public nuisance;

1 C. Whether Defendants unlawfully contributed to a public nuisance;

2
3 D. Whether the rise in youth vaping and nicotine addiction was substantially
4 caused by Defendants' conduct;

5 E. Whether Defendants' conduct injures or endangers the health and safety of
6 students, teachers, and their communities nationwide;

7 F. Whether Defendants' conduct injures or endangers the health and safety of
8 Washington students, teachers, and their communities;

9 G. Whether Defendants unlawfully marketed JUUL products to minors;

10 H. Whether Defendants continued to market JUUL products to minors after it
11 was on notice that JUUL products were being used in schools;

12 I. Whether Defendants engaged in a pattern of racketeering;

13 J. Whether the JUUL Enterprise, in whole or in part, has substantially
14 affected interstate or intrastate commerce;

15 K. Whether Plaintiff and members of the Classes are entitled to abatement;
16 and

17 L. Whether Plaintiff and members of the Classes are entitled to equitable and
18 injunctive relief.

19 117. **Typicality: Rule 23(a)(3).** Plaintiff's claims are typical of the claims of the
20 members of the Classes whom it seeks to represent under Federal Rule of Civil Procedure
21 23(a)(3), because La Conner School District and members of the Classes all had to expend
22 resources addressing student JUUL use. Plaintiff and the other members of the Classes suffered
23 damages as a direct proximate result of the same wrongful practices by Defendants. Plaintiff's
24 claims arise from the same practices and courses of conduct that give rise to the claims of the
25 other members of the Classes. Plaintiff's claims are based upon the same legal theories as the
26 claims of the other members of the Classes.

1 118. **Adequacy: Rule 23(a)(4).** Plaintiff will fairly and adequately represent and
2 protect the interests of the members of the Classes as required by Federal Rule of Civil
3 Procedure 23(a)(4). Plaintiff has retained counsel competent and experienced in complex class
4 action litigation, including MDL litigation and other public nuisance litigation. Plaintiff intends
5 to prosecute this action vigorously. Neither Plaintiff nor its counsel has interests that conflict
6 with the interests of the other members of the Classes. Therefore, the interests of the members of
7 the Classes will be fairly and adequately protected.
8

9 119. **Declaratory and Injunctive Relief: Rule 23(b)(2).** Defendants have acted or
10 refused to act on grounds generally applicable to Plaintiff and the other members of the Classes,
11 thereby making appropriate final injunctive relief and declaratory relief, as described below, with
12 respect to the Classes as a whole.
13

14 120. **Superiority: Rule 23(b)(3).** A class action is superior to any other available
15 means for the fair and efficient adjudication of this controversy, and no unusual difficulties are
16 likely to be encountered in the management of this class action. The damages or other financial
17 detriment suffered by Plaintiff and the other members of the Classes are relatively small
18 compared to the burden and expense that would be required to individually litigate their claims
19 against Defendants, so it would be impracticable for members of the Classes to individually seek
20 redress for Defendants' wrongful conduct.
21

22 121. Even if members of the Classes could afford individual litigation, the court
23 system could not. Individualized litigation creates a potential for inconsistent or contradictory
24 judgments and increases the delay and expense to all parties and the court system. By contrast,
25 the class action device presents far fewer management difficulties and provides the benefits of
26 single adjudication, economies of scale, and comprehensive supervision by a single court.

VII. CAUSES OF ACTION

**COUNT ONE — VIOLATIONS OF THE WASHINGTON PUBLIC NUISANCE LAW,
RCW 7.48.010 ET SEQ.**

122. Plaintiff La Conner School District incorporates each preceding paragraph as though set forth fully herein.

123. Plaintiff brings this claim under RCW 7.48.020 individually and on behalf of the Washington Sub-Class.

124. Pursuant to RCW 7.48.010, an actionable nuisance is defined as, *inter alia*, “whatever is injurious to health or indecent or offensive to the senses . . .”

125. Specifically, a “[n]uisance consists in unlawfully doing an act, or omitting to perform a duty, which act or omission either annoys, injures or endangers the comfort, repose, health or safety of others, offends decency . . . or in any way renders other persons insecure in life, or in the use of property.” RCW 7.48.120.

126. Under Washington law, conduct that substantially and/or unreasonably interferes with the Plaintiff’s use of its property is a nuisance even if it would otherwise be lawful.

127. Pursuant to RCW 7.48.130, “A public nuisance is one which affects equally the rights of an entire community or neighborhood, although the extent of the damage may be unequal.”

128. Pursuant to Skagit County Code Chapter 14.44.120(3), “A violation is detrimental to the public health, safety, and welfare and is a public nuisance. A public nuisance is a continuing offense against the order and economy of Skagit County and is subject to abatement both under this Chapter and RCW Chapter 7.48.”

129. Employees and patrons, including students, of La Conner School District and the

Washington Sub-Class have a right to be free from conduct that endangers their health and

CLASS ACTION COMPLAINT

JURY TRIAL DEMANDED

() - 55

KELLER ROHRBACK L.L.P.

1201 Third Avenue, Suite 3200
Seattle, WA 98101-3052
TELEPHONE: (206) 623-1900
FACSIMILE: (206) 623-3384

1 safety. Yet Defendants have engaged in conduct which endangers or injures the health and safety
2 of the employees and students of La Conner School District and the Washington Sub-Class by
3 their production, promotion, distribution, and marketing of JUUL products for use by minors in
4 Skagit County and in a manner that substantially interferes with the functions and operations of
5 La Conner School District and the Washington Sub-Class and impacts the public health, safety,
6 and welfare of the entire Skagit County and Washington State communities.

8 130. Defendants have created or assisted in the creation of a condition that is injurious
9 to the health and safety of Plaintiff and its students and employees and the Washington Sub-
10 Class and interferes with the comfortable enjoyment of life and property of the entire
11 communities of La Conner School District, Skagit County, and Washington State at large.

12 131. Defendants' conduct has directly caused a severe disruption of the public health,
13 order, and safety. Defendants' conduct is ongoing and continues to produce permanent and long-
14 lasting damage.

16 132. This harm to the Plaintiff and the members of the Class outweighs any social
17 utility of the Defendants' wrongful conduct because Defendants' conduct violates Washington's
18 public policy against marketing vapor products like JUUL to minors. This policy is expressed
19 through Washington State Governor Jay Inslee's Executive Order 19-03, finding that "it is the
20 policy of the state of Washington to support the health, safety, and well-being of all
21 Washingtonians" and that "e-cigarette use among youth has reached epidemic proportions and
22 that this epidemic presents a clear and present danger." This policy is also expressed through
23 statutes, including but not limiting to

- 25 A. RCW 26.28.080, under which any person who sells, gives, or permits to be
26 sold or given vapor products to a minor is guilty of a gross misdemeanor;

1 B. RCW 70.345.140, under which it is illegal for minors to purchase vapor
2 products

3 C. RCW 70.345.090, under which it is illegal for any person to conduct a
4 delivery sale or otherwise ship or transport, or cause to be shipped or
5 transported, any vapor product ordered or purchased by mail or through the
6 internet to a minor

7 133. Defendants' conduct violated this public policy, including by

8 A. Actively seeking to enter school campuses, targeting children as young as
9 eight through summer camps and school programs, extensively targeting
10 youth through social media campaigns, and recruiting "influencers" to
11 market to teens;

12 B. Engaging in marketing tactics specifically designed to mislead children
13 and youth and to ensnare minors into nicotine addiction, including by
14 explicitly adopting tactics prohibited from Big Tobacco, with the
15 knowledge that those tactics were likely to ensnare children and youth into
16 nicotine addiction, including using billboards and outdoor advertising,
17 sponsoring events, giving free samples, paying affiliates and "influencers"
18 to push JUUL products on JUUL's behalf, and by selling JUUL in flavors
19 designed to appeal to youth;

20 C. Engaging in advertising modeled on cigarette ads and featuring youthful-
21 appearing models and designing advertising in a patently youth-oriented
22 fashion;

23 D. Directing advertising to youth media outlets and media designed to appeal
24 to children and youth, such as Instagram and other social media channels;

25 E. Hosting youth-focused parties across the United States, at which free
26 JUUL samples were dispensed and in which vaping was featured
prominently across JUUL-sponsored social media;

F. Formulating JUULpods with flavors with the knowledge that such flavors
appealed to youth and with the intent that youth become addicted or
dependent upon JUUL products; and

G. Promoting and assisting the growth of the JUUL market and its
availability with knowledge that JUUL products were being purchased and
used by large numbers of youth.

1 134. The health and safety of the students and employees of La Conner School District
2 and the Washington Sub-Class, including those who use, have used, or will use JUUL products,
3 as well as those affected by others' use of JUUL products, are matters of substantial public
4 interest and of legitimate concern to the Plaintiff's students and employees, as well as to the
5 entire Skagit County and Washington State communities.
6

7 135. Defendants' conduct has affected and continues to affect a substantial number of
8 people within La Conner School District and the Washington Sub-Class and is likely to continue
9 causing significant harm.

10 136. But for Defendants' actions, JUUL use by minors would not be as widespread as
11 it is today, and the vaping public health epidemic that currently exists as a result of the
12 Defendants' conduct would have been averted.
13

14 137. Logic, common sense, justice, policy, and precedent indicate Defendants' unfair
15 and deceptive conduct has caused the damage and harm complained of herein. Defendants knew
16 or reasonably should have known that their statements regarding the risks and benefits of JUUL
17 were false and misleading, that their marketing methods were designed to appeal to minors, and
18 that their false and misleading statements, marketing to minors, and active efforts to increase the
19 accessibility of JUUL products and grow JUUL's market share were causing harm to minors and
20 to school districts, including minors in La Conner School District, the District itself, and the
21 Washington Sub-Class. Thus, the public nuisance caused by Defendants was reasonably
22 foreseeable, including the financial and economic losses incurred by La Conner School District
23 and the Washington Sub-Class.
24

25 138. Alternatively, Defendants' conduct was a substantial factor in bringing about the
26 public nuisance even if a similar result would have occurred without it. By directly marketing to

1 youth and continuing marketing practices after it was evidence that children were using JUUL
2 products in large numbers and were specifically using these products in school, JUUL directly
3 facilitated the spread of the youth vaping epidemic and the public nuisance effecting La Conner
4 School District and members of the Washington Sub-Class. By investing billions of dollars in
5 JUUL and actively working to promote the sale and spread of JUUL products with knowledge of
6 JUUL practice of marketing its products to youth and failure to control youth access to its
7 products, Altria directly facilitated the spread of the youth vaping epidemic and the public
8 nuisance effecting La Conner School District and members of the Washington Sub-Class.

10 139. In addition, engaging in any business in defiance of a law regulating or
11 prohibiting the same is a nuisance per se under Washington law. Defendants' conduct described
12 herein of deceptively marketing JUUL products to minors violates RCW 7.48.010 and therefore
13 constitutes a nuisance per se.

15 140. Defendants' conduct is especially injurious to La Conner School District because,
16 as a direct and proximate cause of Defendants' conduct creating or assisting in the creation of a
17 public nuisance, Plaintiff and its students and employees have sustained and will continue to
18 sustain substantial injuries.

19 141. Plaintiff has had to take steps to mitigate the harm and disruption caused by
20 Defendants' conduct, including the following:

- 22 A. Assigning additional employees to monitor the school bathrooms to ensure
students are not using JUUL products;
- 23 B. Spending more time and resources addressing discipline problems that have
24 arisen as a result of JUUL use;
- 25 C. Confiscating JUUL products;
- 26 D. Training teachers and staff regarding JUUL products and JUUL use;

- 1 E. Training teachers and staff to recognize JUUL products;
- 2
- 3 F. Training teachers and staff on the harms of JUUL use;
- 4
- 5 G. Educating students as to the harm of JUUL use;
- 6
- 7 H. Participating in town hall forums with parents to discuss JUUL use and the
- 8 youth vaping epidemic;
- 9 I. Updating its student handbook to address JUUL use; and
- 10 J. Updating school policies to address JUUL use.

11 142. Pursuant to RCW 7.48.020, La Conner School District and the Washington Sub-
12 Class request an order providing for abatement of the public nuisance that Defendants have
13 created or assisted in the creation of, and enjoining Defendants from future violations of RCW
14 7.48.010.

15 143. Pursuant to RCW 7.48.020 and the applicable County Code set forth above,
16 Plaintiff and the Washington Sub-Class also seek the maximum statutory and civil penalties
17 permitted by law, including actual and compensatory damages, as a result of the public nuisance
18 created by Defendants.

19 144. Pursuant to RCW 4.22.070, Defendants are jointly and severally liable because
20 they have acted in concert with each other and because Plaintiff is not at fault.

21 **COUNT TWO — VIOLATIONS OF THE RACKETEER INFLUENCED AND**
22 **CORRUPT ORGANIZATIONS ACT (“RICO”), 18 U.S.C. § 1961, ET SEQ.**

23 145. Plaintiff hereby incorporates by reference the allegations contained in the
24 preceding paragraphs of this complaint.

1 146. This claim is brought by Plaintiff against each Defendant for actual damages,
2 treble damages, and equitable relief under 18 U.S.C. § 1964 for violations of 18 U.S.C. § 1961,
3 *et seq.*

4 147. At all relevant times, each Defendant is and has been a “person” within the
5 meaning of 18 U.S.C. § 1961(3), because they are capable of holding, and do hold, “a legal or
6 beneficial interest in property.”

7 148. Plaintiff is a “person,” as that term is defined in 18 U.S.C. § 1961(3), and has
8 standing to sue as it was and is injured in its business and/or property as a result of the
9 Defendants’ wrongful conduct described herein.

10 149. Section 1962(c) makes it “unlawful for any person employed by or associated
11 with any enterprise engaged in, or the activities of which affect, interstate or foreign commerce,
12 to conduct or participate, directly or indirectly, in the conduct of such enterprise’s affairs through
13 a pattern of racketeering activity” 18 U.S.C. § 1962(c).

14 150. Section 1962(d) makes it unlawful for “any person to conspire to violate” Section
15 1962(c), among other provisions. *See* 18 U.S.C. § 1962(d).

16 151. Each Defendant conducted the affairs of an enterprise through a pattern of
17 racketeering activity, in violation of 18 U.S.C. § 1962(c) and § 1962(d).

18 **A. Description of the Defendants’ Enterprises**

19 152. RICO defines an enterprise as “any individual, partnership, corporation,
20 association, or other legal entity, and any union or group of individuals associated in fact
21 although not a legal entity.” 18 U.S.C. § 1961(4).

22 153. Under 18 U.S.C. § 1961(4) a RICO “enterprise” may be an association-in-fact
23 that, although it has no formal legal structure, has (i) a common purpose, (ii) relationships among
24
25
26

1 those associated with the enterprise, and (iii) longevity sufficient to pursue the enterprise's
2 purpose. *See Boyle v. United States*, 556 U.S. 938, 946 (2009).

3 154. Defendant JUUL and the Altria Defendants formed an association-in-fact
4 enterprise—referred to herein as the JUUL Enterprise. The JUUL Enterprise is an ongoing and
5 continuing business organization consisting of “persons” within the meaning of 18 U.S.C. §
6 1961(3) that created and maintained systematic links for a common purpose: to maintain and
7 expand JUUL’s massive, and ill-gotten, share of the e-cigarette market.
8

9 155. As set forth above, Big Tobacco has long known the importance of targeting
10 youth and addicting them to nicotine. This profits-above-public-health mentality applies with
11 equal force to e-cigarette market as well as the market for regular cigarettes. What was
12 different here was that Big Tobacco was out-competed by a start-up, albeit a start-up using some
13 of Big Tobacco’s tried and true tactics. As set forth in the complaint, JUUL obtained its massive
14 market share over a short time period by successfully targeting youth and addicting youth to
15 nicotine.
16

17 156. JUUL was well aware that its conduct was reprehensible, and that if it became
18 established and widely known that this was how JUUL obtained its massive market share, there
19 would likely be severe consequences. For this reason, it went to great lengths to conceal this
20 conduct by vociferously denying that it was marketing and targeting youth. Instead, JUUL
21 argued that its product was created and designed as a “smoking cessation device”—despite the
22 fact that the FDA never approved it as such, and that this smoking cessation device was slickly
23 designed, easily concealable, and had its own “party mode.” These false statements were
24 designed to protect JUUL’s market share by concealing its misconduct.
25
26

1 **B. The Enterprises Sought to Fraudulently Increase Defendants' Profits and Revenues**

2 157. Not everyone was fooled by JUUL's deception, particularly JUUL's competitors
3 in the e-cigarette market. Altria recognized JUUL's tactics for what they were, designed to addict
4 children, and made this clear in a public letter to the FDA on October 25, 2018. Altria even
5 displayed this letter on its website, disclaiming the very marketing and advertising tactics JUUL
6 relied on. At this time, Altria had apparently concluded that it could not out-compete JUUL—
7 that JUUL's massive market share was too great to overcome. Altria informed the FDA that it
8 was exiting the market for pod-based e-cigarettes, on the grounds that these products contributed
9 to the youth vaping epidemic.
10

11 158. Unfortunately, Altria's purported concern for the public health was short-lived. A
12 mere two months after publicly condemning JUUL's tactics for targeting youth, in December of
13 2018, Altria once again chose to place profits before the public health by making a \$12.8 billion
14 equity investment in JUUL, the largest equity investment in US history. Having long followed
15 JUUL's market share dominance with envy, Altria decided to go from a competitor to a co-
16 conspirator. Altria and JUUL thus formed a RICO enterprise—the JUUL Enterprise—with the
17 goal of preserving, and profiting from, JUUL's ill-gotten market share.
18

19 159. The JUUL Enterprise recognized that one of the keys to preserving JUUL's
20 market share was to continue to falsely deny that JUUL marketed its tobacco products to youth.
21 Thus, in furtherance of their Enterprise, JUUL and Altria repeatedly made statements denying
22 that one of JUUL's intended targets for its product was children, that JUUL's product was really
23 created and designed as a smoking cessation device, and that JUUL's product was all along
24 intended for "switchers" (existing smokers that were open to vaping). These statements are false,
25 and constitute mail and wire fraud, predicate acts under RICO.
26

1 160. Thus, at all relevant times, each Defendant was aware of the conduct of the JUUL
2 Enterprise, was a knowing and willing participant in that conduct, and reaped profits from that
3 conduct in the form of sales and distribution of JUUL products.

4 161. The persons engaged in the JUUL Enterprise are systematically linked through
5 contractual relationships, financial ties, and continuing coordination of activities. The Altria
6 Defendants have invested \$12.8 billion dollars in JUUL—the largest equity investment in United
7 States history. This investment gives Altria a 35% stake in JUUL.

8 162. Altria has already publicly acknowledged that under the terms of its financial
9 relationship with JUUL, Altria will provide its considerable legal, regulatory and lobbying
10 expertise to help JUUL navigate its relationship with regulators. Presumably this would also
11 include former Commissioner Gottlieb’s agency, the FDA. After receiving Altria’s October letter
12 criticizing JUUL’s tactics, and learning of Altria’s \$12.8 billion investment, FDA Commissioner
13 Gottlieb was outraged and demanded a meeting. Commissioner Gottlieb described this meeting
14 as “difficult” and “did not come away with any evidence that public health concerns drove
15 Altria’s decision to invest in JUUL, and instead sa[id] it looks like a business decision.” Roughly
16 one month later, he abruptly resigned his position.

17 163. There is regular communication between JUUL and the Altria Defendants in
18 which information regarding Defendants’ scheme to protect, maintain and expand JUUL’s
19 market share is shared. Typically, this communication occurred, and continues to occur, through
20 the use of the wires and the mail in which Defendants share information regarding the operation
21 of the JUUL Enterprise and its cover-up of JUUL’s efforts to target and addict youth.
22
23
24
25
26

1 164. The JUUL Enterprise functions as a continuing unit for the purposes of executing
2 accomplishing its objectives, and when issues arise, each member of the Enterprise agrees to take
3 actions to support the Enterprise.

4 165. Each Defendant participated in the operation and management of the JUUL
5 Enterprise by directing its affairs as described herein. Altria's \$12.8 billion investment gives it a
6 35% ownership stake in JUUL, and allows it to appoint a third of its board. In a sign of Altria's
7 management influence and control, last month, JUUL's CEO resigned to be replaced by a career
8 Altria executive, K.C. Crosthwaite. Mr. Crosthwaite had most recently served as the vice
9 president and chief growth officer of Altria Client Services LLC, overseeing the company's
10 work, including digital marketing, packaging design & innovation, product development, and
11 safety, health, and environmental affairs. Crosthwaite is intimately familiar with Big Tobacco's
12 practices, having previously served as the president and CEO of Phillip Morris USA, the vice
13 president and general manager at Marlboro, and the vice president of strategy and business
14 development of at Altria Client Services LLC.
15
16

17 166. While Defendants participate in, and are members of, the JUUL Enterprise, they
18 have an existence separate from the Enterprise, including distinct legal statuses, affairs, offices
19 and roles, officers, directors, employees, and individual personhood.
20

21 167. Without the willing participation of each Defendant, the JUUL Enterprise's
22 common course of conduct would not be successful.

23 **C. Predicate Acts: Mail and Wire Fraud**

24 168. To carry out, or attempt to carry out, the objectives of the JUUL Enterprise, the
25 members of the Enterprise, each of whom is a person associated-in-fact with the Enterprise, did
26 knowingly conduct or participate in, directly or indirectly, the affairs of the Enterprise through a

1 pattern of racketeering activity within the meaning of 18 U.S.C. §§ 1961(1), 1961(5) and
2 1962(c), and employed the use of the mail and wire facilities, in violation of 18 U.S.C. § 1341
3 (mail fraud) and § 1343 (wire fraud).

4 169. Specifically, the members of the JUUL Enterprise have committed, conspired to
5 commit, and/or aided and abetted in the commission of, at least two predicate acts of
6 racketeering activity (i.e., violations of 18 U.S.C. §§ 1341 and 1343), within the past ten years.

7 170. The multiple acts of racketeering activity which the members of the JUUL
8 Enterprise committed, or aided or abetted in the commission of, were related to each other, posed
9 a threat of continued racketeering activity, and therefore constitute a “pattern of racketeering
10 activity.”

11 171. The racketeering activity was made possible by the Enterprise’s regular use of the
12 facilities, services, and employees of the Enterprise.

13 172. The members of the JUUL Enterprise participated in the Enterprise by using mail,
14 telephone, and the internet to transmit mailings and wires in interstate or foreign commerce.

15 173. The members of the JUUL Enterprise used, directed the use of, and/or caused to
16 be used, thousands of interstate mail and wire communications in service of the Enterprise’s
17 objectives through common misrepresentations, concealments, and material omissions.

18 174. In devising and executing the objectives of the JUUL Enterprise, its members
19 devised and knowingly carried out a material scheme and/or artifice to defraud the public by
20 denying that JUUL’s products were marketed to youth, and that JUUL was really created and
21 designed as a smoking cessation device.

22 175. For the purpose of furthering its desire to preserve and increase its market share,
23 even at the expense exposing and addicting children to nicotine, the JUUL Enterprise committed
24

1 these racketeering acts, which number in the thousands, intentionally and knowingly with the
2 specific intent to advance its objectives.

3 176. The JUUL Enterprise’s predicate acts of racketeering (18 U.S.C. § 1961(1))
4 include, but are not limited to:

5
6 A. Mail Fraud: the JUUL Enterprise violated 18 U.S.C. § 1341 by sending or
7 receiving, or by causing to be sent and/or received, fraudulent materials via U.S.
8 mail or commercial interstate carriers for the purpose of deceiving the public
regarding its efforts to market to youth and the true purpose and design behind its
products.

9 B. Wire Fraud: The JUUL Enterprise violated 18 U.S.C. § 1343 by transmitting
10 and/or receiving, or by causing to be transmitted and/or received, fraudulent
11 materials by wire for the purpose of deceiving the public regarding its efforts to
market to youth and the true purpose and design behind its products.

12 The JUUL Enterprise falsely and misleadingly used the mails and wires in violation of 18 U.S.C.
13 § 1341 and § 1343. Illustrative and non-exhaustive examples include the following:

14 A. JUUL Labs was founded by former smokers, James and Adam, with the goal of
15 improving the lives of the world's one billion adult smokers by eliminating cigarettes. We
16 envision a world where fewer adults use cigarettes, and where adults who smoke
17 cigarettes have the tools to reduce or eliminate their consumption entirely, should they so
desire. (JUUL Labs Website as of Oct. 7, 2019);

18 B. “JUUL Labs exists to help adult smokers switch from combustible cigarettes.”
(JUUL Labs Website as of Oct. 7, 2019);

19 C. “JUUL was designed with adult smokers in mind. . . . JUUL provides satisfaction
20 to meet the standards of adult smokers looking to switch from smoking cigarettes”
(JUUL Labs Website as of Oct. 7, 2019);

21 D. “Our Intent[:] . . . [W]e believe that vaping can have a positive impact when used
22 by adult smokers, and can have a negative impact when used by nonsmokers. Our goal is
23 to maximize the positive and reduce the negative.” (JUUL Labs Website as of Oct. 7,
2019);

24 E. “It’s a really, really important issue. We don’t want kids using our products.”(
25 JUUL Chief Administrative Officer Ashely Gould, CNBC Interview, Dec. 14, 2017);

1 F. “We market our products responsibly, following strict guidelines to have material
2 directly exclusively toward adult smokers and never to youth audiences.” (JUUL Social
3 Media Post, Mar. 14, 2018);

4 G. “We don’t want anyone who doesn’t smoke, or already use nicotine, to use JUUL
5 products. We certainly don’t want youth using the product. It is bad for public health, and
6 it is bad for our mission. JUUL Labs and FDA share a common goal – preventing youth
7 from initiating on nicotine. To paraphrase Commissioner Gottlieb, we want to be the off-
8 ramp for adult smokers to switch from cigarettes, not an on-ramp for America’s youth to
9 initiate on nicotine. We won’t be successful in our mission to serve adult smokers if we
10 don’t narrow the on-ramp. . . . Our intent was never to have youth use JUUL products.
11 But intent is not enough, the numbers are what matter, and the numbers tell us underage
12 use of e-cigarette products is a problem. We must solve it.” (Statement of Former CEO of
13 JUUL, Ken Burns posted on the JUUL website Nov. 13, 2018);

14 H. “We are taking significant action to prepare for a future where adult smokers
15 overwhelmingly choose non-combustible products over cigarettes by investing \$12.8
16 billion in JUUL, a world leader in switching adult smokers. We have long said that
17 providing adult smokers with superior, satisfying products with the potential to reduce
18 harm is the best way to achieve tobacco harm reduction.” (Statement of Howard Willard,
19 Altria Chairman and Chief Executive Officer in a Altria Press Release, Dec. 20, 2018);

20 I. “First of all, I’d tell them that I’m sorry that their child’s using the product. It’s
21 not intended for them. I hope there was nothing that we did that made it appealing to
22 them. As a parent of a 16-year-old, I’m sorry for them, and I have empathy for them, in
23 terms of what the challenges they’re going through.” (JUUL CEO Ken Burns, CNBC
24 Interview, July 13, 2019);

25 J. “We never wanted any non-nicotine user, and certainly nobody under the legal
26 age of purchase, to ever use Juul products. . . .That is a serious problem. Our company
has no higher priority than combatting underage use.” (, Testimony of JUUL Founder
James Monsees Before the House Committee on Oversight and Reform Subcommittee on
Economic and Consumer Policy, July 25, 2019);

K. “We have no higher priority than to prevent youth usage of our products which is
why we have taken aggressive, industry leading actions to combat youth usage.” (JUUL
statement in response to lawsuits, Aug. 13, 2019);

L. James Monsees, one of the company’s co-founders, said selling JUUL products to
youth was “antithetical to the company’s mission.” (Quoted in New York Times article,
Did JUUL Lure Teenagers and Get ‘Customers for Life’?, Aug. 27, 2018);

M. “Our focus is and will remain entirely on helping adult smokers switch away from
combustible cigarettes, the leading cause of preventable death in the world.” (Joshual
Raffel quoted in New York Times article, *Philip Morris and Altria Are in Talks to
Merge*, August 27, 2019);

1 N. “We have never marketed to youth and we never will.” (JUUL statement quoted
2 in Los Angeles Times article, *Studies show how Juul exploited social media to get teens*
3 *to start vaping*, Sep. 24, 2019)

4 177. The mail and wire transmissions described herein were made in furtherance of
5 Defendants’ scheme and common course of conduct designed to cover-up JUUL’s marketing to
6 youth, thereby increasing or maintaining JUUL’s market share, resulting in corresponding high
7 profits for all Defendants.

8 178. Many of the precise dates of the fraudulent uses of the U.S. mail and interstate
9 wire facilities have been deliberately hidden and cannot be alleged without access to Defendants’
10 books and records. However, Plaintiff has described the types of predicate acts of mail and/or
11 wire fraud, including the specific types of fraudulent statements upon which, through the mail
12 and wires, the JUUL Enterprise engaged in fraudulent activity in furtherance of its scheme.

13 179. The members of the Enterprise have not undertaken the practices described herein
14 in isolation, but as part of a common scheme and conspiracy. In violation of 18 U.S.C. §
15 1962(d), the members of the JUUL Enterprise conspired to violate 18 U.S.C. § 1962(c), as
16 described herein. Various other persons, firms, and corporations, including third-party entities
17 and individuals not named as defendants in this Complaint, have participated as co-conspirators
18 with Defendants and the members of the JUUL Enterprise in these offenses and have performed
19 acts in furtherance of the conspiracy to increase or maintain revenue, maintain or increase market
20 share, and/or minimize losses for the Defendants and their named and unnamed co-conspirators
21 throughout the illegal scheme and common course of conduct.

22 180. The members of the JUUL Enterprise aided and abetted others in the violations of
23 the above laws.
24
25
26

1 181. To achieve their common goals, the members of the Enterprise hid from Plaintiff
2 and the public: (1) the fraudulent nature of the JUUL Enterprises scheme; (2) the fraudulent
3 nature of statements made by the JUUL Defendant regarding its efforts to target youth and the
4 nature of its product; and (4) the true nature and objective of the relationship between the
5 members of the Enterprise.
6

7 182. Each member of the JUUL Enterprise, with knowledge and intent, agreed to the
8 overall objectives of the schemes and participated in the common course of conduct. Indeed, for
9 the conspiracy to succeed, each of the member of the JUUL Enterprise had to agree to conceal
10 their fraudulent scheme.

11 183. The members of the JUUL Enterprise knew, and intended that, the public would
12 rely on the material misrepresentations and omissions made by them.
13

14 184. As described herein, the members of the JUUL Enterprise engaged in a pattern of
15 related and continuous predicate acts for years. The predicate acts constituted a variety of
16 unlawful activities, each conducted with the common purpose of maintaining JUUL's ill-gotten
17 market share and thereby continuing to receive significant monies and revenues from the public,
18 including youth, based on their misconduct.

19 185. The predicate acts also had the same or similar results, participants, victims, and
20 methods of commission.
21

22 186. The predicate acts were related and not isolated events.

23 187. Defendants' fraudulent concealment was material to Plaintiff and the public. The
24 pattern of racketeering activity described above is currently ongoing and open-ended, and
25 threatens to continue indefinitely unless this Court enjoins the racketeering activity.
26

1 **D. Plaintiff Has Been Damaged by Defendants' RICO Violations**

2 188. Plaintiff has been injured by Defendants' predicate acts. The repeated
3 misstatements by the Defendants denying that JUUL marketed to youth and addicted children to
4 nicotine serve to preserve JUUL's market share—a market share that is based upon children
5 purchasing JUUL's tobacco products. The creation and maintenance of this youth e-cigarette
6 market directly harms Plaintiff by imposing costs on its business and property. These costs
7 include: increased costs associated with curriculum development and class time, increased
8 security staff time spent addressing discipline and supervision issues, and increased counselor
9 time spent speaking to addicted students and peers who are concerned about this epidemic:
10

- 11 • As JUUL use has expanded, the school has had to develop new curriculum
12 material and devote class time to discuss youth vaping with students in health class.
- 13 • Security staff has also had to spend increased time addressing student JUUL use.
14 Due to the pervasive use of JUUL products in bathrooms described above, both
15 administrators and security officers now have to spend more time physically supervising
16 students in the bathroom to ensure they are not using JUUL products.
- 17 • Security and administrative staff are also spending significantly more time
18 addressing discipline problems related to JUUL use.
- 19 • Counselors and prevention specialists at Plaintiff are also affected, having to
20 spend time discussing JUUL use with students and trying to help students who have
21 become addicted. Students are now beginning to tell counselors that they are concerned
22 about their peers using JUUL and are afraid because the students do not know what they
23 are putting in their bodies.
24
25
26

1 • JUUL use is an issue in both the La Conner Middle School and the La Conner
2 High School. Recently, many middle school students are asking high school students to
3 purchase JUUL products for them before Washington's new law raising the vaping age to
4 21 takes effect on January 1, 2020.

5 • In response to the effects of JUUL's marketing to minors, La Conner School
6 District has also had expend resources on education efforts. It has had to host multiple
7 town halls and meetings to discuss JUUL use. The District held three town hall forums
8 with in the past year in part to discuss the youth vaping epidemic, including one in May
9 and another September of 2019.

10 189. Defendants' violations of 18 U.S.C. § 1962(c) and (d) have directly and
11 proximately caused injuries and damages to Maricopa County, its community, and the public,
12 and the County is entitled to bring this action for three times its actual damages, as well as
13 injunctive/equitable relief, costs, and reasonable attorneys' fees pursuant to 18 U.S.C. § 1964(c).
14
15

16 **PRAYER FOR RELIEF**

17 WHEREFORE, Plaintiff prays for judgment as follows:

- 18 1. Certifying this class action pursuant to Rule 23 of the Federal Rules of Civil
19 Procedure on behalf of the proposed Nationwide Class and Washington Sub-Class;
20
21 2. Entering an Order that the conduct alleged herein constitutes a public nuisance
22 under Washington law, including RCW 7.48 *et seq.*;
23
24 3. Entering an Order that the Defendants are jointly and severally liable;
25
26 4. Entering an Order requiring the Defendants to abate the public nuisance described
herein and to deter and/or prevent the resumption of such nuisance;

1 RESPECTFULLY SUBMITTED this 7th day of October, 2019.

2 KELLER ROHRBACK L.L.P.

3
4 By /s/ Derek W. Loeser
Derek W. Loeser, WSBA #24274

5
6 /s/ Gretchen Freeman Cappio
Gretchen Freeman Cappio, WSBA #29576

7
8 /s/ Dean Kawamoto
Dean Kawamoto, WSBA #43850

9
10 /s/ Alison S. Gaffney
Alison S. Gaffney, WSBA #45565

11
12 /s/ Felicia J. Craick
Felicia J. Craick, WSBA #54505

13 1201 Third Avenue, Suite 3200
14 Seattle, WA 98101
15 Tel: (206) 623-1900
16 Fax: (206) 623-3384
17 Email: dloeser@kellerrorhback.com
gcappio@kellerrohrback.com
dkawamoto@kellerrohrback.com
agaffney@kellerrohrback.com
fcraick@kellerrohrback.com

18 *Attorneys for Plaintiff La Conner School*
19 *District*

CIVIL COVER SHEET

The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

I. (a) PLAINTIFFS

La Corner School District, on behalf of themselves and other similarly situated school districts

(b) County of Residence of First Listed Plaintiff Skagit County (EXCEPT IN U.S. PLAINTIFF CASES)

(c) Attorneys (Firm Name, Address, and Telephone Number)

Derek W. Loeser, Keller Rohrback L.L.P., 1201 Third Avenue, Suite 3200, Seattle, WA 98101, 206-623-1900

DEFENDANTS

Juul Labs, Inc., Altria Group, Inc., Altria Client Services, Altria Group Distribution Company, Nu Mark LLC; and Nu Mark Innovations Ltd.

County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY)

NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.

Attorneys (If Known)

II. BASIS OF JURISDICTION (Place an "X" in One Box Only)

- 1 U.S. Government Plaintiff, 2 U.S. Government Defendant, 3 Federal Question (U.S. Government Not a Party), 4 Diversity (Indicate Citizenship of Parties in Item III)

III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff and One Box for Defendant)

Table with columns for Plaintiff (PTF) and Defendant (DEF) citizenship: Citizen of This State, Citizen of Another State, Citizen or Subject of a Foreign Country, Incorporated or Principal Place of Business In This State, Incorporated and Principal Place of Business In Another State, Foreign Nation.

IV. NATURE OF SUIT (Place an "X" in One Box Only)

Large table with categories: CONTRACT, REAL PROPERTY, CIVIL RIGHTS, TORTS, PRISONER PETITIONS, FORFEITURE/PENALTY, LABOR, IMMIGRATION, BANKRUPTCY, SOCIAL SECURITY, FEDERAL TAX SUITS, OTHER STATUTES.

V. ORIGIN (Place an "X" in One Box Only)

- 1 Original Proceeding, 2 Removed from State Court, 3 Remanded from Appellate Court, 4 Reinstated or Reopened, 5 Transferred from Another District (specify), 6 Multidistrict Litigation - Transfer, 8 Multidistrict Litigation - Direct File

VI. CAUSE OF ACTION

Cite the U.S. Civil Statute under which you are filing (Do not cite jurisdictional statutes unless diversity): 28 U.S.C. sections 1332, 1441, and 1446

Brief description of cause: Public Nuisance and RICO

VII. REQUESTED IN COMPLAINT:

CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, F.R.Cv.P. DEMAND \$

CHECK YES only if demanded in complaint: JURY DEMAND: Yes No

VIII. RELATED CASE(S) IF ANY

(See instructions):

JUDGE DOCKET NUMBER

DATE 10/07/2019 SIGNATURE OF ATTORNEY OF RECORD /s/ Derek W. Loeser

FOR OFFICE USE ONLY

RECEIPT # AMOUNT APPLYING IFP JUDGE MAG. JUDGE

INSTRUCTIONS FOR ATTORNEYS COMPLETING CIVIL COVER SHEET FORM JS 44

Authority For Civil Cover Sheet

The JS 44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and service of pleading or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. The attorney filing a case should complete the form as follows:

- I.(a) Plaintiffs-Defendants.** Enter names (last, first, middle initial) of plaintiff and defendant. If the plaintiff or defendant is a government agency, use only the full name or standard abbreviations. If the plaintiff or defendant is an official within a government agency, identify first the agency and then the official, giving both name and title.
- (b) County of Residence.** For each civil case filed, except U.S. plaintiff cases, enter the name of the county where the first listed plaintiff resides at the time of filing. In U.S. plaintiff cases, enter the name of the county in which the first listed defendant resides at the time of filing. (NOTE: In land condemnation cases, the county of residence of the "defendant" is the location of the tract of land involved.)
- (c) Attorneys.** Enter the firm name, address, telephone number, and attorney of record. If there are several attorneys, list them on an attachment, noting in this section "(see attachment)".
- II. Jurisdiction.** The basis of jurisdiction is set forth under Rule 8(a), F.R.Cv.P., which requires that jurisdictions be shown in pleadings. Place an "X" in one of the boxes. If there is more than one basis of jurisdiction, precedence is given in the order shown below.
 United States plaintiff. (1) Jurisdiction based on 28 U.S.C. 1345 and 1348. Suits by agencies and officers of the United States are included here.
 United States defendant. (2) When the plaintiff is suing the United States, its officers or agencies, place an "X" in this box.
 Federal question. (3) This refers to suits under 28 U.S.C. 1331, where jurisdiction arises under the Constitution of the United States, an amendment to the Constitution, an act of Congress or a treaty of the United States. In cases where the U.S. is a party, the U.S. plaintiff or defendant code takes precedence, and box 1 or 2 should be marked.
 Diversity of citizenship. (4) This refers to suits under 28 U.S.C. 1332, where parties are citizens of different states. When Box 4 is checked, the citizenship of the different parties must be checked. (See Section III below; **NOTE: federal question actions take precedence over diversity cases.**)
- III. Residence (citizenship) of Principal Parties.** This section of the JS 44 is to be completed if diversity of citizenship was indicated above. Mark this section for each principal party.
- IV. Nature of Suit.** Place an "X" in the appropriate box. If there are multiple nature of suit codes associated with the case, pick the nature of suit code that is most applicable. Click here for: [Nature of Suit Code Descriptions](#).
- V. Origin.** Place an "X" in one of the seven boxes.
 Original Proceedings. (1) Cases which originate in the United States district courts.
 Removed from State Court. (2) Proceedings initiated in state courts may be removed to the district courts under Title 28 U.S.C., Section 1441.
 Remanded from Appellate Court. (3) Check this box for cases remanded to the district court for further action. Use the date of remand as the filing date.
 Reinstated or Reopened. (4) Check this box for cases reinstated or reopened in the district court. Use the reopening date as the filing date.
 Transferred from Another District. (5) For cases transferred under Title 28 U.S.C. Section 1404(a). Do not use this for within district transfers or multidistrict litigation transfers.
 Multidistrict Litigation – Transfer. (6) Check this box when a multidistrict case is transferred into the district under authority of Title 28 U.S.C. Section 1407.
 Multidistrict Litigation – Direct File. (8) Check this box when a multidistrict case is filed in the same district as the Master MDL docket.
PLEASE NOTE THAT THERE IS NOT AN ORIGIN CODE 7. Origin Code 7 was used for historical records and is no longer relevant due to changes in statute.
- VI. Cause of Action.** Report the civil statute directly related to the cause of action and give a brief description of the cause. **Do not cite jurisdictional statutes unless diversity.** Example: U.S. Civil Statute: 47 USC 553 Brief Description: Unauthorized reception of cable service
- VII. Requested in Complaint.** Class Action. Place an "X" in this box if you are filing a class action under Rule 23, F.R.Cv.P.
 Demand. In this space enter the actual dollar amount being demanded or indicate other demand, such as a preliminary injunction.
 Jury Demand. Check the appropriate box to indicate whether or not a jury is being demanded.
- VIII. Related Cases.** This section of the JS 44 is used to reference related pending cases, if any. If there are related pending cases, insert the docket numbers and the corresponding judge names for such cases.

Date and Attorney Signature. Date and sign the civil cover sheet.

ClassAction.org

This complaint is part of ClassAction.org's searchable class action lawsuit database and can be found in this post: [Washington School District Sues Juul Labs Over Student E-Cigarette Use](#)
